

UNITED STATES DISTRICT COURT  
DISTRICT OF MASSACHUSETTS

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BENSLEY CONSTRUCTION, INC.	)
on its own behalf and on behalf of all others similarly	)
situated,	)
	)
Plaintiff,	)
	)
v.	)
	)
MARSH & MCLENNAN COMPANIES, INC.,	)
MARSH, INC., ACE USA, ACE INA, AMERICAN	)
INTERNATIONAL GROUP, AMERICAN RE-	)
INSURANCE COMPANY, ARTHUR J.	)
GALLAGHER & CO., HILB ROGAL & HOBBS,	)
COMPANY, WILLIS GROUP HOLDINGS, LTD.,	)
WILLIS NORTH AMERICA INC., WILLIS GROUP	)
LTD., UNIVERSAL LIFE RESOURCES,	)
UNIVERSAL LIFE RESOURCES, INC. (d/b/a ULR	)
INSURANCE SERVICES, INC.), THE CHUBB	)
CORPORATION, USI HOLDINGS, INC., METLIFE,	)
INC., PRUDENTIAL FINANCIAL, INC.,	)
UNUMPROVIDENT CORPORATION, THE ST.	)
PAUL TRAVELERS COMPANIES, INC., ZURICH	)
AMERICAN INSURANCE COMPANY, LIBERTY	)
MUTUAL GROUP INC., LIBERTY MUTUAL	)
INSURANCE COMPANY, LIBERTY MUTUAL	)
FIRE INSURANCE COMPANY, EMPLOYERS	)
INSURANCE COMPANY OF WAUSAU, and ST.	)
JAMES INSURANCE COMPANY LTD.,	)
	)
Defendants.	)

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Civil Action No. 05 11249 GAO

**NOTICE OF FILING OPPOSITION TO PLAINTIFF'S MOTION  
TO VACATE OCTOBER 4, 2005 CONDITIONAL TRANSFER ORDER**

Defendants Marsh & McLennan Companies, Inc. and Marsh, Inc., ACE USA, ACE INA, American International Group, American Re-Insurance Company, Arthur J. Gallagher & Co., Hilb Rogal & Hobbs, Company, Willis Group Holdings, Ltd., Willis North America Inc., Willis Group Ltd., Universal Life Resources, Universal Life Resources, Inc. (d/b/a ULR Insurance Services, Inc.), U.S.I. Holdings Corp., MetLife, Inc., Prudential Financial, Inc., UnumProvident Corporation, the St.

Paul Travelers Companies, Inc., and Zurich American Insurance Company (collectively "Defendants"), hereby provide notice to the Court of the submission to the Judicial Panel of Multidistrict Litigation of Defendants' Response in Opposition to Plaintiff's Motion to Vacate October 4, 2005 Conditional Transfer Order (with Exhibits A-O), a complete copy of which is attached hereto.

Dated: November 23, 2005

Marsh & McLennan Companies, Inc., and Marsh Inc., on their own behalf and on behalf of and with the consent of ACE USA; ACE INA; Zurich American Insurance Company; American International Group, Inc.; American Re-Insurance Company; Arthur J. Gallagher & Co.; Hilb Rogal & Hobbs, Company; Willis Group Holdings, Ltd.; Willis North America Inc.; Willis Group Ltd.; Universal Life Resources; Universal Life Resources, Inc. (d/b/a ULR Insurance Services, Inc.); USI Holdings Corp.; MetLife, Inc.; Prudential Financial, Inc.; UnumProvident Corporation; The St. Paul Travelers Companies, Inc.,

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CERTIFICATE OF SERVICE

I hereby certify that a true copy of the above document was served upon the following by hand-delivery, electronic notice, and/or first-class mail on November 23, 2005:

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## BEFORE THE JUDICIAL PANEL ON MULTIDISTRICT LITIGATION

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IN RE: INSURANCE BROKERAGE ANTITRUST LITIGATION	)	MDL DOCKET NO. 1663
)	)	
)	)	
)	)	
)	)	
This pleading applies to the following case:	)	
<i>Bensley Const. Inc. v. Marsh &amp; McLennan Companies, Inc., et al.</i>	)	
D. Massachusetts, C.A. No. 1:05-11249	)	
(Judge George A. O'Toole, Jr.)	)	

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**DEFENDANTS' RESPONSE IN OPPOSITION TO PLAINTIFF'S  
MOTION TO VACATE OCTOBER 4, 2005 CONDITIONAL TRANSFER  
ORDER**

Defendants,<sup>1</sup> by and through the undersigned attorneys, hereby file this Response in Opposition to Plaintiff's Motion to Vacate October 4, 2005 Conditional Transfer Order ("Motion to Vacate") in *Bensley Construction Corporation v. Marsh & McLennan Companies, Inc., et al.*, C.A. No. 1:05-11249 (D. Mass.) ("Bensley Action").

**I. INTRODUCTION**

Bensley does not dispute that its action shares common questions of fact with MDL-1663. Indeed, the Bensley Action and the MDL Action both allege that

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<sup>1</sup> The following defendants join in this Opposition: Marsh & McLennan Companies, Inc. and Marsh, Inc. (collectively "Marsh") ACE USA, ACE INA, American International Group, American Re-Insurance Company, Arthur J. Gallagher & Co., Hilb Rogal & Hobbs, Company, Willis Group Holdings, Ltd., Willis North America Inc., Willis Group Ltd., Universal Life Resources, Universal Life Resources, Inc. (d/b/a ULR Insurance Services, Inc.), U.S.I. Holdings Corp., MetLife, Inc., Prudential Financial, Inc., UnumProvident Corporation, the St. Paul Travelers Companies, Inc., and Zurich American Insurance Company (collectively "the Defendants").

Defendants engaged in the same basic misconduct: receipt of allegedly undisclosed and improper contingent commission payments in breach of fiduciary and other duties, steering clients to preferred insurance companies and purported bid-rigging in connection with the placement of insurance coverage, purportedly resulting in higher insurance premiums and commissions. Because the two cases involve common questions of fact, the Bensley Action should be finally transferred to MDL-1663.

Plaintiff's lone argument – that the pending motion to remand should defeat or delay transfer – has little to do with the prevailing standards for transfer. The Judicial Panel on Multidistrict Litigation ("Panel" or "MDL Panel") routinely transfers cases under these circumstances because any pending motion to remand may be decided by the transferee Court. In *Palm Tree*, this Panel rejected the very same argument for denial or deferral of transfer that is presented here. The *Palm Tree* action was brought by the same plaintiff's counsel as the Bensley Action and contains all of the same key factual allegations presented in both the Bensley and MDL Actions. When, in *Palm Tree*, like here, Plaintiff's counsel argued that transfer of the action should be deferred pending resolution of a motion to remand, this Panel held that it was "unnecessary to deny or defer transfer of *Palm Tree* until the Florida court has ruled upon plaintiffs' motion for remand to state court [because] [s]uch matters . . . can be presented to and decided by the transferee judge." Ex. A (*Palm Tree*) at 2. The absence of merit to Plaintiff's counsel's position is now amplified. Now, not only does the MDL Court have matters with the same factual claims pending before it, with the transfer of *Palm Tree* and others, it also will be addressing similar remand issues to those presented in Bensley.<sup>2</sup> There is

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<sup>2</sup> As discussed in more detail *infra*, two other cases that have been transferred to the MDL Actions raise similar remand issues.

no benefit to, as Plaintiff's counsel suggests, having those issues heard by two different courts.

Transfer of this case will achieve an overall savings for the parties, witnesses and courts. Transfer will minimize the risk of duplicative written discovery and depositions on common questions of fact that are central to both actions. Moreover, the transferee court has the authority to schedule discovery in a manner most convenient for both parties who must participate in certain discovery and those for whom participation is unnecessary. Transfer will also minimize the risk of inconsistent pretrial rulings on important issues – including similar remand motions – thereby facilitating the just and efficient conduct of this case.

It is indisputable that the Bensley Action and MDL-1663 share common questions of fact relating to contingent commission agreements, purported bid-rigging and steering of insurance placements.<sup>3</sup> Accordingly, final transfer to MDL-1663 is appropriate.

## II. BACKGROUND

### A. The MDL Action.

On February 17, 2005, the MDL Panel ordered that four federal actions be transferred to the United States District Court for the District of New Jersey and assigned to the Honorable Faith S. Hochberg for coordinated or consolidated pretrial proceedings. *See In re Insurance Brokerage Antitrust Litig.*, 360 F. Supp. 2d 1371 (J.P.M.L. 2005) (the “MDL Action”) (attached hereto as Exhibit B). The Panel found that the cases involved “common questions of fact, and that centralization

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<sup>3</sup> Although common questions of fact exist, all of the potential claimants have circumstances relating to their insurance placements that are unique to them. These differing circumstances would make class treatment in the MDL or elsewhere inappropriate, but that has no bearing on the issue of transfer to the MDL Action for coordinated or consolidated pretrial proceedings.

under Section 1407 in the District of New Jersey will serve the convenience of the parties and witnesses and promote the just and efficient conduct of the litigation.” *Id.* at 1372. The transferred actions “involve[d] allegations that common defendants and/or their alleged co-conspirators have engaged in a combination and conspiracy to affect the sale of insurance sold in the United States by rigging bids and allocating customers.” *Id.*

Subsequently, on March 10, 2005, April 11, 2005, June 1, 2005, August 2, 2005, October 4, 2005, and October 18, 2005, the Panel conditionally transferred over 20 additional federal actions to the District of New Jersey to be included in the MDL Action. (These Conditional Transfer Orders are attached hereto as exhibits C-H.) Many of these cases have been finally transferred to the MDL Action. Among the cases transferred by the Panel, discussed in more detail *infra* § II.C, are cases with pending remand motions raising the same issues that Bensley asserts here – including application of the Class Action Fairness Act (“CAFA”) and fraudulent joinder principles. *See Exs. A (Palm Tree) & F (Emerson Elec. Co.; Slay Indus.).* Indeed, as noted, *Palm Trees* was transferred to the MDL Action over the very same objections by the very same Plaintiff’s counsel. *See Ex. A (Palm Tree).*

The cases transferred to the MDL Action – both class actions and individual policyholder actions – all allege the same basic wrongdoing as Bensley does here: receipt of allegedly undisclosed and improper contingent commission payments in breach of fiduciary and other duties, steering clients to preferred insurance companies, and purported bid-rigging in connection with the placement of insurance coverage, purportedly resulting in higher insurance premiums and commissions. *See* Corrected First Consolidated Amended Commercial Class Action Complaint (“Consolidated Amended Complaint”) attached hereto as Exhibit I ¶¶ 1, 5. Plaintiffs in the MDL Action assert causes of action for breach of fiduciary duty, aiding and abetting breach of fiduciary duty, violations of the federal RICO statute,

violations of the Sherman Antitrust Act and state antitrust acts, and unjust enrichment. *Id.* ¶¶ 495-610. The relief sought includes compensatory damages, treble damages, disgorgement, restitution, interest, attorneys' fees, and injunctive relief. *Id.* at pp. 162-64. Plaintiffs in the MDL Action seek such relief on behalf of a nationwide class which includes the Bensley putative class. *Id.* ¶ 472.

**B. The Parallel Bensley Action.**

**1. Procedural History.**

On May 16, 2005, Bensley filed a First Amended Complaint in Massachusetts Superior Court on behalf of itself and a putative class of Massachusetts insurance policyholders.<sup>4</sup> A copy of the First Amended Complaint ("FAC") is attached hereto as Exhibit J. On June 15, 2005, Marsh removed the action to federal court on the basis of diversity jurisdiction and CAFA. On June 20, 2005, Defendants filed a Motion to Stay This Action Pending a Determination on Transfer by the Judicial Panel on Multi-District Litigation. Plaintiff opposed the Motion to Stay, and the transferor Court has not yet ruled upon that motion.

After the Motion to Stay was filed, on July 8, 2005, Liberty Mutual Group Inc., and certain of its subsidiaries (collectively, "Liberty Defendants") filed motions seeking to dismiss this action. Plaintiff opposed both sets of motions. The transferor Court has not ruled upon these motions.

On July 21, 2005, Bensley moved the transferor Court to remand to state court.<sup>5</sup> Defendants opposed remand on the grounds that the Liberty Defendants

<sup>4</sup> Previously, on February 17, 2005, the day before the President signed CAFA into law, and the day the Panel transferred the first cases to MDL-1663, Bensley filed a Class Action Complaint. That placeholder complaint was filed in a court that lacked proper venue – a fact of import under CAFA analysis – and was never served.

<sup>5</sup> Concurrently, Bensley filed a Motion to Substitute Plaintiff. In that Motion, Bensley made clear that it no longer wished to pursue this litigation. The transferor Court has not yet ruled on that motion. Thus, in its present stage, the Bensley Action does not involve a

were fraudulently joined in order to defeat diversity.<sup>6</sup> Additionally, Defendants opposed remand because removal was proper under CAFA. The transferor Court has not ruled upon this motion.

**2. Bensley's Inclusion in the MDL Action Under CTO-5.**

On June 17, 2005, Defendants filed a Notice of Tag-Along Action informing the JPML that this matter should be transferred to MDL-1663. *See* Notice of Tag-Along Action, attached hereto as Exhibit K. On August 26, 2005, that Notice was resubmitted to the Panel. *See* Letter of James W. Corbin to Michael J. Beck dated August 26, 2005, attached hereto as Exhibit L. On October 4, 2005, the Panel entered an order conditionally transferring the Bensley Action to MDL-1663, finding that, “[i]t appears that the action on this conditional transfer order involves questions of fact which are common to the actions previously transferred to the District of New Jersey and assigned to Judge Hochberg.” *See* Ex. F.

**3. The Bensley Action Involves Common Questions of Fact with the MDL Action.**

The Bensley Action makes the same key allegations as those in the MDL Action. Indeed, the Bensley Complaint is remarkably similar to the Consolidated Complaint in the MDL Action.

The key allegations in the Bensley Action, like those of the Palm Tree action,

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(Footnote Continued from Previous Page.)

willing plaintiff.

<sup>6</sup> Bensley alleges it purchased insurance products only “from” ACE USA and Zurich and does not allege any nexus to the Liberty Defendants or to any of the broker defendants. *See* First Amended Complaint (FAC) (Ex. J) ¶¶ 12-13. Bensley purchased an ACE insurance product through a state administered involuntary risk pool in which the state, though its program administrator, determines the price of the insurance premiums. Additionally, Bensley purchased a Zurich insurance product through a New Hampshire brokerage firm that is neither a defendant in this case nor mentioned once in the forty-eight page, 170 paragraph First Amended Complaint.

mirror the MDL Action's allegations. For example, Bensley alleges that "[t]he Defendants have engaged in . . . illegal conduct concerning Insurance Products so that all Defendants could benefit from undisclosed commission and other secret fee agreements. . . . The Insurer Defendants . . . participat[ed] in a conspiracy with each other and with the Broker Defendants in order to obtain additional business through the undisclosed Contingent Commission Agreements described herein." FAC (Ex. J) ¶¶ 5,8. The plaintiffs in the MDL Action make – nearly word for word – the same allegations. *See* Consolidated Amended Complaint (Ex. I) ¶¶ 1, 5.

Similarly, Bensley alleges that Marsh (with which Bensley did not even deal) "steer[ed] clients to those insurance companies with which Marsh had the most profitable Contingent Commission Agreement." FAC (Ex. J) ¶ 67. Likewise, plaintiffs in the MDL Action allege that Defendants "steer[ed] clients to 'preferred' Insurer Defendants who participate[d] in and further[ed] the scheme by paying exorbitant contingent commissions and other undisclosed kickbacks to the Broker Defendants." Consolidated Amended Complaint (Ex. I) ¶ 5. The Bensley Action claims the putative plaintiff class paid increased premiums as a result of the alleged scheme. *See, e.g.*, FAC (Ex. J) ¶ 10, 112. The MDL Action makes the same allegation. *See* Consolidated Amended Complaint (Ex. I) ¶ 1.

There are myriad of other examples that demonstrate that not only is the Bensley Action based on similar allegations and claims, but in many instances it is simply a lightly edited version of the same complaints underlying the MDL matters. *Compare, e.g.*, FAC (Ex. J) ¶ 75 (describing alleged "bid-rigging") *with* Consolidated Amended Complaint (Ex. I) ¶ 307 (same); *see also id.* ¶¶ 308-336; *compare, e.g.* FAC (Ex. J) ¶ 66 (alleging "scheme" was directed since "the early 1990s" out of an office named "Marsh Global Broking") *with* Consolidated Amended Complaint (Ex. I) ¶ 374 (same).

The Bensley Action and the MDL Action involve many of the same causes of

action and seek similar relief. The legal theories in each case, too, are much the same. The Bensley complaint makes claims for breach of fiduciary duty, unjust enrichment, aiding and abetting breach of a fiduciary duty, breach of contract, and breach of the covenant of good faith and fair dealing. *See* FAC (Ex. J) ¶¶ 126-170. Plaintiffs in the MDL Action, too, make claims for breach of fiduciary duty, aiding and abetting a breach of fiduciary duty, and unjust enrichment. *See* Consolidated Amended Complaint (Ex. I) ¶¶ 595-610. In addition, the Bensley Action and the MDL Action also seek similar relief. The Bensley Action seeks compensatory damages, disgorgement and costs. *See* FAC (Ex. J) ¶150 & p. 48. Similarly, the Plaintiffs in the MDL Action seek compensatory damages, treble damages, disgorgement, restitution, interest, attorneys' fees, and injunctive relief. *Id.* at pp. 162-64. Likewise, the plaintiff class proposed in the Bensley Action is subsumed within the putative class in the MDL Action. *Compare* FAC (Ex. J) ¶ 115 (putative class includes all persons or entities in Massachusetts who purchased insurance affected by the allegations in the complaint, since 1994) *with* Consolidated Amended Complaint (Ex. I) ¶ 472 (similar for nationwide class).

In short, there can be no legitimate dispute that the Bensley Action and the MDL Action involve common questions of fact. These are the very same common issues that led to the creation of the MDL Action in the first place and the subsequent transfer of over 20 other cases to the MDL Action.

### **C. The MDL Action Already Includes Cases Involving the Same Remand Issues as Bensley.**

The remand motion in the Bensley Action raises issues of fraudulent joinder and CAFA jurisdiction. This Panel has already transferred one action involving similar remand issues to the MDL Action, and two other cases raising similar issues have been conditionally transferred. As such, the MDL Court will have several proceedings before it in which it must consider and decide the issues presented by

Plaintiff's counsel in Bensley.

As of the date of the filing of this pleading, the Panel had entered a final transfer order in one case, over plaintiff's objection, where a motion to remand was pending. In that case, the same Plaintiff's counsel as in the Bensley matter sought to avoid transfer because of the pendency of a motion to remand. *See Ex. A (Palm Tree)*. The Panel noted that "the District of New Jersey was a proper Section 1407 forum for actions brought by person allegedly injured by a conspiracy among defendants and/or co-conspirator to effect the sale of insurance sold in the United States by rigging bids and allocating consumers." *Id.* at 1. Plaintiff's counsel in the *Palm Tree* action – like here – argued that the pendency of their motion to remand in that matter, which involved issues of CAFA jurisdiction, required the Panel to vacate the conditional transfer order or delay final transfer. Over plaintiff's objection, the Panel issued a final transfer order noting that "[i]t is also unnecessary to deny or defer transfer of *Palm Tree* until the Florida court has ruled upon plaintiffs' motion for remand to state court. Such matters, if not resolved in the transferor Court by the time of Section 1407 transfer, can be presented to and decided by the transferee judge." *Id.* at 2.

As of the time of this filing, the Panel has conditionally transferred two other matters with pending motions to remand asserting questions of fraudulently joinder. *See Ex. F (Emerson Electric Co. and Slay Indus., et al.)*. In both of those matters, as in the Bensley Action, defendants allege that plaintiffs fraudulently joined certain in-state defendants for the purpose of defeating diversity jurisdiction.

Thus, both remand issues that Bensley spends much time arguing about in its brief will, in all likelihood, be pending before Judge Hochberg in the MDL Action.

### III. ARGUMENT

#### A. Transfer of the Bensley Matter to the MDL is Proper Under Section 1407(a).

Section 1407(a) states: “when civil actions involving *one or more* common question of fact are pending in different districts, such actions may be transferred to any district for coordinated or consolidated pretrial proceedings.” 28 U.S.C. § 1407(a) (emphasis added). Once the Panel transfers and consolidates lawsuits before one judge for pretrial purposes, it also may transfer any “tag-along” cases to the same judge if the “tag-along” cases have been filed in other districts. *See* J.P.M.L.R. 7.5(e). A “tag-along” case is defined as a “civil action pending in a district court” that involves “common questions of fact with actions previously transferred under Section 1407.” J.P.M.L.R. 1.1. To establish that transfer of a “tag-along” is warranted, the party seeking transfer “must demonstrate that the potential ‘tag-along’ action ‘raises questions of fact common to the actions previously transferred . . . and that its transfer to [the transferee] district will best serve the convenience of the parties and witnesses and promote the just and efficient conduct of the litigation.’” *In re Tobacco/Governmental Health Care Costs Litig.*, 76 F. Supp. 2d 5, 7-8 (D.D.C. 1999) (quoting *In re Stirling Homex Corp. Sec. Litig.*, 442 F. Supp. 547, 549 (J.P.M.L. 1977)). Each of the three prongs is easily satisfied here.

#### B. The Bensley Action Shares Common Issues of Fact with the MDL Action.

There is no legitimate dispute that the Bensley Action involves common questions of fact with the MDL Action. *See supra ¶ II.B.* Indeed, Bensley concedes as much.

On the second page of Plaintiff’s Motion to Vacate, Bensley alleges that “the defendants’ illegal conduct included the undisclosed use of ‘Contingent Commission Agreements,’ through which the insurance companies paid additional compensation to the brokers based on such factors as the volume of insurance that the brokers

placed with particular insurers.” Motion to Vacate p. 2. Further, the Motion goes on to note that the Complaint alleged that the Defendants’ actions caused “Plaintiff and other members of the [putative] Class to pay inflated premiums for their insurance policies.” *Id.* Indeed, these are exactly the same allegations that are made in the MDL Action. As the Panel recently wrote, “the District of New Jersey was a proper Section 1407 forum for actions brought by person allegedly injured by a conspiracy among defendants and/or co-conspirator to effect the sale of insurance sold in the United States by rigging bids and allocating consumers.” Ex. A (*Palm Tree*) at 1.

The Bensley Action shares numerous other common questions of fact with the MDL Action:

- The gravamen of the complaint in both the Bensley Action and the MDL Action is that Defendants were part of a “conspiracy” of “secret fee agreements” and “undisclosed Contingent Commission Agreements.” This is the same as the MDL Action. *Compare* FAC (Ex. J) ¶¶ 5,8 with Consolidated Amended Complaint (Ex. I) ¶¶ 1, 5 (alleging conspiracy with undisclosed contingent commission agreements).
- Both the Bensley Action and the MDL Action allege that Marsh “steer[ed] clients to those insurance companies with which Marsh had the most profitable Contingent Commission Agreement.” *Compare* FAC (Ex. J) ¶ 67 with Consolidated Amended Complaint (Ex. I) ¶ 5.
- Both the Bensley Action and the MDL Action allege that the Defendants engaged in “bid-rigging” to increase profits. *Compare*, e.g., FAC (Ex. J) ¶ 75 with Consolidated Amended Complaint (Ex. I) ¶ 307-336.
- Indeed, both the Bensley Action and the MDL Action allege that the “scheme” was directed since “the early 1990s” out of “Marsh Global Broking.” *Compare* FAC (Ex. J) ¶ 66 with Consolidated Amended

Complaint (Ex. I) ¶ 374 (same).

In sum, the two actions undoubtedly share common questions of fact.<sup>7</sup> The First prong is more than adequately satisfied.

**C. The MDL Action Is More Convenient For the Parties and Witnesses Than the Bensley Action.**

It is beyond any serious dispute that the litigation in the MDL Action in New Jersey, a short airplane ride away from Massachusetts, will be convenient for the parties and witnesses. While Plaintiff asserts that it will “be severely inconvenienced by a transfer” to the MDL Action, this cannot legitimately be the case. Since there is now no willing plaintiff in the Bensley Action – by virtue of Bensley Construction having displayed its unwillingness to continue on in this litigation and Plaintiff’s counsel’s filing of a motion to remand there is o plaintiff to inconvenience. Plaintiff’s counsel will already be a part of the MDL Action by virtue of the transfer of the *Palm Tree* litigation. *See Ex. A (Palm Tree Transfer Order)*.

The MDL Action is a national forum for the resolution of claims against Defendants. As such, there is no doubt that the MDL Action is the most convenient forum for all of the other parties and the material witnesses, as they will all be required to participate in the MDL Action. *See, e.g., In re Diet Drugs (Prods.) Liab. Litig.*, 990 F. Supp. 834, 836 (J.P.M.L. 1998) (noting that all parties can benefit from the “economies of scale” made possible by consolidated proceedings). In short, there are no central parties, witnesses, or even counsel who are not already a part

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<sup>7</sup> Indeed, even if certain aspects of Plaintiff’s case were unique – and nowhere does Plaintiff make such a contention – transfer to the MDL Action would still be appropriate. “Transfer . . . is not dependent on a strict identity of issues and parties but rather on the existence of one or more common questions of fact.” *In re Japanese Elec. Prods. Antitrust Litig.*, 338 F. Supp 565, 567 (J.P.M.L. 1975); *see also In re Zyprexa Prods. Liab. Litig.*, 314 F. Supp. 2d 1380, 1381 (J.P.M.L. 2004) (“[T]ransfer under Section 1407 does not require a complete identity or even majority of common factual issues as a prerequisite to transfer.”).

of the MDL Action. In contrast, if Plaintiff's motion to vacate were granted, the District of Massachusetts, the parties and witnesses would be burdened by having the same pretrial matters, including discovery and remand issues, heard contemporaneously in two separate forums. *See In re Uranium Indus. Antitrust Litig.*, 458 F. Supp. 1223, 1230 (J.P.M.L. 1978) ("[P]laintiffs will have to depose many of the same witnesses, examine many of the same documents, and make many similar pretrial motions to prove their . . . allegations. The benefits of having a single justice supervise this pretrial activity are obvious."). The second prong is amply satisfied, as the MDL Action is substantially more convenient for the parties and witnesses.

**D. The MDL Action will Promote the Just and Efficient Conduct of the Litigation.**

Plaintiff spends the vast majority of its brief arguing the substantive merits of its pending Motion to Remand. That analysis, however, is neither accurate nor germane to the issues before this Panel.<sup>8</sup> Indeed, the only issues that are at all relevant to the Panel's analysis are the three prongs addressed here; namely, whether (1) the litigation shares common questions of fact, (2) the MDL Action is convenient to the parties and witnesses, (3) transfer to the MDL forum would promote the just and efficient conduct of the litigation. Those requirements are met. Plaintiff's contention – already rejected by this panel in the *Palm Tree* Action – that transfer would be unjust or inefficient are unavailing.

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<sup>8</sup> Defendants clearly disagree with the legal and factual analysis presented in Plaintiff's papers. Rather than rehash the entirety of the legal debate on a motion that may properly be brought before Judge Hochberg upon transfer, Defendants merely note that Plaintiff has correctly identified the two areas of dispute in the Remand Motion: jurisdiction under CAFA and fraudulent joinder. As discussed both *infra* (§ II.C) and *supra* (§ III.A.3), these same questions are already before, or will likely be before, Judge Hochberg in the MDL Action. Therefore, a single judge may efficiently and judiciously decide these questions.

**1. This Panel Previously Rejected Bensley's Argument.**

As detailed above, the Panel – in this very MDL Action – has already rejected Plaintiff's argument, made by the same Plaintiff's counsel, that final transfer should be denied or delayed because of a pending motion for remand filed in the transferor Court. *See Ex A (Palm Tree)* at 2 (“It is also unnecessary to deny or defer transfer of *Palm Tree* until the Florida court has ruled upon plaintiffs' motion for remand to state court. Such matters, if not resolved in the transferor Court by the time of Section 1407 transfer, can be presented to and decided by the transferee judge.”). As in *Palm Tree*, transfer to the MDL Action is appropriate without delay regardless of the pending motion to remand. There is nothing unique about the Bensley matter that warrants a different result.

The Panel has repeatedly held that the pendency of a motion to remand is not a basis for either denying or delaying transfer to an MDL Action. *See In re Vioxx Prods. Liab. Litig.*, 360 F. Supp. 2d 1352, 1354 (J.P.M.L. 2005) (“The pendency of a motion to remand to state court is not a sufficient basis to avoid inclusion in Section 1407 proceedings.”); *In re Prudential Ins. Co. of Am. Sales Practices Litig.*, 170 F. Supp. 2d 1346, 1347 (J.P.M.L. 2001) (“[R]emand motions can be presented to and decided by the transferee judge.”); *In re Plumbing Fixture Cases*, 298 F. Supp. 484, 495 (J.P.M.L. 1968) (same); *see also In re Ivy*, 901 F.2d 7, 9 (2d Cir. 1990) (motions to remand pending before transferor Court may be presented to and decided by the transferee judge in the MDL action). The Panel's ruling in *In re Asbestos Prods. Liab. Litig.*, 170 F. Supp. 2d 1348, 1349 n.2 (J.P.M.L. 2004) is instructive: “The Plaintiffs . . . have argued that transfer should be denied or deferred in order to permit the judges assigned to the actions to rule on motions to remand to state court. There is . . . no need to delay transfer in order to accommodate such interests.” Plaintiff proffers no reason why the Bensley Action is any different.

Indeed, it is not. Bensley should similarly be transferred.

**2. The MDL Action Already Includes the Same Remand Issues as the Bensley Action.**

As noted *supra* § II.C, the MDL Court already is addressing actions that involve the same remand issues that Bensley has raised. Plaintiff's Motion to Remand raises two legal and factual questions: (1) the reach and scope of federal jurisdiction under CAFA, and (2) the question of Plaintiff's fraudulent joinder of the Liberty Defendants in an effort to defeat diversity jurisdiction. Both of these questions are already before the MDL Court, or likely will be in the foreseeable future.<sup>9</sup> In fact, in order to facilitate this Panel's decision on final transfer, the transferor Courts in *Slay*, *Cameron Offshore Boats*, and *Emerson* have stayed the proceedings – including decisions on motions to remand to state court – in the transferor Court pending resolution of the transfer issue. *See* Exs. M-O (stay orders in the *Slay*, *Cameron Offshore Boats*, and *Emerson* Actions, respectively). Thus, the same questions raised by Plaintiff's Remand Motion will already be before the MDL Action. It therefore would be most efficient for the MDL court to decide these similar questions.

Of primary importance, perhaps, is that transfer will avoid inconsistent and/or overlapping decisions on, *inter alia*, federal jurisdiction issues, class certification and requests for damages. As noted above, the Bensley Action and

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<sup>9</sup> Defendants in *both* the *Emerson Elec. Co.* and the *Slay Indus.* matters alleged that Plaintiffs fraudulently joined certain defendants in an effort to defeat federal diversity jurisdiction. There, Plaintiffs fraudulently joined individual defendants contrary to Missouri law, rather than Massachusetts law. This mere difference, however, does not change the fact that the same fraudulent joinder legal standard – which is a question of *federal* law – should be applied in both the MDL Action and any other action in federal court. As Bensley and Defendants differ on the stated legal standard, and presumably defendants in the *Emerson* and *Slay* actions similarly differ, one court should be asked to resolve these federal law questions so as to avoid inconsistent rulings.

other cases in the MDL Action involve similar federal jurisdiction issues arising under the diversity jurisdiction statute and CAFA. Likewise, the putative class in the Bensley Action involves policyholders in the state of Massachusetts since 1994. The MDL Action includes a putative nationwide class of policyholders covering the same time period. Further, the relief requested in the Bensley Action (damages, disgorgement, attorney's fees) is a limited subset of the broad relief requested in the MDL Action. Because cases such as this one, that involve potentially overlapping putative classes, present a significant risk of pretrial administrative chaos, they are especially appropriate for consolidation. *See In re Plumbing Fixtures Cases*, 298 F. Supp. 484, 493 (J.P.M.L. 1968).

**3. The Transferor Court Has Not Undertaken Any Action on the Pending Remand Motion.**

Plaintiff further asks this court to deny transfer because the transferor Court "is already intimately familiar with the relevant legal arguments and legal issues," and, therefore, "it would be grossly inefficient to transfer this case to the New Jersey District Court." *Id.* There is, however, no factual support for this contention. While there have been substantial filings made with the clerk of the transferor Court, there have been no hearings, no conferences and no direct interaction between counsel for any of the parties and the Court other than the filings with the clerk, the allowance of *pro hac vice* motions and the scheduling and re-scheduling of a single hearing. With respect to the scheduling of the hearing, it is noteworthy that the transferor Court has twice postponed hearings on the motions for both stay and remand, once at Plaintiff's behest and once on its own initiative.<sup>10</sup> It would thus be grossly inefficient to burden the transferor Court with

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<sup>10</sup> Defendants notes, in this regard, that the arguments from plaintiff's counsel that they are genuinely concerned with promoting judicial economy and efficiency in this matter ring hollow. Defendants sought, but were denied, consent from Plaintiff to expedite briefing on

a hearing and a decision on these matters, which will also need to be addressed in other proceedings pending before the MDL Court.

**4. Bensley's Proposed Delay in Transfer is the Epitome of Inefficiency.**

As an alternative to vacating the Conditional Transfer Order, Bensley asks the Panel to delay transfer pending the transferor Court's ruling on the remand motion. Bensley's suggestion would do nothing more than result in further inefficiencies and would thwart the purposes behind transfer to the MDL Action.

Plaintiff's insistence, with no legal citation, that "[I]t is preferred that when motions are pending before the district court where the matter is pending, those motions be decided by that Court prior to transfer," Motion to Vacate pp. 10-11, is neither supported by legal authority nor judicial economy and efficiency principles. In fact, transferring all pending motions to remand, and all other orderly pretrial motions, such that they are heard by a single judge is both the preferred and optimal course of action in this matter. *In re Vioxx Prods. Liab. Litig.*, 360 F. Supp. 2d 1352, 1354 (J.P.M.L. 2005) ("The pendency of a motion to remand to state court is not a sufficient basis to avoid inclusion in Section 1407 proceedings."); *In re Prudential Ins. Co. of Am. Sales Practices Litig.*, 170 F. Supp. 2d 1346, 1347 (J.P.M.L. 2001) ("[R]emand motions can be presented to and decided by the transferee judge."); *see also In re Plumbing Fixtures Cases*, 298 F. Supp. 484, 499 (J.P.M.L. 1968) (section 1407 serves to "eliminate[e] conflict and duplication and . . . assur[es] efficient and economical pre-trial proceedings").

For these reasons, it is both just and efficient for one court – the MDL Court

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(Footnote Continued from Previous Page.)

this Panel's final transfer so that the transferor court might know the results of the Panel's decision prior to the currently scheduled December 13, 2005 hearing on the outstanding motions.

– to make final determinations on all common issues to avoid unnecessary duplicative and inconsistent rulings, including rulings on issues related to pending remand motions.

**B. Bensley's Proposed Alternative of Parallel Discovery is Unworkable.**

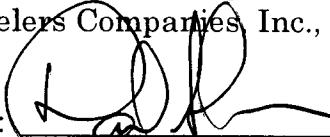
In an apparent last ditch effort to avoid transfer of this case to the MDL Action, Bensley proposes “one or more alternative strategies to maximize efficiency” involving undefined coordination of proceedings. Neither logic nor the cases cited, however, support this proposition in the instant circumstances. For example, in *In re Eli Lilly & Co. (Cephalexin Monohydrate) Patent Litig.*, 446 F. Supp. 242, 243 (J.P.M.L. 1978), the Panel noted that “[o]nly three actions are involved here,” rather than the more than twenty actions already involved in the MDL Action. Furthermore, in *In re Chiropractic Antitrust Litig.*, 483 F. Supp. 811, 813 (J.P.M.L. 1980), the Panel noted that in one of the four actions proposed to be transferred “discovery . . . is near completion,” and in another “a class determination has been made . . . and the claims against seven of the nine defendants . . . have been settled.” Here, discovery has not even begun, there has been no class determination, and no and no claim against any defendant has been settled. Indeed, the Bensley Action is in the same nascent stage as many of the cases recently transferred to the MDL Action. Plaintiff has put forth no basis for the consideration of alternatives to transfer, and it is abundantly clear that such an approach here would be inappropriate and inefficient.

#### IV. CONCLUSION

For all the foregoing reasons, Bensley's Motion to Vacate should be denied in its entirety and this action should be transferred to the MDL Action for coordinated or consolidated pretrial proceedings.

Dated: November 22, 2005

Marsh & McLennan Companies, Inc., and Marsh Inc., on their own behalf and on behalf of and with the consent of ACE USA; ACE INA; Zurich American Insurance Company; American International Group, Inc.; American Re-Insurance Company; Arthur J. Gallagher & Co.; Hilb Rogal & Hobbs, Company; Willis Group Holdings, Ltd.; Willis North America Inc.; Willis Group Ltd.; Universal Life Resources; Universal Life Resources, Inc. (d/b/a ULR Insurance Services, Inc.); USI Holdings Corp.; MetLife, Inc.; Prudential Financial, Inc.; UnumProvident Corporation; The St. Paul Travelers Companies, Inc.,

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## EXHIBIT A

JUDICIAL PANEL ON  
MULTIDISTRICT LITIGATION

OCT 20 2005

FILED  
CLERK'S OFFICE

**DOCKET NO. 1663**

**BEFORE THE JUDICIAL PANEL ON MULTIDISTRICT LITIGATION**

**IN RE INSURANCE BROKERAGE ANTITRUST LITIGATION**

*Palm Tree Computers Systems, Inc., et al. v. Ace USA, et al.*, M.D. Florida, C.A. No. 6:05-422  
*KLLM, Inc. v. Marsh USA, Inc., et al.*, S.D. Mississippi, C.A. No. 3:03-1294

**BEFORE WM. TERRELL HODGES, CHAIRMAN, JOHN F. KEENAN, D. LOWELL JENSEN, J. FREDERICK MOTZ, ROBERT L. MILLER, JR., KATHRYN H. VRATIL AND DAVID R. HANSEN, JUDGES OF THE PANEL**

**TRANSFER ORDER**

Before the Panel are motions brought, pursuant to Rule 7.4, R.P.J.P.M.L., 199 F.R.D. 425, 435-36 (2001), by i) the plaintiffs in one Middle District of Florida action (*Palm Tree*), and ii) the plaintiff in one Southern District of Mississippi action (*KLLM*). Movant(s) in each action ask the Panel to vacate an order conditionally transferring the action to the District of New Jersey for inclusion in the centralized pretrial proceedings occurring there in this docket before Judge Faith S. Hochberg. If the Panel decides to order transfer, then i) the moving *Palm Tree* plaintiffs alternatively ask the Panel to defer entry of the transfer order pending a ruling by the Florida court on a motion to remand the action to state court; and ii) the moving *KLLM* plaintiff alternatively asks the Panel to sever and remand certain of the action's claims. Responses in support of transfer have been filed by all the *KLLM* defendants and by all but one of the *Palm Tree* defendants.

On the basis of the papers filed and hearing session held, the Panel finds that these two actions involve common questions of fact with actions in this litigation previously transferred to the District of New Jersey, and that transfer of the actions to that district for inclusion in the coordinated or consolidated pretrial proceedings occurring there will serve the convenience of the parties and witnesses and promote the just and efficient conduct of the litigation. The Panel is persuaded that transfer is appropriate for reasons expressed by the Panel in its original order directing centralization in this docket. In that order, the Panel held that the District of New Jersey was a proper Section 1407 forum for actions brought by persons allegedly injured by a conspiracy among defendants and/or co-conspirators to affect the sale of insurance sold in the United States by rigging bids and allocating customers. See *In re Insurance Brokerage Antitrust Litigation*, 360 F.Supp.2d 1371 (J.P.M.L. 2005).

The *KLLM* plaintiff urges that its action should not be transferred because the core claims in the action are those that focus on breach of one specific insurance policy rather than the ones involving allegations of improper contingent commissions or kickbacks paid to broker defendants by insurance company defendants. Transfer under Section 1407, however, does not require a complete identity or even majority of common factual issues as a prerequisite to transfer. Questions relating to allegedly improper contingent commission agreements and bid-rigging are at issue in both *KLLM* and previously

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centralized MDL-1663 actions. Transfer of *KLLM* under Section 1407 will thus permit *KLLM* and the other MDL-1663 actions to proceed before a single transferee judge who can structure pretrial proceedings to consider all parties' legitimate discovery needs, while ensuring that common parties and witnesses are not subjected to discovery demands which duplicate activity that will occur or has already occurred in other MDL-1663 actions. The transferee court remains free, of course, to formulate a pretrial program that allows discovery with respect to any non-common issues in *KLLM* to proceed concurrently with remaining discovery on common issues, *In re Joseph F. Smith Patent Litigation*, 407 F.Supp. 1403, 1404 (J.P.M.L. 1976). It may also be, on further refinement of the issues and close scrutiny by the transferee judge, that one or more of the claims in *KLLM* can be remanded in advance of other claims in the action. But we are unwilling, on the basis of the record before us, to make such a determination at this time with respect to *KLLM*. Should the transferee judge deem remand of any claims or actions appropriate, procedures are available whereby this may be accomplished with a minimum of delay. See Rule 7.6, R.P.J.P.M.L., 199 F.R.D. at 436-38.

It is also unnecessary to deny or defer transfer of *Palm Tree* until the Florida court has ruled upon plaintiffs' motion for remand to state court. Such matters, if not resolved in the transferor court by the time of Section 1407 transfer, can be presented to and decided by the transferee judge. See, e.g., *In re Ivy*, 901 F.2d 7 (2nd Cir. 1990); *In re Prudential Insurance Company of America Sales Practices Litigation*, 170 F.Supp.2d 1346, 1347-48 (J.P.M.L. 2001).

IT IS THEREFORE ORDERED that, pursuant to 28 U.S.C. § 1407, these actions are transferred to the District of New Jersey and, with the consent of that court, assigned to the Honorable Faith S. Hochberg for inclusion in the coordinated or consolidated pretrial proceedings occurring there in this docket.

FOR THE PANEL:

*Wm. Terrell Hodges*

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Wm. Terrell Hodges  
Chairman

## EXHIBIT B

**Westlaw**

360 F.Supp.2d 1371  
 360 F.Supp.2d 1371, 2005-1 Trade Cases P 74,800  
 (Cite as: 360 F.Supp.2d 1371)

Page 1

Judicial Panel on Multidistrict Litigation.  
 In re INSURANCE BROKERAGE ANTITRUST  
 LITIGATION  
 No. 1663.

Feb. 17, 2005.

**Background:** Plaintiff in one action moved to centralize four purported class actions and six potential tag-along actions, pending in seven districts, alleging that common defendants and/or their alleged co-conspirators engaged in a combination and conspiracy to affect the sale of insurance sold in the United States by rigging bids and allocating customers.

**Holdings:** The Judicial Panel on Multidistrict Litigation, Wm. Terrell Hodges, Chairman, held that

1(1) centralization was warranted, and

2(2) District of New Jersey was appropriate forum.

Transfers ordered.

West Headnotes

**[1] Federal Civil Procedure 170A**  9

**170A Federal Civil Procedure**

**170AI In General**

**170AI(A) In General**

**170Ak8 Consolidation of Actions**

**170Ak9 k. Multidistrict Litigation, Consolidation for Pretrial Proceedings. Most Cited Cases**

Centralization, of four purported class actions and six potential tag-along actions, pending in seven districts and alleging that common defendants and/or their alleged co-conspirators engaged in a combination and conspiracy to affect the sale of insurance by rigging bids and allocating customers, was warranted; actions involved common questions of fact, and centralization would serve convenience of the parties and witnesses, promote just and efficient conduct of the litigation, and was necessary in order to eliminate

duplicative discovery, prevent inconsistent pretrial rulings, and conserve the resources of the parties, their counsel and the judiciary. 28 U.S.C.A. § 1407.

**[2] Federal Courts 170B**  153

**170B Federal Courts**

**170BII Venue**

**170BII(B) Change of Venue**

**170BII(B)5 Multi-District Litigation; Transfer for Pre-Trial Proceedings**

**170Bk152 Particular Transferable Cases**

**170Bk153 k. Antitrust Cases. Most Cited Cases**

District of New Jersey was appropriate transferee forum, in multidistrict litigation, for four purported class actions and six potential tag-along actions, centralized for pretrial proceedings, alleging that common defendants and/or their alleged co-conspirators engaged in a combination and conspiracy to affect the sale of insurance by rigging bids and allocating customers; district offered an accessible metropolitan location geographically convenient for many of the docket's litigants and counsel, and was equipped with the resources that the complex antitrust docket was likely to require. 28 U.S.C.A. § 1407.

Before WM. TERRELL HODGES, Chairman, JOHN F. KEENAN, D. LOWELL JENSEN, J. FREDERICK MOTZ, ROBERT L. MILLER, Jr., KATHRYN H. VRATIL and DAVID R. HANSEN, Judges of the Panel

**TRANSFER ORDER**

This litigation currently consists of four actions listed on the attached Schedule A and pending in four districts as follows: one action each in the District of New Jersey, the Eastern and Southern Districts of New York, and the Eastern District of Pennsylvania. FN1 Pursuant to 28 U.S.C. § 1407, plaintiff in the Eastern District of Pennsylvania action moves for centralization of this docket in its Pennsylvania district. While certain responding defendants named in only one of the constituent actions oppose transfer on the ground that transfer for them would be inefficient and/or would hinder their opportunity to secure a speedy dismissal of the claims against them, the overwhelming majority of responding parties

360 F.Supp.2d 1371  
 360 F.Supp.2d 1371, 2005-1 Trade Cases P 74,800  
 (Cite as: 360 F.Supp.2d 1371)

Page 2

either agree upon or do not oppose centralization. The principal disagreement among these parties involves the selection of transferee district. Additional suggested transferee forums include the District of New Jersey, the Eastern or Southern Districts of New York, the Northern or Southern Districts of Illinois, the Eastern District of Missouri, and the Western District of Tennessee.

FN1. The Panel has been notified of additional related actions recently filed in the Northern District of California, the Northern District of Illinois, the District of New Jersey, the Southern District of New York, the Eastern District of Pennsylvania, and the Western District of Tennessee. In light of the Panel's disposition of this docket, these actions will be treated as potential tag-along actions. *See Rules 7.4 and 7.5, R.P.J.P.M.L., 199 F.R.D. 425, 435-36 (2001).*

[1] On the basis of the papers filed and hearing session held, the Panel finds that the actions in this litigation involve common questions of fact, and that centralization under Section 1407 in the District of New Jersey will serve the convenience of the parties and witnesses and promote the just and efficient conduct of the litigation. All actions are purported class actions involving allegations that common defendants and/or their alleged co-conspirators have engaged in a combination and conspiracy to affect the sale of insurance sold in the United States by rigging bids and allocating customers. Centralization under Section 1407 is necessary in order to eliminate duplicative discovery, prevent inconsistent pretrial rulings (especially with respect to class certification matters), and conserve the resources of the parties, their counsel and the judiciary.

To those defendants opposing transfer because they wish to litigate the arguably narrower or more questionable claims against them without entanglement in a litigation that they consider to be much broader in scope, we point out that transfer under Section 1407 does not require a complete identity or even majority of common factual issues as a prerequisite to transfer. We observe that transfer under Section 1407 has the salutary effect of placing all actions in this docket before a single judge who can formulate a pretrial program that: 1) allows discovery with respect to any non-common issues to proceed concurrently with discovery on common

issues, *In re Joseph F. Smith Patent Litigation*, 407 F.Supp. 1403, 1404 (Jud.Pan.Mult.Lit.1976); and 2) ensures that pretrial proceedings will be conducted in a manner leading to a just and expeditious resolution of the actions to the benefit of not just some but all of the litigation's parties. As Section 1407 proceedings evolve in the transferee district, these defendants\*1373 may at some point wish to renew their arguments that the uniqueness or simplicity of the claims against them renders continued inclusion of those claims in MDL-1663 unnecessary or inadvisable. We point out that they then will be free to approach the transferee judge for a suggestion of remand, and that whenever the transferee judge deems remand of any claims or actions appropriate, procedures are available whereby this may be accomplished with a minimum of delay. *See Rule 7.6, R.P.J.P.M.L., 199 F.R.D. at 436-38.*

[2] In concluding that the District of New Jersey is an appropriate forum for this docket, we note that i) the district offers an accessible metropolitan location that is geographically convenient for many of this docket's litigants and counsel; and ii) the district is equipped with the resources that this complex antitrust docket is likely to require.

IT IS THEREFORE ORDERED that, pursuant to 28 U.S.C. § 1407, the actions listed on Schedule A and pending outside the District of New Jersey are transferred to that district and, with the consent of that court, assigned to the Honorable Faith S. Hochberg for coordinated or consolidated pretrial proceedings with the action pending there and listed on Schedule A.

#### SCHEDULE A

*MDL-1663-In re Insurance Brokerage Antitrust Litigation*

*District of New Jersey*

*QLM Associates, Inc. v. Marsh & McLennan Companies, Inc., et al.*, C.A. No. 2:04-5184

*Eastern District of New York*

*Accent On Eyes Corp. v. Marsh & McLennan Companies, Inc., et al.*, C.A. No. 2:04-4535

360 F.Supp.2d 1371  
360 F.Supp.2d 1371, 2005-1 Trade Cases P 74,800  
(Cite as: 360 F.Supp.2d 1371)

Page 3

*Southern District of New York*

*Opticare Health Systems, Inc. v. Marsh & McLennan Companies, Inc., et al.*, C.A. No. 1:04-6954

*Eastern District of Pennsylvania*

*Eagle Creek, Inc. v. ACE INA Holdings, et al.*, C.A. No. 2:04-5255

Jud.Pan.Mult.Lit.,2005.  
In re Insurance Brokerage Antitrust Litigation  
360 F.Supp.2d 1371, 2005-1 Trade Cases P 74,800

END OF DOCUMENT

## EXHIBIT C

JUDICIAL PANEL ON  
MULTIDISTRICT LITIGATION

MAR 10 2005

DOCKET NO. 1663

FILED  
CLERK'S OFFICE

**BEFORE THE JUDICIAL PANEL ON MULTIDISTRICT LITIGATION**

**IN RE INSURANCE BROKERAGE ANTITRUST LITIGATION**

**(SEE ATTACHED SCHEDULE )**

**CONDITIONAL TRANSFER ORDER (CTO-1)**

On February 17, 2005, the Panel transferred three civil actions to the United States District Court for the District of New Jersey for coordinated or consolidated pretrial proceedings pursuant to 28 U.S.C. § 1407. With the consent of that court, all such actions have been assigned to the Honorable Faith S. Hochberg.

It appears that the actions on this conditional transfer order involve questions of fact which are common to the actions previously transferred to the District of New Jersey and assigned to Judge Hochberg.

Pursuant to Rule 7.4 of the Rules of Procedure of the Judicial Panel on Multidistrict Litigation, 199 F.R.D. 425, 435-36 (2001), these actions are transferred under 28 U.S.C. § 1407 to the District of New Jersey for the reasons stated in the order of February 17, 2005,

F.Supp.2d (J.P.M.L. 2005), and, with the consent of that court, assigned to the Honorable Faith S. Hochberg.

This order does not become effective until it is filed in the Office of the Clerk of the United States District Court for the District of New Jersey. The transmittal of this order to said Clerk shall be stayed fifteen (15) days from the entry thereof and if any party files a notice of opposition with the Clerk of the Panel within this fifteen (15) day period, the stay will be continued until further order of the Panel.

FOR THE PANEL:

Michael J. Beck

Michael J. Beck  
Clerk of the Panel

**SCHEDULE CTO-1 - TAG ALONG ACTIONS  
DOCKET NO. 1663  
IN RE INSURANCE BROKERAGE ANTITRUST LITIGATION**

**DISTRICT DIV. CIVIL ACTION#**

**CALIFORNIA NORTHERN**

CAN 3 05-543

David Boros v. Marsh & McLennan Companies, Inc., et al.

**ILLINOIS NORTHERN**

ILN 1 04-7847

Stephen Lewis v. Marsh & McLennan Companies, Inc., et al.

ILN 1 04-7853

Diane Preuss v. Marsh & McLennan Companies, Inc., et al.

ILN 1 05-270

Shell Vacations LLC v. Marsh & McLennan Companies, Inc., et al.

ILN 1 05-277

Clear Lam Packaging, Inc. v. Marsh & McLennan Companies, Inc., et al.

ILN 1 05-315

Sheldon Langendorf, et al. v. The Hartford Financial Services Group, Inc., et al.

ILN 1 05-390

Redwood Oil Co. v. Marsh & McLennan Companies, Inc., et al.

**NEW YORK SOUTHERN**

NYS 1 04-9130

Glenn Singer v. Marsh & McLennan Companies, Inc., et al.

**PENNSYLVANIA EASTERN**

PAE 2 04-5391

Bayou Steel Corp. v. ACE INA Holdings, et al.

**TENNESSEE WESTERN**

TNW 2 04-2435

Priority Ultrasound Services, Inc. v. AON Corp., et al.

## EXHIBIT D

JUDICIAL PANEL ON  
MULTIDISTRICT LITIGATION

APR 11 2005

**DOCKET NO. 1663**

FILED  
CLERK'S OFFICE

**BEFORE THE JUDICIAL PANEL ON MULTIDISTRICT LITIGATION**

**IN RE INSURANCE BROKERAGE ANTITRUST LITIGATION**

*Palm Tree Computers Systems, Inc., et al. v. ACE USA, et al.*, M.D. Florida, C.A. No. 6:05-418  
*KLLM, Inc. v. Marsh USA, Inc., et al.*, S.D. Mississippi, C.A. No. 3:04-893  
*Signum, LLC v. AON Corp., et al.*, D. South Carolina, C.A. No. 4:05-528  
*Dr. Robert H. Kimball v. Marsh & McLennan Companies, Inc., et al.*,  
S.D. Texas, C.A. No. 4:05-514

**CONDITIONAL TRANSFER ORDER (CTO-2)**

On February 17, 2005, the Panel transferred three civil actions to the United States District Court for the District of New Jersey for coordinated or consolidated pretrial proceedings pursuant to 28 U.S.C. § 1407. Since that time, nine additional actions have been transferred to the District of New Jersey. With the consent of that court, all such actions have been assigned to the Honorable Faith S. Hochberg.

It appears that the actions on this conditional transfer order involve questions of fact which are common to the actions previously transferred to the District of New Jersey and assigned to Judge Hochberg.

Pursuant to Rule 7.4 of the Rules of Procedure of the Judicial Panel on Multidistrict Litigation, 199 F.R.D. 425, 435-36 (2001), these actions are transferred under 28 U.S.C. § 1407 to the District of New Jersey for the reasons stated in the order of February 17, 2005,  
\_\_\_\_ F.Supp.2d \_\_\_\_ (J.P.M.L. 2005), and, with the consent of that court, assigned to the Honorable Faith S. Hochberg.

This order does not become effective until it is filed in the Office of the Clerk of the United States District Court for the District of New Jersey. The transmittal of this order to said Clerk shall be stayed fifteen (15) days from the entry thereof and if any party files a notice of opposition with the Clerk of the Panel within this fifteen (15) day period, the stay will be continued until further order of the Panel.

FOR THE PANEL:

Michael J. Beck  
Michael J. Beck  
Clerk of the Panel

## EXHIBIT E

JUDICIAL PANEL ON  
MULTIDISTRICT LITIGATION

JUN - 1 2005

**DOCKET NO. 1663**

FILED  
CLERK'S OFFICE

**BEFORE THE JUDICIAL PANEL ON MULTIDISTRICT LITIGATION**

**IN RE INSURANCE BROKERAGE ANTITRUST LITIGATION**

*Ronald Scott Shirley, et al. v. Universal Life Resources, et al.*, S.D. California, C.A. No. 3:04-2102  
*Palm Tree Computers Systems, Inc., et al. v. Ace USA, et al.*, M.D. Florida, C.A. No. 6:05-422  
*KLLM, Inc. v. Marsh USA, Inc., et al.*, S.D. Mississippi, C.A. No. 3:03-1294

**CONDITIONAL TRANSFER ORDER (CTO-3)**

On February 17, 2005, the Panel transferred three civil actions to the United States District Court for the District of New Jersey for coordinated or consolidated pretrial proceedings pursuant to 28 U.S.C. § 1407. Since that time, ten additional actions have been transferred to the District of New Jersey. With the consent of that court, all such actions have been assigned to the Honorable Faith S. Hochberg.

It appears that the actions on this conditional transfer order involve questions of fact which are common to the actions previously transferred to the District of New Jersey and assigned to Judge Hochberg.

Pursuant to Rule 7.4 of the Rules of Procedure of the Judicial Panel on Multidistrict Litigation, 199 F.R.D. 425, 435-36 (2001), these actions are transferred under 28 U.S.C. § 1407 to the District of New Jersey for the reasons stated in the order of February 17, 2005, 360 F.Supp.2d 1371 (J.P.M.L. 2005), and, with the consent of that court, assigned to the Honorable Faith S. Hochberg.

This order does not become effective until it is filed in the Office of the Clerk of the United States District Court for the District of New Jersey. The transmittal of this order to said Clerk shall be stayed fifteen (15) days from the entry thereof and if any party files a notice of opposition with the Clerk of the Panel within this fifteen (15) day period, the stay will be continued until further order of the Panel.

FOR THE PANEL:

Michael J. Beck  
Michael J. Beck  
Clerk of the Panel

## EXHIBIT F

JUDICIAL PANEL ON  
MULTIDISTRICT LITIGATION

AUG - 2 2005

**DOCKET NO. 1663**

FILED  
CLERK'S OFFICE

**BEFORE THE JUDICIAL PANEL ON MULTIDISTRICT LITIGATION**

**IN RE INSURANCE BROKERAGE ANTITRUST LITIGATION**

*Fortune Brands, Inc. v. Marsh, Inc., et al.*, N.D. Illinois, C.A. No. 1:05-2579

*Cameron Offshore Boats, Inc. v. Marsh USA, Inc., et al.*, W.D. Louisiana, C.A. No. 2:05-608

*Emerson Electric Co. v. Marsh USA, Inc., et al.*, E.D. Missouri, C.A. No. 4:05-455

*Slay Industries, et al. v. Marsh & McLennan Companies, Inc., et al.*, E.D. Missouri, C.A. No. 4:05-964

**CONDITIONAL TRANSFER ORDER (CTO-4)**

On February 17, 2005, the Panel transferred three civil actions to the United States District Court for the District of New Jersey for coordinated or consolidated pretrial proceedings pursuant to 28 U.S.C. § 1407. Since that time, 11 additional actions have been transferred to the District of New Jersey. With the consent of that court, all such actions have been assigned to the Honorable Faith S. Hochberg.

It appears that the actions on this conditional transfer order involve questions of fact which are common to the actions previously transferred to the District of New Jersey and assigned to Judge Hochberg.

Pursuant to Rule 7.4 of the Rules of Procedure of the Judicial Panel on Multidistrict Litigation, 199 F.R.D. 425, 435-36 (2001), these actions are transferred under 28 U.S.C. § 1407 to the District of New Jersey for the reasons stated in the order of February 17, 2005, 360 F.Supp.2d 1371 (J.P.M.L. 2005), and, with the consent of that court, assigned to the Honorable Faith S. Hochberg.

This order does not become effective until it is filed in the Office of the Clerk of the United States District Court for the District of New Jersey. The transmittal of this order to said Clerk shall be stayed fifteen (15) days from the entry thereof and if any party files a notice of opposition with the Clerk of the Panel within this fifteen (15) day period, the stay will be continued until further order of the Panel.

FOR THE PANEL:

Michael J. Beck

Michael J. Beck  
Clerk of the Panel

## EXHIBIT G

JUDICIAL PANEL ON  
MULTIDISTRICT LITIGATION

OCT - 4 2005

**DOCKET NO. 1663**

FILED  
CLERK'S OFFICE

**BEFORE THE JUDICIAL PANEL ON MULTIDISTRICT LITIGATION**

**IN RE INSURANCE BROKERAGE ANTITRUST LITIGATION**

*Bensley Construction, Inc. v. Marsh & McLennan Companies, Inc., et al.*  
D. Massachusetts, C.A. No. 1:05-11249

**CONDITIONAL TRANSFER ORDER (CTO-5)**

On February 17, 2005, the Panel transferred three civil actions to the United States District Court for the District of New Jersey for coordinated or consolidated pretrial proceedings pursuant to 28 U.S.C. § 1407. Since that time, 14 additional actions have been transferred to the District of New Jersey. With the consent of that court, all such actions have been assigned to the Honorable Faith S. Hochberg.

It appears that the action on this conditional transfer order involves questions of fact which are common to the actions previously transferred to the District of New Jersey and assigned to Judge Hochberg.

Pursuant to Rule 7.4 of the Rules of Procedure of the Judicial Panel on Multidistrict Litigation, 199 F.R.D. 425, 435-36 (2001), this action is transferred under 28 U.S.C. § 1407 to the District of New Jersey for the reasons stated in the order of February 17, 2005, 360 F.Supp.2d 1371 (J.P.M.L. 2005), and, with the consent of that court, assigned to the Honorable Faith S. Hochberg.

This order does not become effective until it is filed in the Office of the Clerk of the United States District Court for the District of New Jersey. The transmittal of this order to said Clerk shall be stayed fifteen (15) days from the entry thereof and if any party files a notice of opposition with the Clerk of the Panel within this fifteen (15) day period, the stay will be continued until further order of the Panel.

FOR THE PANEL:

Michael J. Beck  
Michael J. Beck  
Clerk of the Panel

## EXHIBIT H

JUDICIAL PANEL ON  
MULTIDISTRICT LITIGATION

OCT 18 2005

**DOCKET NO. 1663**

FILED  
CLERK'S OFFICE

**BEFORE THE JUDICIAL PANEL ON MULTIDISTRICT LITIGATION**

**IN RE INSURANCE BROKERAGE ANTITRUST LITIGATION**

*Delta Pride Catfish, Inc. v. Marsha USA, Inc., et al.*, N.D. Mississippi, C.A. No. 4:05-219

**CONDITIONAL TRANSFER ORDER (CTO-6)**

On February 17, 2005, the Panel transferred three civil actions to the United States District Court for the District of New Jersey for coordinated or consolidated pretrial proceedings pursuant to 28 U.S.C. § 1407. Since that time, 14 additional actions have been transferred to the District of New Jersey. With the consent of that court, all such actions have been assigned to the Honorable Faith S. Hochberg.

It appears that the action on this conditional transfer order involves questions of fact which are common to the actions previously transferred to the District of New Jersey and assigned to Judge Hochberg.

Pursuant to Rule 7.4 of the Rules of Procedure of the Judicial Panel on Multidistrict Litigation, 199 F.R.D. 425, 435-36 (2001), this action is transferred under 28 U.S.C. § 1407 to the District of New Jersey for the reasons stated in the order of February 17, 2005, 360 F.Supp.2d 1371 (J.P.M.L. 2005), and, with the consent of that court, assigned to the Honorable Faith S. Hochberg.

This order does not become effective until it is filed in the Office of the Clerk of the United States District Court for the District of New Jersey. The transmittal of this order to said Clerk shall be stayed fifteen (15) days from the entry thereof and if any party files a notice of opposition with the Clerk of the Panel within this fifteen (15) day period, the stay will be continued until further order of the Panel.

FOR THE PANEL:

Michael J. Beck

Michael J. Beck  
Clerk of the Panel

## EXHIBIT I

UNITED STATES DISTRICT COURT  
DISTRICT OF NEW JERSEY

---

IN RE: INSURANCE BROKERAGE	:	MDL No. 1663
ANTITRUST LITIGATION	:	Civil No. 04-5184 (FSH)
APPLIES TO ALL COMMERCIAL	:	Hon. Faith S. Hochberg
INSURANCE BROKERAGE ACTIONS	:	JURY TRIAL DEMANDED
	X	

**CORRECTED FIRST CONSOLIDATED AMENDED**  
**COMMERCIAL CLASS ACTION COMPLAINT**

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Plaintiffs, by and through their undersigned attorneys, allege upon their own knowledge, or where there is no personal knowledge, upon investigation of counsel or information and belief:

**NATURE OF THE CASE**

1. Plaintiffs' claims arise out of Defendants' massive scheme to manipulate the market for commercial insurance. Defendants are the largest commercial insurance brokers ("Broker Defendants") and insurance companies ("Insurer Defendants") (collectively "Defendants", described below) in this country. The Broker Defendants and Insurer Defendants engaged in a combination and conspiracy to suppress and eliminate competition in the sale of insurance by coordinating and rigging bids for insurance policies, allocating insurance markets and customers and raising, or maintaining or stabilizing premium prices above competitive levels.

2. Defendants' conduct undermines the nature of the relationship that should exist between Defendants, plaintiffs and members of the Class, creates an overwhelming conflict of interest and breach of duties that have injured plaintiffs and the Class in their business and/or property, and has reduced or eliminated competition for insurance. In this regard, Defendants have engaged in a common course of conduct, participated in the affairs of the enterprise (discussed more fully below) and conspired by engaging in the wrongful practices set forth herein that is clearly at odds with the Broker Defendants' duties and representations regarding the services and information they will provide to plaintiffs and the Class. Broker Defendants have failed to disclose both their conflicts of interest and their joint conspiratorial motives with the Insurer Defendants. As a result, Defendants have created the illusion of a competitive market for insurance, when, in fact, the selection, pricing and placement of the insurance products and

allocation of customers at issue in this litigation were the result of Defendants' collusion and anti-competitive conduct.

3. Specifically, the Broker Defendants represent to their clients, which include plaintiffs and members of the Class, that they will provide unbiased advice and assistance in the selection of insurance products and services relating thereto, including claims administration. The Broker Defendants purport to offer independent expert brokering advice on such factors as coverage types and amounts, financial stability of carriers and overall cost of the insurance products, and thus act as a fiduciary as the agent of the client in this relationship, *i.e.*, considering its client's interest first in the placement of insurance.

4. As set forth more fully below, contrary to these representations, the Broker Defendants do not represent their clients' best interests or act as fiduciaries in connection with the selection and placement of their clients' insurance. The Insurer Defendants have improperly increased their profits and revenues by raising or maintaining premiums charged to (or by reducing the benefits or coverage received by) plaintiffs and the members of the Class. Together, the Broker Defendants and Insurer Defendants have acted in concert, conspired to reduce or eliminate competition for insurance and participated in the affairs of the enterprise.

5. Defendants have effectuated their scheme through a variety of methods, including, *inter alia*:

- not disclosing or failing to adequately disclose payment to the Broker Defendants of contingent commissions (a.k.a. "overrides") which are based on such factors as the volume of insurance that the Broker Defendants place with a particular insurer ("volume contingency"), the renewal of that business ("persistency contingency"), and its profitability ("claims loss ratios contingency"), all of which the Broker Defendants, in concert with the Insurer Defendants, control, at least in part, by manipulating the market for insurance placed for their client;

- steering clients to “preferred” Insurer Defendants who participate in and further the scheme by paying exorbitant contingent commissions and other undisclosed kickbacks to the Broker Defendants;
- engaging in bid-rigging through the solicitation and manipulation of bids, including the submission of false or phony bids from the Insurer Defendants in order to obtain a preordained outcome of the client’s selection of an insurer;
- unnecessarily placing insurance though wholly-owned wholesale entities which purport to act as intermediaries between the Broker Defendants and the Insurer Defendants, thereby enabling Defendants to collect additional improper fees; and
- entering into unlawful tying agreements under which the Broker Defendants steer primary insurance contracts to the Insurer Defendants on the condition that those insurers also use the Broker Defendants (or their reinsurance broker subsidiaries) for placing their reinsurance coverage with reinsurance carriers (many of whom are related entities) and thereby reaping additional improper revenue. This unlawful tying also has the effect of increasing the price of reinsurance, with the increased costs being passed on to the Insurer Defendants’ customers, including plaintiffs and other members of the Class.

6. The Broker Defendants hold themselves out as expert agents and therefore fiduciaries in the analysis, procurement and renewal of insurance for meeting a customer’s insurance needs. As brokers, they have a fiduciary duty to obtain the best coverage at the lowest cost and owe their clients the utmost duty of candor and full disclosure, including the duty to disclose the sources and amounts of all income received from any transactions involving their clients. As a result, the Broker Defendants owe their clients the duties of loyalty and care to always put their clients’ interests ahead of their own. Clients, including plaintiffs and other members of the Class engage the Broker Defendants for their services based upon a belief in the Broker Defendants’ expertise and promise of sound fiduciary brokerage advice. At all times that such engagements were entered into by plaintiffs and other members of the Class, they did so unaware that the Broker Defendants have acted in concert with and conspired with the Insurer Defendants in order to induce and/or steer them to purchase and/or renew coverage with Insurer Defendants at inflated prices and/or reduced coverage and benefits.

7. To facilitate their conspiratorial conduct and achieve their goal of increased profits and revenues at the expense of their clients' best interests and in contravention of their fiduciary obligations, Defendants used their participation in certain industry trade groups such as the Council of Insurance Agents & Brokers (the "Council") and its predecessors for the purpose of accomplishing the objective of their scheme. The Council's members place 80 percent – well over \$90 billion – of all U.S. insurance products and services protecting businesses, industries, the government and the public-at-large. The Council of Insurance Company Executives ("CICE"), a standing Committee of the Council, is comprised of more than 65 of the top commercial insurers. Collectively, CICE members are responsible for writing more than three-quarters of the nation's commercial insurance premiums. CICE co-hosts the annual Insurance Leadership Forum at the Greenbrier in White Sulphur Springs, West Virginia, an annual meeting that connects all the leaders of the commercial insurance marketplace – the CEOs of the top insurance carriers and the leading executives from the top one percent of agencies and brokerages. The meetings allow for small breakout conferences, ad hoc meetings and social and professional interaction among all those attending.

8. In addition to the industry meetings at the Greenbrier, the Council also facilitates many other forums, including the National Insurance Leadership Symposium, chief financial officer workshops and conferences where CFO's of the major brokerage firms focus on the fundamental and strategic issues facing their businesses, Executive Liaison Committees, email exchanges, market surveys, the sharing of operating results and financial analyses, insurance company sponsorships, peer-to-peer networking, as well as teleconferences between brokers and insurers, which facilitate Defendants' conspiratorial conduct.

9. Defendants' scheme has recently come to light following investigations undertaken by various Attorneys General and state insurance departments. To date, ten individuals, including former employees of Defendants AIG, ACE, Zurich or Marsh, have plead guilty, *inter alia*, for their participation in a scheme to trick and deceive clients pursuant to a deceptive bidding process. Additionally, New York Attorney General Eliot Spitzer has entered into settlement agreements or assurances of discontinuance, together with the Superintendent of Insurance of New York and various other state attorneys general, including Connecticut and Minnesota, with three Broker Defendants: Marsh, Aon, and Willis. Spitzer, along with the Director of Illinois Division of Insurance and other state agencies, similarly entered into a Stipulation and Consent Order with a fourth Broker Defendant -- Arthur J. Gallagher & Co. Each settlement agreement or assurance of discontinuance required, among other things, that each Broker Defendant provide full disclosure of all forms of compensation received from insurers.

10. In fact, New York State Attorney General Eliot Spitzer, testifying before the New York State Assembly Standing Committee on Insurance regarding Contingent Commission Agreements, stated: "Contingent commissions have infected practically every line of insurance business we examined, including employee benefits, medical malpractice, property, casualty, excess and surplus lines, executive risk, personal lines, marine and aviation."

11. The Insurer Defendants have acted in concert with and conspired with the Broker Defendants by agreeing to pay billions of dollars in commissions and other undisclosed remuneration to Broker Defendants for insurance placement, creating an undisclosed conflict of interest that destroys the Broker Defendants' objectivity and breaches the fiduciary relationship between the Broker Defendants and their clients. For example, the chart below reflects the

amount of premiums received and contingent commissions paid in 2004 by certain of the Insurer

Defendants:

<b>P&amp;C/COMMERCIAL DEFENDANTS 2004 CONTINGENT COMMISSIONS PAID (BY INSURER GROUP)<sup>1</sup></b>		
<b>Insurer Defendant</b>	<b>Net Premiums</b>	<b>Net Contingent Commissions</b>
ACE INA Group	3,432,114,000	29,859,390
Allianz (Fireman's Fund)	4,112,717,000	70,327,460
American International Group Inc. ("AIG")	27,972,154,000	159,441,270
American Re Corporation Group	1,583,531,000	25,969,900
Crum & Forster	918,300,000	12,000,000
Berkshire Hathaway	15,762,335,000 <sup>2</sup>	515,428,354
RLI Corp.	511,348,000	5,368,000
Chubb Group of Insurance Cos	9,536,873,000	222,209,140
CNA Insurance Companies	7,365,081,000	121,523,830
Hartford Insurance Group	8,876,260,000	143,795,410
Liberty Mutual Ins. Cos.	12,514,360,000	106,372,060
Wausau Insurance Co.	39,718,190,000	136,463,000
St. Paul Travelers Companies	6,767,574,000	98,129,820
Travelers Prop. Cas. Group	13,175,778,000	267,468,290
XL America Group	726,578,000	13,732,324
Zurich/Farmers Group	17,050,186,000	148,336,610
<b>Total</b>	<b>170,023,379,000</b>	<b>2,076,424,858</b>

The Broker Defendants and Insurer Defendants have also conspired to raise, maintain or stabilize the price of insurance paid by plaintiffs and other members of the Class at an artificially high

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<sup>1</sup> These figures do not reflect the total contingent commissions paid by a particular Defendant (including subsidiaries and affiliated companies within a group or holding company) and do not include contingent commissions paid for other lines of insurance such as life, health and disability insurance.

<sup>2</sup> Figures are for 2003.

level, by allocating the placement of insurance customers' business through a pervasive bid-rigging scheme.

12. Defendants' conduct has eliminated the trust and client-focus necessary for the proper conduct of the broker-client and insurer-insured relationship and essentially reduced the procurement of insurance to the level one would expect of a fungible commodity. In essence, through their illicit conduct, Defendants are placing insurance in order to improperly increase their profits, rather than arriving at the selection of an insurance product as part of a relationship based on trust and driven by what is in the clients' best interests. This is a sentiment recently acknowledged by Joseph Plumeri, the CEO of Broker Defendant Willis, before an industry trade organization: "For too long, this business has been about the placement only – what I've come to call manufacturing ...And, if contingents create the appearance of a conflict for some brokers, they create that appearance for every broker."

13. By steering customers, engaging in bid-rigging, customer allocation in order to maintain or increase market share, and in unlawful tying, all Defendants have been and are able to maintain or increase their profits at their customers' expense. Broker Defendants are able to reap substantial amounts of additional undisclosed fees, while purporting to provide independent and unbiased brokerage advice to their customers, and Insurer Defendants have been and are able to raise, maintain or stabilize at an artificially high level the price paid by plaintiffs and members of the Class for insurance and the services relating thereto. Defendants' concerted actions and practices have been and are undertaken as part of a scheme, common course of conduct, and conspiracy with other insurance brokerage firms, insurers and their affiliates, industry trade associations and other entities. The result of these practices has been Defendants' sustained action and participation in the conduct of an enterprise through a pattern of racketeering activity.

### **JURISDICTION AND VENUE**

14. This Court has jurisdiction over the subject matter of this action pursuant to 18 U.S.C. §§1961, 1962, and 1964, 28 U.S.C. §§1331, 1332 and 1367, and 15 U.S.C. §15. This Court has personal jurisdiction over the Defendants pursuant to 18 U.S.C. §§1965(b) and (d). This Court has supplemental jurisdiction over the state law claims pursuant to 28 U.S.C. §1367.

15. Venue is proper in this district pursuant to 18 U.S.C. §1965(a), 28 U.S.C. §1391(b), §12 of the Clayton Act, 15 U.S.C. §22, and 28 U.S.C. §1391.

16. The Defendants are found, do business or transact business within this district, and conduct the interstate trade and commerce described below in substantial part within this district.

17. The trade and interstate commerce relevant to this action is the purchase and sale of insurance policies and related services.

18. During all or part of the period in which the events described in this First Consolidated Amended Complaint occurred, each of the Defendants sold insurance and related products and services and/or provided advice regarding the procurement or renewal of insurance or claims administration relating thereto to plaintiffs and other members of the Class in a continuous and uninterrupted flow of interstate commerce.

19. The activities of Defendants and their co-conspirators, as described herein, were within the flow of, and had a substantial effect on, interstate commerce.

### **PARTIES**

#### **A. PLAINTIFFS**

20. Plaintiff OptiCare Health Systems, Inc. ("OptiCare") is a corporation incorporated under the laws of Delaware and has its principal place of business in Waterbury, Connecticut. OptiCare is an integrated eye care services company that, among other things, provides managed

vision and professional eye care products and services. At all material times herein, OptiCare was a party to agreements with defendant Marsh USA Inc. (Connecticut) for the provision of insurance brokerage services covering a variety of insurance needs and risks. Under these agreements, Marsh USA Inc. (Connecticut) placed insurance coverage on OptiCare's behalf with a number of insurance companies, including (1) Hartford Fire Insurance Company (a subsidiary of The Hartford Financial Services Group, Inc.), (2) Twin City Fire Insurance Co. (a subsidiary of The Hartford Financial Services Group, Inc.), (3) American International Specialty Lines Insurance Co. (a subsidiary of American International Group, Inc.), (4) Lexington Insurance Company (a subsidiary of American International Group, Inc.), (5) Travelers Indemnity Company (a subsidiary of St. Paul Travelers Cos.), and (6) Federal Insurance Co. (a subsidiary of Chubb Corp.).

21. Plaintiff Comcar Industries, Inc. ("Comcar") is a corporation incorporated under the laws of Florida and has its principal place of business in Auburndale, Florida. Comcar is a trucking company that, among other things, hauls commodities throughout the United States. At all material times herein, Comcar was a party to agreements with defendant Marsh USA, Inc. for the provision of insurance brokerage services covering a variety of insurance needs and risks. Under these agreements, Marsh placed insurance coverage on Comcar's behalf with a number of insurance companies, including: (1) American Alternative Insurance Corporation (a unit of American Re Corporation Group), (2) Birmingham Fire Insurance Company of Pennsylvania (a subsidiary of American International Group, Inc.), (3) Lexington Insurance Company (a subsidiary of American International Group, Inc.), (4) American Guarantee & Liability Insurance Co. (a subsidiary of Zurich American Insurance Co.), (5) American Home Assurance Company (a subsidiary of American International Group, Inc.), (6) National Union Fire Insurance

Company of Pittsburgh, Pa. (a subsidiary of AIG Inc.), (7) Insurance Co. of the State of Pennsylvania (a subsidiary of American International Group, Inc.), and (8) Twin City Fire Insurance Co. (a subsidiary of Hartford Financial Services Group, Inc.

22. Plaintiff QLM Associates, Inc. ("QLM"), at all material times herein, was a party to agreements with Sedgwick of New Jersey, Inc. and Sedgwick Noble Lowndes (subsidiaries of Defendant Marsh & McLennan Cos. which later merged into Marsh USA Inc.) for the provision of the insurance brokerage services covering a variety of insurance needs and risks. Under these agreements, Sedgwick of New Jersey, Inc. and/or Marsh USA Inc. placed insurance coverage on QLM's behalf with a number of insurance companies, including: (1) Zurich American Insurance Co., and (2) Federal Insurance Co. (a subsidiary of Chubb Corp.).

23. Plaintiff Sunburst Hospitality Corporation ("Sunburst"), at all material times herein, was a party to agreements with Marsh USA Inc., Aon Risk Services, Inc. of Maryland, and Willis of New York, Inc. (formerly Willis Corroon Corp. of New York) for the provision of insurance brokerage services covering a variety of insurance needs and risks. Under these agreements, Marsh USA Inc. placed insurance coverage with a number of insurance companies, including (1) Lexington Insurance Co. (a subsidiary of American International Group Inc.), (2) Crum & Forster, (3) Travelers, (4) Zurich American Insurance Company (a subsidiary of Zurich Financial Services), (5) St. Paul Fire & Marine Insurance Co. (a subsidiary of St. Paul Travelers Cos.), (6) Hartford, and (7) Westchester Surplus Lines Insurance Co. (a subsidiary of ACE Ltd.). Aon Risk Services, Inc. of Maryland also placed insurance coverage with a number of insurance companies, including (1) Wausau, (2) Gulf Insurance Co. (a subsidiary of St. Paul Travelers Cos. Inc.), (3) Travelers, and (4) National Union Fire Ins. Co. (a subsidiary of American International Group Inc.). Willis Corroon Corp. of New York also placed insurance coverage with a number

of insurance companies, including (1) National Union Fire Ins. Co. (a subsidiary of American International Group Inc.), and (2) St. Paul Fire, (a subsidiary of St. Paul Travelers Cos.).

24. Plaintiff Robert Mulcahy ("Mulcahy"), at all material times herein, was an independent contractor and a party to agreements with Arthur J. Gallagher & Co., through his employer Vestax Securities Corp., for the provision of insurance brokerage services covering a variety of insurance needs. Under these agreements, Arthur J. Gallagher & Co. placed insurance coverage with a number of insurance companies, including National Union Fire Insurance Co. of Pittsburgh, Pa. (a subsidiary of American International Group Inc.).

25. Plaintiff Accent on Eyes Corp. ("Accent"), at all material times herein, was a party to agreements with Marsh Affinity Group Services, a unit of Seabury & Smith, Inc., for the provision of insurance brokerage services. Under these agreements, Marsh Affinity Group Services placed insurance coverage on Accent's behalf with a number of insurance companies, including Chicago Insurance Company, an affiliate of the Fireman's Fund Insurance Company.

26. Plaintiff Golden Gate Bridge, Highway and Transportation District ("Golden Gate") is a multi-county political subdivision of the State of California. It operates the Golden Gate Bridge and two public transit systems: The Golden Gate Transit bus system and the Golden Gate Ferry. At all material times herein, Golden Gate was a party to agreements with Marsh Risk & Insurance Services, a division of Marsh, Inc. for the provision of insurance brokerage services covering a variety of insurance needs. Under these agreements, Marsh placed insurance coverage on Golden Gate's behalf with a number of insurance companies, including (1) American International Specialty Lines Insurance Co. (a subsidiary of American International Group, Inc.), (2) Illinois Union Insurance Co. (a subsidiary of ACE Ltd.), (3) Indemnity Insurance Co. of North America (a subsidiary of ACE Ltd.), (4) Steadfast Insurance Co. (a

subsidiary of Zurich American Insurance Co.), (5) National Union Fire Insurance Co. of Pittsburgh, Pa. (a subsidiary of American International Group Inc.), (6) Lexington Insurance Co. (a subsidiary of American International Group Inc.), (7) American Home Assurance Co. (a subsidiary of American International Group Inc.), (8) Westchester Surplus Lines Ins. Co. (a subsidiary of ACE Ltd.), (9) Fidelity & Deposit Company of Maryland (a subsidiary of Zurich North America Insurance Co.), (10) Hartford Steam Boiler Inspection and Insurance Co. (a subsidiary of American International Group Inc.), (11) United States Fire Insurance Co. (a subsidiary of Crum & Forster Holdings Corp.), (12) Pacific Insurance Co., Ltd. (a subsidiary of Hartford Financial Services Group, Inc.), (13) Mt. Hawley Insurance Co. (a subsidiary of RLI Corp.), (14) Continental Insurance Co. (a subsidiary of CNA Financial Corp.), (15) Zurich American Insurance Company (a subsidiary of Zurich Financial Services), (16) Empire Fire & Marine Insurance Co. (a subsidiary of Zurich American Insurance Co.), and (17) St. Paul Mercury Insurance Co. (a subsidiary of St. Paul Travelers Cos.).

27. Plaintiff Glenn Singer (“Singer”) at all material times herein, was a party to agreements with Marsh USA Inc. for the provision of insurance brokerage services covering a variety of insurance needs and risks. Under these agreements, Marsh placed insurance coverage on Singer’s behalf with a number of insurance companies, including, among others:

- (1) American Home Assurance Company (a subsidiary of American International Group, Inc.),
- (2) American International Insurance Company (a subsidiary of American International Group, Inc.),
- (3) The Insurance Company of the State of Pennsylvania (a subsidiary of American International Group, Inc.),
- (4) AIU Insurance Company (a subsidiary of American International Group, Inc.),
- (5) Lexington Insurance Company (subsidiary of American International Group, Inc.), and
- (6) The Chubb Corporation.

28. Plaintiff Priority Ultrasound Services (“Priority Ultrasound”), at all material times herein, was a party to agreements with Affinity Insurance Services, Inc., formerly known as Aon Direct Group, Inc. for the provision of insurance brokerage services. Under these agreements, Aon placed insurance coverage on Priority Ultrasound’s behalf with a number of insurance companies, including American Casualty Co. of Reading, PA (a subsidiary of CNA Financial Corp.).

29. Plaintiff Redwood Oil Company (“Redwood”), at all material times herein, was a party to agreements with Gallagher Hefferman Insurance Brokers, a division of Arthur J. Gallagher & Co., for the provision of insurance brokerage services. Under these agreements, Arthur J. Gallagher & Co. placed insurance coverage on Redwood’s behalf with a number of insurance companies, including (1) Commerce and Industry Insurance Co. (a subsidiary of American International Group, Inc.), and (2) New Hampshire Insurance Company (a subsidiary of American International Group, Inc.).

30. Plaintiff The Omni Group of Companies (“Omni”) is an affiliation of businesses with its principal place of business in Phoenix, Arizona. For purposes of this complaint, Omni includes its affiliated companies, namely Dominion Pacific Commercial, L.L.C., a construction company offering consultation, cost analysis, construction drawing supervision, design/build and turnkey construction for ground-up commercial buildings and commercial tenant improvements. Omni is a full service real estate firm that also provides assistance to institutions turning around troubled properties for leasing or sale. Omni was a party to agreements with defendant Acordia for the provision of insurance brokerage services covering a variety of insurance needs. Under these agreements, Acordia placed insurance coverage on Omni’s behalf with a number of insurance companies, including (1) Fireman’s Fund Insurance Company (a subsidiary of Allianz

AG), (2) RLI Insurance Company (a subsidiary of RLI Corp.), and (3) Mt. Hawley Insurance Co. (a subsidiary of RLI Corp.).

31. Plaintiff Bayou Steel Corporation (“Bayou”), at all material times herein, was a party to agreements with Aon Risk Services, Inc. of Louisiana, Aon Risk Services of Texas, Inc. and Marsh USA Inc., for the provision of insurance brokerage services covering a variety of insurance needs. Under these agreements, Aon Risk Services Inc. of Louisiana and/or Aon Risk Services of Texas, Inc. placed insurance coverage on Bayou’s behalf with a number of insurance companies, including: (1) ACE USA, Inc. (a subsidiary of ACE Ltd.), (2) American Guarantee & Liability Insurance Co. (a subsidiary of Zurich American Insurance Co.), (3) American International Specialty Lines Insurance Co. (a subsidiary of American International Group Inc.), (4) Executive Risk Indemnity Inc. (a subsidiary of Chubb Corp.), (5) Federal Insurance Co. (a subsidiary of Chubb Corp.), (6) Gulf Insurance Co. (a subsidiary of St. Paul Travelers Cos.), (7) National Union Fire Insurance Co. of Louisiana (a subsidiary of American International Group Inc.), (8) Nutmeg Insurance Co. (a subsidiary of Hartford Financial Services Group Inc.), (9) St. Paul, (10) Greenwich Insurance Co. (a subsidiary of XL Capital Ltd.), and (11) Indian Harbor Insurance Co. (a subsidiary of XL Capital Ltd.). Also, Marsh USA Inc. placed insurance coverage on Bayou’s behalf with a number of insurance companies, including: (1) ACE American Insurance Co. (a subsidiary of ACE Ltd.), (2) ACE USA, Inc. (a subsidiary of ACE Ltd.), (3) American Guarantee & Liability Insurance Co. (a subsidiary of Zurich North America Insurance Co.), (4) Commerce and Industry Insurance Co. (a subsidiary of American International Group Inc.), (5) Executive Risk Indemnity Inc. (a subsidiary of Chubb Corp.), (6) Federal Insurance Co. (a subsidiary of Chubb Corp.), (7) Gulf Insurance Co. (a subsidiary of St. Paul Travelers Cos. Inc.), (8) Lexington Insurance Co. (a subsidiary of American

International Group Inc.), (9) Liberty Mutual Insurance Co., (10) National Union Fire Insurance Co. of Pittsburgh, Pa. (a subsidiary of American International Group Inc.), (11) National Union Fire Insurance Co. of Louisiana (a subsidiary of American International Group Inc.), (12) St. Paul Fire and Marine Insurance Co. (a subsidiary of St. Paul Travelers Cos.), (13) Twin City Fire Insurance Co. (a subsidiary of Hartford Financial Services Group Inc.), (14) Wausau Underwriters Ins. Co. (a subsidiary of Liberty Mutual Insurance Co.), and (15) Indian Harbor Insurance Co. (a subsidiary of XL Capital Ltd.).

32. Plaintiff Clear Lam Packaging, Inc. (“Clear Lam”), at all material times herein, was a party to agreements with Arthur J. Gallagher Risk Management Services, Inc., for the provision of insurance brokerage services covering a variety of insurance needs. Under these agreements, Arthur J. Gallagher placed insurance coverage on Clear Lam’s behalf with a number of insurance companies, including: (1) Travelers Casualty & Surety Company of America (a subsidiary of St. Paul Travelers Cos.), (2) National Surety Corp. (a subsidiary Fireman’s Fund Insurance Co.), (3) Twin City Fire Insurance Co. (a subsidiary of Hartford Financial Services Group Inc.), (4) Zurich American Insurance Company (a subsidiary of Zurich Financial Services), and (5) Liberty Mutual Fire Insurance Co. (a subsidiary of Liberty Mutual Insurance Co.).

33. Plaintiff Cellect, LLC (“Cellect”), at all material times herein, was a party to agreements with Marsh USA, Inc. for the provision of insurance brokerage services covering a variety of insurance needs. Under these agreements, Marsh placed insurance coverage on Cellect’s behalf with a number of insurance companies, including, among others: (1) American International Group, Inc., (2) St. Paul, and (3) Zurich.

34. Plaintiff The Enclave, LLC (“Enclave”), at all material times herein, was party to agreements with USI Insurance Services of Florida, Inc. (d/b/a/ USI Florida) for the provision of insurance brokerage services covering a variety of insurance needs. Under these agreements, USI Insurance Services of Florida, Inc. placed insurance coverage on Enclave’s behalf with a number of insurance companies, including Empire Indemnity Insurance Co. (a subsidiary of Zurich North America Insurance Co.).

35. Plaintiff Gateway Club Apartments, Ltd. (“Gateway”), at all material times herein, was party to agreements with USI Insurance Services of Florida, Inc. (d/b/a/ USI Florida) for the provision of insurance brokerage services covering a variety of insurance needs. Under these agreements, USI Insurance Services of Florida, Inc. placed insurance coverage on Gateway’s behalf with a number of insurance companies, including (1) Federal Insurance Co. (a subsidiary of Chubb Corp.), (2) Lexington Insurance Co. (a subsidiary of American International Group Inc.), (3) Gulf Insurance Co. (a subsidiary of St. Paul Travelers Cos. Inc.), (4) Continental Casualty Co. (a subsidiary of CNA Financial Corp.), (5) Athena Assurance Company (a subsidiary of St. Paul Travelers Cos.), (6) American Guarantee & Liability Insurance Co. (a subsidiary of Zurich North America Insurance Co.), (7) Vigilant Insurance Co. (a subsidiary of Chubb Corp.), and (8) Mt. Hawley Insurance Co. (a subsidiary of RLI Corp.).

36. Plaintiff Theodore S. Forman (“Forman”), at all material times herein, was a party to agreements with Summit Global Partners of Florida, Inc. for the provision of insurance brokerage services covering a variety of insurance needs and risks. Under these agreements, Summit Global Partners of Florida, Inc. placed insurance coverage on Forman’s behalf with a number of insurance companies, including Assurance Company of America (a subsidiary of Zurich North America Insurance Co.).

37. Plaintiff Michigan Multi-King Inc. (“Michigan Multi-King”), at all material times herein, was a party to agreements with Aon Risk Services, Inc. of Michigan for the provision of insurance brokerage services covering a variety of insurance needs and risks. Under these agreements, Aon Risk Services, Inc. of Michigan placed insurance coverage on Michigan Multi-King’s behalf with a number of insurance companies, including: (1) Travelers Casualty and Surety Company of America (a subsidiary of St. Paul Travelers Cos.), (2) St. Paul Fire and Marine Insurance Co. (a subsidiary of St. Paul Travelers Cos.), and (3) Federal Insurance Co. (a subsidiary of Chubb Corp.).

38. Plaintiff City of Stamford (“Stamford”) is a municipal corporation incorporated under the laws of the State of Connecticut. At all material times herein, Stamford was a party to agreements with defendant Marsh USA, Inc., and/or Marsh McLennan, Inc., (collectively “Marsh”) for the provision of insurance brokerage services covering a variety of insurance needs and risks. Under these agreements, Marsh placed insurance coverage on Stamford’s behalf with a number of insurance companies, including, among others: (1) American International Marine Agency of NY (a division of AIG), (2) Hartford Fire Insurance Company (a subsidiary of Hartford Financial Services Group, Inc.), (3) The Hartford Fidelity and Bonding (a subsidiary of Hartford Financial Services Group, Inc.), (4) Lexington Insurance Company (a subsidiary of AIG), (5) St Paul Fire & Marine (a subsidiary of St. Paul Travelers Cos.), (6) Traveler’s Casualty & Surety Company of America (a subsidiary of St. Paul Travelers Cos.), (7) Westchester Surplus Lines Insurance Company (a subsidiary of ACE Ltd.), and (8) Zurich American Insurance Company (a subsidiary of Zurich Financial Services Group).

## B. DEFENDANTS

### 1. Broker-Defendants

39. Defendant Marsh & McLennan Companies, Inc. (“Marsh & McLennan”) is a corporation incorporated under the laws of Delaware whose shares are listed and publicly traded on the New York Stock Exchange and has its corporate headquarters in New York, New York. Marsh & McLennan is a global corporation and the parent of various subsidiaries that provide clients with analysis, advice and transactional services in connection with the procurement and servicing of insurance, as well as investment management and consulting.

40. Defendant Marsh Inc. (“Marsh Inc.”) is a corporation incorporated under the laws of Delaware and has its corporate headquarters in New York, New York. Marsh Inc. is a primary subsidiary of Marsh & McLennan and an entity through which risk and insurance services, such as insurance and reinsurance brokerage, are provided. Marsh Inc. is considered a Marsh & McLennan operating unit and provides insurance brokerage through various subsidiaries of its own.

41. Defendant Marsh USA Inc. (“Marsh USA”) is a corporation incorporated under the laws of Delaware and has its corporate headquarters in New York, New York. Marsh USA is a subsidiary of Marsh Inc. and provides insurance brokerage services.

42. Defendant Marsh USA Inc. (Connecticut) (“Marsh Connecticut”) is a corporation incorporated under the laws of Connecticut and has its corporate headquarters in New York, New York, and is one of a number of corporations under the name “Marsh USA Inc.” incorporated in various states. Marsh Connecticut is a subsidiary of Marsh & McLennan and provides insurance brokerage services.

43. Defendant Seabury & Smith, Inc. (“Seabury & Smith”) is a corporation incorporated under the laws of Delaware and has its corporate headquarters in New York, New

York, and is one of a number of corporations under the name "Seabury & Smith, Inc." incorporated in various states. Seabury & Smith is a subsidiary of Marsh & McLennan and provides brokerage services through its Marsh Affinity Group Services unit.

44. Defendants Marsh & McLennan, Marsh Inc., Marsh USA, Marsh Connecticut and Seabury & Smith shall be referred to collectively herein as "Marsh."

45. Defendant Aon Corporation ("Aon Corp.") is a corporation incorporated under the laws of Delaware and has its corporate headquarters in Chicago, Illinois. Aon Corp. is a global corporation and the parent of various subsidiaries that provide clients with risk and insurance brokerage services, consulting, and insurance underwriting.

46. Defendant Aon Broker Services, Inc. ("Aon Broker") is a corporation incorporated under the laws of Illinois and has its corporate headquarters in Chicago, Illinois. Aon Broker is a subsidiary of and/or affiliated with Aon Corp. and provides customers with risk management and insurance brokering services.

47. Defendant Aon Risk Services Companies, Inc. ("Aon Risk") is a corporation incorporated under the laws of Maryland and has its corporate headquarters in Chicago, Illinois. Aon Risk is a subsidiary of and/or affiliated with Aon Corp. and provides customers with risk management and insurance brokering services.

48. Defendant Aon Risk Services Inc. U.S. ("Aon Risk U.S.") is a corporation incorporated under the laws of Maryland and has its corporate headquarters in Chicago, Illinois. Aon Risk U.S. is a subsidiary of and/or affiliated with Aon Corp. and Aon Risk, and provides customers with risk management and insurance brokering services.

49. Defendant Aon Risk Services, Inc. of Maryland ("Aon Risk Maryland") is a corporation incorporated under the laws of Maryland and has its corporate headquarters in

Chicago, Illinois. Aon Risk Maryland is a subsidiary of Aon Corp., and provides customers with risk management and insurance brokering services.

50. Defendant Aon Risk Services, Inc. of Louisiana (“Aon Risk Louisiana”) is a corporation incorporated under the laws of Louisiana and has its corporate headquarters in Chicago, Illinois. Aon Risk Louisiana is a subsidiary of Aon Corp., and provides customers with risk management and insurance brokering services.

51. Defendant Aon Risk Services of Texas, Inc. (“Aon Risk Texas”) is a corporation incorporated under the laws of Texas and has its corporate headquarters in Chicago, Illinois. Aon Risk Texas is a subsidiary of Aon Corp., and provides customers with risk management and insurance brokering services.

52. Defendant Aon Risk Services, Inc. of Michigan (“Aon Risk Michigan”) is a corporation incorporated under the laws of Michigan and has its corporate headquarters in Chicago, Illinois. Aon Risk Michigan is a subsidiary of Aon Corp., and provides customers with risk management and insurance brokering services.

53. Aon Group, Inc. (“Aon Group”) is a corporation incorporated under the laws of Maryland and has its corporate headquarters in Chicago, Illinois. Aon Group is a subsidiary of and/or affiliated with Aon Corp. and provides customers with risk management and insurance brokering services.

54. Aon Services Group, Inc. (“Aon Services”) is a corporation incorporated under the laws of Delaware and has its corporate headquarters in Chicago, Illinois. Aon Services is a subsidiary of and/or affiliated with Aon Corp. and Aon Group, and provides customers with risk management and insurance brokering services.

55. Aon Re, Inc. (“Aon Re”) is a corporation incorporated under the laws of Illinois and has its corporate headquarters in Chicago, Illinois. Aon Re is a subsidiary of Aon Corp. and provides customers with reinsurance and brokerage services.

56. Defendant Affinity Insurance Services, Inc. (“Affinity”) is a subsidiary of Aon Corp. and is incorporated under the laws of Pennsylvania, with headquarters in Chicago, Illinois. Affinity provides its customers with risk management and insurance brokering services.

57. Aon Re Worldwide, Inc. (“Aon Re Worldwide”) is a subsidiary of Aon Corp. and is incorporated under the laws of Delaware with headquarters on Chicago, Illinois. Aon Re Worldwide provides customers with reinsurance coverage and is the largest reinsurance brokerage business in the U.S.

58. Defendants Aon Corp., Aon Broker, Aon Risk, Aon Risk U.S., Aon Risk Maryland, Aon Risk Louisiana, Aon Risk Texas, Aon Risk Michigan, Aon Services, Aon Re, Affinity, and Aon Re Worldwide shall be referred to collectively herein as “Aon.”

59. Defendant Willis Group Holdings Limited (“Willis Group”) is a corporation incorporated under the laws of Bermuda whose shares are listed and publicly traded on the New York Stock Exchange and has its corporate headquarters in London, England. Willis Group is a global corporation and the parent of various subsidiaries that provide clients with risk and insurance brokerage services, consulting, and insurance underwriting. Willis Group is the third largest global brokerage firm in the world, with over \$212 billion in revenues in 2003 alone.

60. Defendant Willis Group Limited (“Willis Ltd.”) is a private limited company registered in England and Wales with corporate headquarters in London, England. Willis Ltd. is a subsidiary of Willis Group and provides insurance services through subsidiaries of its own.

61. Defendant Willis North America, Inc. (“Willis NA”) is a corporation incorporated under the laws of Delaware and has its corporate headquarters in New York, New York. Willis NA is a subsidiary of Willis Ltd., and provides customers with risk management and insurance brokering services. Willis Ltd. and, in turn, Willis NA provide their insurance brokering services and operate principally through the offices of their subsidiaries and affiliates.

62. Defendant Willis of New York, Inc. (“Willis NY”) is a subsidiary of and is incorporated under the laws of New York with headquarters in New York, New York. Willis provides customers with risk management and insurance brokering services.

63. Defendant Stewart Smith Group (“Stewart Smith”), was a wholly owned subsidiary of Willis Ltd. with its headquarters in New York, New York. Stewart Smith is the third-largest wholesale intermediary for commercial lines of insurance in the United States, writing over \$1 billion in premium in 2003. It claims to specialize in hard-to-place, unique, difficult, and specialty businesses.

64. Willis Re Inc. (“Willis Re”) is a wholly owned subsidiary of Willis Ltd. with its headquarters in New York, New York. Willis Re provides its customers with reinsurance brokering services. Willis Re describes itself as “one of the world’s premier global reinsurance broker.”

65. Defendants Willis Group, Willis Ltd., Stewart Smith, Willis NA, Willis NY, Stewart Smith and Willis Re shall be referred to collectively herein as “Willis.”

66. Defendant Arthur J. Gallagher & Co. (“Gallagher Co.” or “AJG”) is a corporation incorporated under the laws of Delaware whose shares are listed and publicly traded on the New York Stock Exchange and has its corporate headquarters in Itasca, Illinois. Gallagher provides customers with risk management and insurance brokerage services. Gallagher is the fourth

largest global insurance broker by 2003 revenue, providing customers with risk management and insurance brokerage services worldwide.

67. Defendant Arthur J. Gallagher Risk Management Service, Inc. ("Gallagher Risk") is a subsidiary of Gallagher, and is incorporated under the laws of Illinois, with headquarters in Itasca, Illinois. Gallagher Risk provides customers with property/casualty brokerage, risk management and consulting services.

68. Defendants Gallagher Co. and Gallagher Risk shall be referred to collectively herein as "Gallagher."

69. Defendant Wells Fargo & Company is a corporation incorporated under the laws of Delaware whose shares are listed and publicly traded on the New York Stock Exchange and has its corporate headquarters in San Francisco, California. Wells Fargo & Company provides customers with risk management and insurance brokerage services through two separate insurance operations: (i) Wells Fargo Insurance Services, and (ii) Acordia, Inc., a Wells Fargo subsidiary. Collectively, Wells Fargo Insurance and Acordia/Wells Fargo comprise the fifth largest broker in the United States, garnering \$800.5 million revenues in 2003.

70. Defendant Acordia, Inc. ("Acordia/Wells Fargo") is a corporation incorporated under the laws of Delaware and has its corporate headquarters in Chicago, Illinois. Acordia/Wells Fargo provides customers with risk management and insurance brokerage services.

71. Defendants Wells Fargo & Company and Acordia/Wells Fargo shall be referred to collectively as "Wells Fargo."

72. Defendant Brown & Brown, Inc. ("Brown") is a corporation incorporated under the laws of Florida whose shares are listed and publicly traded on the New York Stock Exchange

and has its corporate headquarters in Daytona Beach, Florida. Brown provides customers with risk management and insurance brokerage services.

73. Defendant Hilb, Rogal & Hobbs Company (“Hilb” or “HRH”) is a corporation incorporated under the laws of Virginia whose shares are listed and publicly traded on the New York Stock Exchange and has its corporate headquarters in Glen Allen, Virginia. HRH provides customers with risk management and insurance brokerage services.

74. Defendant BB&T Corporation (“BB&T Corp.”) is a corporation incorporated under the laws of North Carolina whose shares are listed and publicly traded on the New York Stock Exchange and has its corporate headquarters in Winston-Salem, North Carolina. BB&T Corp. is a financial holding company that conducts its business operations primarily through its commercial banking subsidiaries, including Branch Banking and Trust Company. Through its subsidiaries and affiliates, BB&T Corp. provides customers with risk management and insurance brokerage services.

75. Defendant Branch Banking and Trust Company (“Branch Bank”) is a corporation incorporated under the laws of North Carolina and has its corporate headquarters in Winston-Salem, North Carolina. Branch Bank is BB&T Corp.’s largest subsidiary, which, through one of its own principal operating subsidiaries, BB&T Insurance Services, Inc., provides customers with risk management and insurance brokering services.

76. Defendant BB&T Insurance Services, Inc., (“BB&T Insurance”) is a corporation incorporated under the laws of North Carolina and has its corporate headquarters in Raleigh, North Carolina. BB&T Insurance provides customers with risk management and insurance brokerage services.

77. Defendants BB&T Corp., Branch Bank and BB&T Insurance shall be referred to collectively as "BB&T."

78. Defendant U.S.I. Holdings Corporation ("USI Holding") is a corporation incorporated under the laws of Delaware whose shares are listed and publicly traded on the NASDAQ National Market and has its corporate headquarters in Briarcliff Manor, New York. USI provides customers with risk management and insurance brokerage services.

79. Defendant Summit Global Partners of Florida, Inc. ("Summit Global") is a subsidiary of USI, and is incorporated under the laws of Florida with headquarters in Boca Raton, Florida. Summit Global provides customers with risk management and insurance brokerage services.

80. Defendant USI Insurance Services of Florida, Inc., d/b/a USI Florida ("USI Florida") is a subsidiary of USI, and is incorporated under the laws of Florida, with headquarters in Plantation, Florida. USI Florida provides customers with risk management and insurance brokerage services.

81. Defendants USI Holdings, Summit Global and USI Florida shall be referred to collectively as "USI."

82. Defendant Hub International Limited ("Hub") is a corporation incorporated under the laws of Ontario, Canada, whose shares are listed and publicly traded on the New York Stock Exchange with its corporate headquarters in Chicago, Illinois. Hub provides customers with risk management and insurance brokerage services.

## 2. **Insurer Defendants.**

83. Defendant American International Group, Inc. ("AIG Inc.") is a corporation incorporated under the laws of Delaware whose shares are listed and publicly traded on the New York Stock Exchange with its corporate headquarters in New York, New York. As described by

AIG, Inc. itself, “AIG member companies serve commercial, institutional and individual customers through the most extensive worldwide property-casualty and life insurance networks of any insurer.” AIG, Inc. and its related companies are the largest underwriters of commercial and industrial insurance in the United States.

84. Defendant Lexington Insurance Company (“Lexington”) is a subsidiary of AIG Inc. and is also partly owned by National Union Fire Insurance Company of Pittsburgh, PA, The Insurance Company of the State of Pennsylvania and Birmingham Fire Insurance Company of Pennsylvania, which are all subsidiaries of AIG Inc. as well. Lexington is incorporated under the laws of Delaware with headquarters in Boston, Massachusetts. Lexington operates as an underwriter of managed care professional liability insurance.

85. Defendant American International Specialty Lines Insurance Co. (“AISPLIC”) is a subsidiary of AIG Inc. and is incorporated under the laws of Alaska with headquarters in Jersey City, New Jersey. AISPLIC operates as an underwriter of liability, property, casualty and marine insurance.

86. Defendant Birmingham Fire Insurance Co. of Pennsylvania (“Birmingham Fire”) is a subsidiary of AIG Inc. and is incorporated under the laws of Pennsylvania with headquarters in New York, New York. Birmingham Fire operates as an underwriter of property and casualty insurance.

87. Defendant American Home Assurance Co. (“American Home”) is a subsidiary of AIG Inc. and is incorporated under the laws of New York with headquarters in New York, New York. American Home operates as a provider of commercial umbrella/excess liability and primary and excess workers’ compensation insurance.

88. Defendant National Union Fire Insurance Co. of Pittsburgh, Pa. ("National Union Pittsburgh") is a subsidiary of AIG Inc. and is incorporated under the laws of Pennsylvania with headquarters in New York, New York. National Union Pittsburgh operates as a provider of liability products and services.

89. Defendant National Union Fire Insurance Co. of Louisiana ("National Union Louisiana") is a subsidiary of AIG Inc. and is incorporated under the laws of Louisiana with headquarters in Baton Rouge, Louisiana. National Union Louisiana operates as a provider of liability products and services.

90. Defendant American International Insurance Co. ("American Int'l") is a subsidiary of AIG Inc. and is incorporated under the laws of New York with headquarters in New York, New York. American Int'l operates as an underwriter of property and casualty insurance.

91. Defendant The Insurance Company of the State of Pennsylvania ("Ins. Co. PA") is a subsidiary of AIG Inc. and is incorporated under the laws of Pennsylvania with headquarters in Harrisburg, Pennsylvania. Ins. Co. PA operates as an underwriter of property and casualty insurance.

92. Defendant AIU Insurance Co. ("AIU") is a subsidiary of AIG Inc. and is also partly owned by Ins. Co. PA, National Union Pittsburgh and Birmingham Fire, which are all subsidiaries of AIG Inc. as well. AIU is incorporated under the laws of New York with headquarters in New York, New York. AIU operates as an underwriter of property and casualty insurance.

93. Defendant Commerce and Industry Insurance Co. ("Commerce & Industry") is a subsidiary of AIG Inc., and is incorporated under the laws of New York with headquarters in

New York, New York. Commerce & Industry operates as an underwriter of property and casualty insurance.

94. Defendant New Hampshire Insurance Co. ("NH Ins.") is a subsidiary of AIG Inc., and is incorporated under the laws of Pennsylvania, with headquarters in Harrisburg, Pennsylvania. NH Ins. operates as an underwriter of property and casualty insurance.

95. Defendant Hartford Steam Boiler Inspection and Insurance Co. ("Hartford Steam") is a subsidiary of AIG Ins, and is incorporated under the laws of Connecticut, with headquarters in Hartford, Connecticut. Hartford Steam describes itself as "a global specialty insurer and reinsurer" offering "a range of specialty coverages, engineering-based risk management, and loss reduction services."

96. Defendants AIG Inc., Lexington, AISPLIC, Birmingham Fire, American Home, National Union Pittsburgh, National Union Louisiana, American Int'l, Ins. Co. PA, AIU, Commerce & Industry, NH Ins. and Hartford Steam shall be referred to collectively as "AIG."

97. Defendant ACE Limited ("ACE Ltd.") is a corporation incorporated under the laws of the Cayman Islands whose shares are listed and publicly traded on the New York Stock Exchange with its corporate headquarters in Hamilton, Bermuda. ACE Ltd. owns ACE INA Holdings, Inc. As described by ACE Ltd. itself, the "ACE Group of Companies is one of the world's largest providers of insurance and reinsurance."

98. Defendant ACE INA Holdings, Inc. ("ACE INA"), is a U.S. based insurance organization incorporated under the laws of Delaware and is headquartered in Philadelphia, Pennsylvania. ACE INA oversees insurance operations that span the globe and, through its operating companies, including ACE USA, Inc., is a leading provider of insurance and reinsurance.

99. Defendant ACE USA, Inc. (“ACE USA”) is an operating company of ACE INA and is a corporation incorporated under the laws of Delaware and is headquartered in Philadelphia, Pennsylvania. ACE USA operates through several insurance companies using a network of offices throughout the United States. ACE USA’s operations “provide a broad range of P&C insurance and reinsurance products to a diverse group of commercial and non-commercial enterprises and consumers. These products include excess liability, excess property, workers’ compensation, general liability, automobile liability, professional lines, aerospace, accident and health (A&H) coverages and claim and risk management products and services.”

100. Defendant ACE American Insurance Co. (“ACE American”) is a subsidiary of ACE Ltd. and is incorporated under the laws of Pennsylvania, with headquarters in Philadelphia, Pennsylvania. ACE American operates as an underwriter of property and casualty insurance.

101. Defendant Westchester Surplus Lines Insurance Co. (“Westchester Surplus”) is a subsidiary of ACE Ltd. and is incorporated under the laws of Georgia with headquarters in Philadelphia, Pennsylvania. Westchester Surplus operates as a provider of specialty property and casualty insurance and services.

102. Defendant Illinois Union Insurance Co. (“Illinois Union”) is a subsidiary of ACE Ltd. and is incorporated under the laws of Illinois, with headquarters in Chicago, Illinois. Illinois Union operates as an underwriter of property and casualty insurance.

103. Defendant Indemnity Insurance Co. of North America (“Indemnity Ins.”) is a subsidiary of ACE Ltd. and is incorporated under the laws of Pennsylvania, with headquarters in Philadelphia, Pennsylvania. Indemnity Ins. operates as an underwriter of property and casualty insurance.

104. Defendants ACE Ltd., ACE INA, ACE USA, and ACE American, Westchester Surplus, Illinois Union and Indemnity Ins. shall be referred to collectively herein as "ACE."

105. Defendant The Hartford Financial Services Group, Inc. ("Hartford Financial") is one of the largest investment and insurance companies in the United States. Hartford is a corporation incorporated under the laws of Delaware whose shares are listed and publicly traded on the New York Stock Exchange and has its corporate headquarters in Hartford, Connecticut. Hartford represents that it "is a leading provider of investment products, life insurance and group and employee benefits; automobile and homeowners products; and business insurance."

106. Defendant Hartford Fire Insurance Co. ("Hartford Fire") is a subsidiary of Hartford Financial and is incorporated under the laws of Connecticut with headquarters in Hartford, Connecticut. Hartford Fire operates as an underwriter of property and casualty insurance.

107. Defendant Twin City Fire Insurance Co. ("Twin City") is a subsidiary of Hartford Financial and is incorporated under the laws of Indiana with headquarters in Hartford, Connecticut. Twin City operates as an underwriter of property and casualty insurance.

108. Defendant Pacific Insurance Co., Ltd. ("Pacific Ins.") is a subsidiary of Hartford Financial and is incorporated under the laws of Connecticut, with headquarters in Boston, Massachusetts. Pacific Ins. operates as an underwriter of property and casualty insurance.

109. Defendant Nutmeg Insurance Co. ("Nutmeg Ins.") is a subsidiary of Hartford Financial and is incorporated under the laws of Connecticut, with headquarters in Hartford, Connecticut. Nutmeg Ins. operates as an underwriter of property and casualty insurance.

110. Defendant The Hartford Fidelity & Bonding Co. ("Hartford Fidelity") is a subsidiary of Hartford Financial and is incorporated under the laws of Connecticut, with

headquarters in Hartford, Connecticut. Hartford Fidelity operates as an underwriter of property and casualty insurance.

111. Defendants Hartford Financial, Hartford Fire, Twin City, Pacific Ins., Nutmeg Ins. and Hartford Fidelity shall be referred to collectively as "Hartford."

112. Defendant Munich Reinsurance Co. ("Munich Re") is a provider of reinsurance, primary insurance and asset management services. Munich Re is a German corporation with headquarters in Munich, Germany. Munich Re's shares are traded on several German stock exchanges. Munich Re describes itself as "one of the world's largest reinsurers."

113. Defendant American Re Corporation ("American Re") is a subsidiary of Munich Re and is incorporated in the State of Delaware and headquartered in Princeton, New Jersey. American Re is one of the leading providers of reinsurance in the United States. Through its subsidiaries, American Re writes treaty and facultative reinsurance, insurance, and provides related services to insurance companies, other large businesses, government agencies, pools and other self-insurers.

114. Defendant American Re-Insurance Co. ("American Re-Insurance") is a wholly owned subsidiary of American Re and is incorporated under the laws of Delaware and headquartered in Princeton, New Jersey. American Re-Insurance is a provider of treaty and facultative reinsurance, insurance and related services to insurance companies, large businesses and government agencies.

115. Defendant American Alternative Insurance Corp. ("American Alternative") is a unit of American Re and is incorporated under the laws of Delaware and headquartered in Princeton, New Jersey. American Alternative is a provider of property and casualty insurance.

116. Defendant Munich-American Risk Partners, Inc. ("Munich-American") is a wholly owned subsidiary of American Re and is incorporated under the laws of Delaware and headquartered in Princeton, New Jersey. Munich American develops custom risk transfer, risk sharing and risk managing solutions that preserve and enhance the assets and operations of its clients.

117. Defendants Munich Re, American Re, American Re-Insurance, American Alternative and Munich-American, shall be referred to collectively herein as "Munich."

118. Defendant St. Paul Travelers Companies, Inc. ("St. Paul Travelers") is a corporation incorporated under the laws of Minnesota and has its corporate headquarters in St. Paul, Minnesota. St. Paul Travelers was formed from a 2004 merger between Travelers Property Casualty Corp. and The St. Paul Companies, Inc. The merger created the second largest commercial insurance company in the United Sates offering a variety of property and casualty insurance products through its various subsidiaries. St. Paul Travelers describes itself as "a leading provider of property casualty insurance and surety products and of risk management services to a wide variety of business and organizations and to individuals" whose products are distributed through "independent insurance agents and brokers."

119. Defendant St. Paul Fire & Marine Insurance Co. ("St. Paul Fire") is a subsidiary of St. Paul Travelers and is incorporated under the laws of Minnesota with headquarters in St. Paul, Minnesota. St. Paul Fire operates as an underwriter of property and casualty insurance.

120. Defendant Gulf Insurance Co. ("Gulf Ins.") is a subsidiary of St. Paul Travelers, and is incorporated under the laws of Connecticut with headquarters in New York, New York. Gulf Ins. operates as an underwriter of property and casualty insurance.

121. Defendant St. Paul Mercury Insurance Co. ("St. Paul Mercury") is a subsidiary of St. Paul Travelers, and is incorporated under the laws of Minnesota, with headquarters in St. Paul, Minnesota. St. Paul Mercury operates as an underwriter of property and casualty insurance.

122. Defendant Travelers Casualty & Surety Co. of America ("Travelers Casualty") is a subsidiary of St. Paul Travelers, and is incorporated under the laws of Connecticut, with headquarters in Hartford, Connecticut. Travelers Casualty operates as an underwriter of property and casualty insurance.

123. Defendant Travelers Indemnity Company ("Travelers Indemnity") is a subsidiary of St. Paul Travelers and is incorporated under the laws of Connecticut with headquarters in Hartford, Connecticut. Travelers Indemnity operates as an underwriter of property and casualty insurance.

124. Defendant Athena Assurance Co. ("Athena Assurance") is a subsidiary of St. Paul Travelers, and is incorporated under the laws of Minnesota, with headquarters in St. Paul, Minnesota. Athena Assurance operates as an underwriter of property and casualty insurance.

125. Defendants St. Paul Travelers, St. Paul Fire, Gulf Ins., St. Paul Mercury, Travelers Casualty, Travelers Indemnity and Athena Assurance shall be referred to collectively herein as "St. Paul."

126. Defendant Berkshire Hathaway Inc. ("Berkshire Hathaway") is a corporation incorporated under the laws of Delaware and has its corporate headquarters in Omaha, Nebraska. Berkshire Hathaway, through its more than fifty domestic and international subsidiaries and affiliates comprised under Berkshire Hathaway Insurance Group provides insurance and reinsurance services.

127. Defendant Berkshire Hathaway Insurance Group (“Berkshire Hathaway Insurance”) is a corporation incorporated under the laws of Delaware and has its corporate headquarters in Omaha, Nebraska. Berkshire Hathaway Insurance provides insurance and reinsurance services through four entities: General Re, GEICO, Berkshire Hathaway Reinsurance Group and Berkshire Hathaway Primary Group.

128. Defendant General Re Corporation (“General Re”) is a corporation incorporated under the laws of Delaware and has its corporate headquarters in Stamford, Connecticut. General Re is a reinsurance unit and wholly owned subsidiary of Berkshire Hathaway and provides its customers global reinsurance and related operations. Gen Re is one of the four largest reinsurers worldwide and is market leader in the U.S. and is represented in all major reinsurance markets worldwide.

129. Defendant General Reinsurance Corp. (“General Reinsurance”) is a corporation incorporated under the laws of Delaware and has its corporate headquarters in Stamford, Connecticut. General Reinsurance is a reinsurance unit and wholly owned subsidiary of Berkshire Hathaway and provides its customers global reinsurance and related operations.

130. Defendants Berkshire Hathaway, Berkshire Hathaway Insurance, General Re and General Reinsurance are collectively referred to as “General Re.”

131. Defendant Zurich Financial Services Group (“Zurich Financial”) is a corporation incorporated under the laws of Switzerland. Zurich Financial has its corporate headquarters in Zurich, Switzerland, and describes itself as “an insurance-based financial services provider with an international network” with “key markets” in “North America and Europe.”

132. Defendant Zurich American Insurance Co. (“Zurich American”) is a corporation incorporated under the laws of New York and headquartered in Schaumburg, Illinois. Zurich

American is an indirect wholly owned subsidiary of Zurich Financial, and represents that it is a “leading commercial property-casualty insurance provider serving the global corporate, middle market, small business, specialties and program sectors in the United States and Canada.”

133. Defendant Steadfast Insurance Co. (“Steadfast”) is a subsidiary of Zurich American, and is incorporated under the laws of Delaware, with headquarters in Schaumburg, Illinois. Steadfast operates as an underwriter of property and casualty insurance.

134. Defendant Fidelity & Deposit Company of Maryland (“Fidelity & Deposit”) is a subsidiary of Zurich American, and is incorporated under the laws of Maryland, with headquarters in Schaumburg, Illinois. Fidelity & Deposit operates as an underwriter of property and casualty insurance.

135. Defendant Empire Fire & Marine Insurance Co. (“Empire Fire”) is a subsidiary of Zurich American, and is incorporated under the laws of Nebraska, with headquarters in Schaumburg, Illinois. Empire Fire operates as an underwriter of property and casualty insurance.

136. Defendant American Guarantee & Liability Insurance Co. (“American Guarantee”) is a subsidiary of Zurich American, and is incorporated under the laws of New York, with headquarters in Schaumburg, Illinois. American Guarantee operates as an underwriter of property and casualty insurance.

137. Defendant Empire Indemnity Insurance Co. (“Empire Indemnity”) is a subsidiary of Zurich American, and is incorporated under the laws of Oklahoma, with headquarters in Omaha, Nebraska. Empire Indemnity operates as an underwriter of property and casualty insurance.

138. Defendant Assurance Company of America (“Assurance Co.”) is a subsidiary of Zurich American, and is incorporated under the laws of New York, with headquarters in

Schaumburg, Illinois. Assurance Co. operates as an underwriter of property and casualty insurance.

139. Defendants Zurich Financial, Zurich American, Steadfast, Fidelity & Deposit, Empire Fire, American Guarantee, Empire Indemnity and Assurance Co. shall be referred to collectively herein as "Zurich."

140. Defendant The Chubb Corporation ("Chubb Corp.") is a corporation incorporated under the laws of New Jersey and has its corporate headquarters in Warren, New Jersey. Chubb Corp. is one of the ten largest property and casualty insurance providers in the United States, with 2004 assets of \$44.3 billion and revenues of \$13.2 billion. Chubb Corp. provides its insurances lines through a family of insurance subsidiaries known informally as the "Chubb Group of Insurance Companies."

141. Defendant Federal Insurance Co. ("Federal Ins.") is a subsidiary of Chubb Corp. and is incorporated under the laws of Indiana with headquarters in Warren, New Jersey. Federal Ins. operates as an underwriter of property and casualty insurance.

142. Defendant Executive Risk Indemnity Inc. ("Executive Risk") is a subsidiary of Chubb Corp. and is incorporated under the laws of Delaware, with headquarters in Warren, New Jersey. Executive Risk operates as an underwriter of property and casualty insurance.

143. Defendant Vigilant Insurance Co. ("Vigilant Ins.") is a subsidiary of Chubb Corp. and is incorporated under the laws of New York, with headquarters in New York, New York. Vigilant Ins. operates as an underwriter of property and casualty insurance.

144. Defendants Chubb Corp., Federal Ins., Executive Risk and Vigilant Ins. shall be referred to collectively herein as "Chubb."

145. Defendant Crum & Forster Holdings Corp. (“Crum & Forster Holdings”) is a corporation incorporated under the laws of Delaware and has its corporate headquarters in Morristown, New Jersey. Crum & Forster Holdings represents that it is “a national property and casualty insurance group providing a broad range of standard and specialty insurance products.”

146. Defendant United States Fire Insurance Co. (“US Fire”) is a subsidiary of Crum & Forster Holdings, and is incorporated under the laws of Delaware, with headquarters in Morristown, New Jersey. US Fire operates as an underwriter of property and casualty insurance.

147. Defendants Crum & Forster Holdings and US Fire shall be referred to collectively herein as “Crum & Forster.”

148. Defendant Fireman’s Fund Insurance Co. (“Fireman’s Fund Ins.”) is a subsidiary of Allianz AG, and is incorporated under the laws of California, with headquarters in Novato, California. Fireman’s Fund operates as an underwriter of property and casualty insurance.

149. Defendant Chicago Insurance Co. (“Chicago Ins.”) is a pooling affiliate of Fireman’s Fund Ins. and a subsidiary of Allianz AG. Chicago Ins. is incorporated under the laws of Illinois, with headquarters in Chicago, Illinois. Chicago Ins. operates as an underwriter of property and casualty insurance.

150. Defendant National Surety Corp. (“National Surety”) is a pooling affiliate of Fireman’s Fund Inc., and is incorporated under the laws of Illinois, with headquarters in Chicago, Illinois. National Surety operates as an underwriter of property and casualty insurance.

151. Defendants Fireman’s Fund Ins., Chicago Ins. and National Surety shall be referred collectively herein as “Fireman’s Fund.”

152. Defendant RLI Corporation (“RLI Corp.”) is a corporation incorporated under the laws of Illinois, whose shares are listed and publicly traded on the New York Stock Exchange,

with its corporate headquarters in Peoria, Illinois. RLI Corp. is a holding company that underwrites selected property and casualty insurance through its insurance subsidiaries.

153. Defendant RLI Insurance Co. ("RLI Ins.") is a subsidiary of RLI Corp., and is incorporated under the laws of Illinois, with headquarters in Peoria, Illinois. RLI Ins. is a provider of property and casualty insurance.

154. Defendant Mt. Hawley Insurance Co. ("Mt. Hawley") is a subsidiary of RLI Corp., and is incorporated under the laws of Illinois, with headquarters in Peoria, Illinois. Mt. Hawley is a provider of property and casualty insurance.

155. Defendants RLI Corp., RLI Insurance and Mt. Hawley shall be referred to collectively herein as "RLI."

156. Defendant XL Capital Ltd. ("XL Capital") is a corporation incorporated under the laws of the Cayman Islands and has its corporate headquarters in Hamilton, Bermuda and whose shares are listed and publicly traded on the New York Stock Exchange. XL Capital is a provider of insurance and reinsurance services.

157. Defendant Greenwich Insurance Co. ("Greenwich Ins.") is a subsidiary of XL Capital and is incorporated under the laws of Delaware, with headquarters in Stamford, Connecticut. Greenwich Ins. is a provider of property and casualty insurance.

158. Defendant Indian Harbor Insurance Co. ("Indian Harbor") is a subsidiary of XL Capital and is incorporated under the laws of North Dakota, with headquarters in Stamford, Connecticut. Indian Harbor is a provider of property and casualty insurance.

159. Defendants XL Capital, Greenwich Ins. and Indian Harbor shall be referred to collectively herein as "XL Capital" or "XL."

160. Defendant CNA Financial Corp. ("CNA Financial") is a corporation incorporated under the laws of Delaware, whose shares are listed and publicly traded on the New York Stock Exchange, with its corporate headquarters in Chicago, Illinois. CNA Financial is an insurance holding company whose primary subsidiaries consist of property and casualty insurance companies.

161. Defendant The Continental Insurance Corp. ("Continental Ins.") is a subsidiary of CNA Financial and is incorporated under the laws of South Carolina, with headquarters in Chicago, Illinois. Continental Ins. is a provider of property and casualty insurance.

162. Defendant American Casualty Co. of Reading, PA ("American Casualty") is a subsidiary of CNA Financial and is incorporated under the laws of Pennsylvania, with headquarters in Chicago, Illinois. American Casualty is a provider of property and casualty insurance.

163. Defendant Continental Casualty Co. ("Continental Casualty") is a subsidiary of CNA Financial and is incorporated under the laws of Illinois, with headquarters in Chicago, Illinois. Continental Casualty is a provider of property and casualty insurance.

164. Defendants CNA Financial, Continental Ins., American Casualty and Continental Casualty shall be referred to collectively herein as "CNA."

165. Defendant Liberty Mutual Holding Company, Inc. ("Liberty Mutual Holding") is a corporation incorporated under the laws of Massachusetts, with headquarters in Boston, Massachusetts. Liberty Mutual Holding operates as a mutual holding company structure, owned by its policyholders, and includes three principal insurance companies in the group – Liberty Mutual Insurance Company, Liberty Mutual Fire Insurance Company and Employers Insurance

Company of Wausau – each of which are stock insurance companies under the ownership of Liberty Mutual Holding.

166. Defendant Liberty Mutual Insurance Co. (“Liberty Mutual Ins.”) is a subsidiary of Liberty Mutual Holding, and is incorporated under the laws of Massachusetts, with headquarters in Boston, Massachusetts. Liberty Mutual operates as a provider of fire, marine, life and casualty insurance services.

167. Defendant Liberty Mutual Fire Insurance Co. (“Liberty Mutual Fire”) is a subsidiary of Liberty Mutual Holding, and is incorporated under the laws of Massachusetts, with headquarters in Boston, Massachusetts. Liberty Mutual Fire operates as an underwriter of property and casualty insurance.

168. Defendant Wausau Underwriters Insurance Co. (“Wausau”) is a subsidiary of Employers Insurance Co. of Wausau, which is a subsidiary of Liberty Mutual Holding, and is incorporated under the laws of Wisconsin, with headquarters in Wausau, Wisconsin. Wausau operates as an underwriter of property and casualty insurance.

169. Defendants Liberty Mutual Holding, Liberty Mutual Ins., Liberty Mutual Fire and Wausau shall be referred to collectively herein as “Liberty Mutual.”

170. Defendant AXIS Specialty Insurance Company (“AXIS Specialty”) is a Connecticut-domiciled insurer that transacts property, casualty and surplus lines insurance.

171. Defendant AXIS Surplus Insurance Company (“AXIS Surplus”) is an Illinois-domiciled insurer that transacts property, casualty and surplus lines insurance.

172. Defendant AXIS Reinsurance Company (“AXIS Re”) is a New York-domiciled insurer that transacts property and casualty insurance and reinsurance.

173. Collectively, AXIS Specialty, AXIS Surplus, and AXIS Re are referred to herein as “AXIS.” AXIS wrote \$188,761,000 in net premiums as of 2003, with \$325,842,000 in direct premiums written. Defendant Willis has identified AXIS as a top insurer of its clients between 2002 and 2004.

### **FACTUAL ALLEGATIONS**

#### **II. THE COMMERCIAL INSURANCE AND BROKERAGE MARKETS**

174. The market for commercial property and casualty insurance brokering in the United States features economic conditions that are consistent with and conducive to the conspiracy alleged herein. The industry for commercial insurance brokering is highly concentrated, with the Defendant Brokers controlling most of the assets in the market. In fact, 9 of the top 10 brokers in the United States are Defendants here: Marsh, Aon, Gallagher, Willis, Wells Fargo, BB&T, Hilb, Brown & Brown and USI.

175. During the Class Period, Broker Defendants and their co-conspirators dominated and controlled the brokering market for commercial property and casualty insurance. They exercised their market power by rigging bids, allocating customers and insurance markets, demanding contingent fees, stabilizing, raising or maintaining premium prices at a supra-competitive level, coercing insurers to participate in the anticompetitive conduct, and boycotting insurers who refused to participate.

176. Likewise, the Insurer Defendants dominate the commercial property and casualty insurance market with over \$65 billion in collective net premiums written. The Insurer Defendants exercise their insurance market power by rigging bids, allocating customers and the commercial insurance market, paying contingent fees, raising, stabilizing or maintaining premium prices at a supra-competitive level, coercing brokers to participate in the anticompetitive activity, and boycotting brokers who refused to participate. In controlling the

commercial insurance market and participating in the anticompetitive conduct, Broker Defendants and Insurer Defendants at times acted against their individual economic interests.

### **III. DUTIES OWED BY AN INSURANCE BROKER**

177. The Broker Defendants hold themselves out as providing, and do in fact provide, insurance brokerage services for businesses, individuals, public entities, associations, professional services organizations, private clients and many others. Broker Defendants are leaders in the insurance brokerage industry and their business clearly comprises the overwhelming majority of the insurance brokerage market in the U.S.

178. The services that the Broker Defendants provide to their clients include, *inter alia*, analysis of risk and insurance options, procurement and renewal of insurance, interpretation of insurance policies, monitoring the insurance industry on the client's behalf, keeping clients informed as to developments in the insurance marketplace, and assisting clients with the filing and processing of claims against the policies they place. It is because they offer these services that customers, like plaintiffs and other members of the Class, seek out Broker Defendants for their expertise, skill and experience.

179. In this capacity, Broker Defendants broker a wide range of insurance lines, including traditional property-liability insurance, business entity liability insurance, casualty insurance in a multitude of forms, workers compensation surplus, reinsurance, personal lines, mortgage guarantee, fidelity and surety, which their customers ultimately purchase.

180. In their marketing materials and agreements with clients, Broker Defendants represent that they are highly skilled and independent insurance brokerage experts and possess the special knowledge and expertise necessary to interpret and understand the complex and sophisticated business and personal risks faced by their clients and to determine which corresponding insurance products, services and insurance companies best fit their clients' needs.

181. Broker Defendants encourage their clients to rely on their widely purported knowledge, independence and expertise in procuring insurance coverage. Broker Defendants counsel their clients concerning the complex and specialized insurance they are purchasing. Broker Defendants create a confidential and/or fiduciary relationship with their customers based on their role as brokers and their common, uniform representations to their clients, like plaintiffs, that they will provide unbiased, independent expert insurance brokering advice on the most efficient and cost effective insurance products available.

182. The sole purpose of the Broker Defendants' role is to act on behalf of and provide plaintiffs and members of the Class with unbiased advice concerning the type, amount and level of insurance needed, as well as to provide sound and accurate advice regarding the insurance companies they recommend.

183. Plaintiffs and other members of the Class rely upon the sophistication and expertise of the Broker Defendants -- derived from Broker Defendants' familiarity with the Insurance Defendants, the overall marketplace, as well as customs and practices of the insurance industry -- to make informed independent decisions when formulating strategies concerning their insurance needs and risks. Plaintiffs and other members of the Class have therefore engaged the services of the Broker Defendants in order to assist them in meeting many different aspects of their insurance needs, including but not limited to risk assessment, insurance procurement and/or renewal and the filing and processing of claims on existing insurance policies.

184. In their standard contracts with clients, including plaintiffs, the Broker Defendants agree: (i) that they will solely represent the interests of their clients in transactions with insurers; (ii) that they will act on behalf of their clients in the selection and placement of insurance and the negotiation of terms; (iii) that they will act on behalf of their clients in connection with the filing

and processing of claims; and (iv) that they will act as the exclusive insurance broker for their clients.

185. Broker Defendants represent themselves to their clients as fiduciaries and, in fact, have created a fiduciary relationship with their clients based on the trust imparted on them by their clients and their perceived ability to provide unbiased, independent, and expert insurance brokerage advice. Such representations are made through advertisements, brochures, internet websites and other promotional materials disseminated in interstate commerce, including through the United States mails and interstate wires.

186. For instance, the New York Attorney General's Complaint against Marsh cites a Marsh document created to assist its employees in responding to client questions. It reads: "*Our guiding principle is to consider our client's best interest in all placements. We are our clients' advocates and we represent them in negotiations. We don't represent the [insurance companies].*"

187. Marsh's website states: "Our mission is 'To create and deliver risk services that make our clients more successful.'" The website also adds: "Our clients benefit from the total capabilities of Marsh, Inc. and Marsh & McLennan Companies, Inc.... This systematic structure provides a breadth of dept of risk solutions unavailable from any other single source."

188. Similarly, Aon's official website states, "One of our core values is always maintaining a client focus . . . By truly listening to our clients and working with them as a partner, we can best develop solutions that work seamlessly with their business." *Available at* [www.aon.com/about/aon\\_corporation/default.jsp](http://www.aon.com/about/aon_corporation/default.jsp) (last visited on July 31, 2005). Furthermore, Aon's Code of Ethics states: "Satisfied clients are the key to Aon's success. Earn our clients' continued loyalty every day by treating them fairly, delivering the products and services they

want and exceeding their expectations.” Additionally, according to a sales brochure, Aon states: “Our mission is simply this, ‘to provide our clients with the highest level of service.’ Our employees work for you with your goals and objective always at the forefront.” Aon insists that its clients’ goals are realized “by placing our clients first at all times.”

189. Similarly, Willis has included on its website a client bill of rights, which misleadingly states: “Willis represents the *client's best interests* through our client advocacy model. Willis’ global resources and services are committed to understanding the client’s company, its industry and its individual needs. Willis’ customized recommendations and solutions will be driven by what is in the client’s best interests. This is the centerpiece of the value Willis provides its clients.” *Available at* <http://willis.com> (last visited July 31, 2005). Moreover, in Willis’ Global Policy Manual, the company states that Willis associates “should act in good faith and in the interests of their clients at all times. . .” and that they should “provide objective and impartial advice in the interests of our clients.” *Available at* <http://willis.com/whoweare/corporategovernance/ethicalcode.pdf> (last visited July 31, 2005)

190. Likewise, Gallagher’s “Client Commitment” document posted on its website states: “*We always recommend that which is in the client's best interest, even if it diminishes our revenues.*” *Available at* <http://www.ajg.com/portal/communities/community> (last visited July 31, 2005) [Emphasis added.]

191. Acordia’s official website (*available at* <http://www.acordia.com>, last visited July 31, 2005) similarly describes Acordia’s promise to provide open and honest advice to its clients:

Acordia’s Commitment:

Acordia’s core values center around *doing what is ethical and what is right for the customer. If it is right for the customer it is right for Acordia.* We are leaders during periods of change. We maintain the highest standards with our customers and believe in taking the steps to follow these values:

1. *Value and reward open, honest, and two-way communication.*
2. Be accountable for and proud of your conduct and decisions.
3. *Do what's right for the customer.*
4. Talk and act with the customer in mind.
5. Exceed the expectations of customers.

[Emphasis added].

192. Acordia's website further states that Acordia "[p]roved[es] our customers with full disclosure on the revenue, including contingent commissions we earn at the beginning of our relationship and at the time of policy renewal" and that it "mak[es] insurance placements in the best interest of our customers."

193. Brown & Brown similarly describes itself on its website (*available at* <http://www.bbinsurance.com>, last visited June 31, 2005), as "an independent insurance intermediary organization that provides a variety of insurance products and services to corporate, institutional, professional and individual clients." Brown & Brown has represented that its services include "the efficient management of risk and its related costs, meeting the business insurance needs of companies ranging from small retail establishments to multinational corporations."

194. Similarly, the official Hub website (*available at* <http://www.hubinternational.com>, last visited July 31, 2005) states, "Hub International is dedicated to maintaining and upholding the highest standards of ethical conduct and integrity in all of our dealings with you, our client. We want to be your trusted risk advisor, and as such, we need to earn your confidence. So we are making a promise." Hub's website goes on to state, "We are open and honest as to how we are paid for placing your insurance."

195. In USI's 2004 Annual Report, the company states its "goal has been to become a trusted advisor to our clients. With each passing year, we continue to gain strength – through acquisitions, new business and education – and we continue to consistently deliver on commitments." Moreover, a letter from USI's Chairman, President and Chief Executive Officer to the Shareholders in the 2004 Annual Report states:

USI Holdings Corporation is a human capital business. We understand the value of people and we are committed to the people and institutions that make our business successful – our clients, our associates, our carrier relationships and our shareholders.

...

We are committed to providing each of our clients with knowledgeable service professionals who are connected to local and national markets and have access to sophisticated solutions.

196. USI has also represented on its website (*available at* <http://www.usi.bix.com>, last visited July 31, 2005) that "USI clients enjoy convenient access to a broad spectrum of flexible, cost-effective products and strategically enhanced services for insurance, risk management, financial management, employee benefits and asset management programs tailored to their unique needs."

197. HRH has stated on its website (*available at* <http://www.hrh.com>, last visited July 31, 2005): "An insurance relationship, more than any other business relationship, is built on trust. You either have it or you don't." It further warrants, "Specialist Knowledge: we use our knowledge to solve problems for the benefit of our clients. From Fortune 500 companies to trade associations, individuals and small businesses, at HRH we provide tailor-made risk management solutions based on expert advice and customized risk assessment."

198. BB&T's website similarly states that, our mission is "[h]elping our *Clients* achieve economic success and financial security" and our purpose is "providing excellent service

to our clients, as our *Clients* are our source of revenues.” Available at <http://www.bbandt.com> (last visited July 31, 2005).

199. Based on the nature of the relationship between the parties and the representations described herein, the Broker Defendants are common law fiduciaries to plaintiffs and members of the Class, and therefore owe their clients, including plaintiffs and other members of the Class: (i) a duty of loyalty to act in the best interests of their clients and to always put their clients’ interests ahead of their own; (ii) a duty of full and fair disclosure and complete candor in connection with any insurance-related products purchased by clients or services rendered by Broker Defendants, including the duty to disclose the source and amounts of all income they receive in or as a result of any transaction involving their clients; (iii) a duty of care in connection with any insurance-related products purchased by their clients or services rendered by Broker Defendants; (iv) a duty to provide impartial advice in connection with any insurance-related products purchased by their clients or services rendered by Broker Defendants; (v) a duty to use their best business judgment in connection with any insurance-related products or services purchased by their clients – in other words to find the best coverage at the lowest price; and, (vi) a duty of good faith and fair dealing.

200. The Broker Defendants breached these duties by accepting Contingent Commissions and other kickbacks from the Insurer Defendants in exchange for steering business to them. Thus, rather than providing objective, impartial advice which was in their clients’ best interest, the Broker Defendants maximized their Contingent Commissions and other compensation, at the expense of their clients.

#### **IV. DEFENDANTS' IMPROPER CONTINGENT COMMISSION AGREEMENTS**

##### **A. Broker Defendants Receive Undisclosed KickBacks From Insurer Defendants**

201. Although Broker Defendants receive a flat fee or standard commission from either their clients and/or the Insurer Defendants, they have also knowingly and willfully conspired to enter into undisclosed fee agreements with the Insurer Defendants for other types of compensation and remuneration. Pursuant to Defendants' scheme and common course of conduct, the Broker Defendants steer their clients to purchase insurance from the Insurer Defendants, with whom the Broker Defendants have entered into such agreements, so that the Broker Defendants can receive undisclosed compensation. All Defendants ratified and adopted this scheme through the payment of and/or receipt of undisclosed compensation and the imposition of the undisclosed fees and costs resulting in injury to plaintiffs and members of the Class.

202. Pursuant to such Contingent Commission Agreements, certain insurance companies, including Insurer Defendants, pay fees to Broker Defendants based on (i) the *volume* of premiums generated by Broker Defendants' sales of Insurer Defendants' products, (ii) the growth of business and *renewal* of existing business, and (iii) the *profitability* of the book of business purchased by Broker Defendants' clients, *i.e.*, agreed upon favorable total claims/loss ratios with a particular insurer ("Contingent Commissions").

203. Contingent Commissions were often memorialized by the Broker Defendants in, *inter alia*, "placement service agreements" ("PSAs"), "override agreements," "millennium agreements," "extra compensation agreements," "producer compensation agreements" or, more recently, "market service agreements" ("MSAs") or "Compensation for Services to Underwriters" ("CSUs"). This transparent change in nomenclature was motivated by increased

scrutiny of the compensation practices at issue in this litigation. Collectively, these Contingent Commission agreements will be hereinafter referred to as “Contingent Commission Agreements” or “Agreements”).

204. Pursuant to Defendants’ conspiracy and common scheme, the Broker Defendants solicit business from individuals and entities interested in purchasing insurance and steer them to purchase insurance from the Insurer Defendants and other carriers, with whom the Broker Defendants have entered into PSAs or other profit sharing agreements so that the Broker Defendants can receive undisclosed compensation, including Contingent Commissions and other kickbacks. The PSA’s were a means of implementing or effectuating the conspiratorial agreement of the Defendants as all Defendants ratified, adopted and knowingly participated in this scheme through the payment and receipt of undisclosed compensation and the imposition of the undisclosed fees and costs, resulting in injury to plaintiffs and members of the Class.

205. Defendants either fail entirely to disclose the Contingent Commission Agreements or fail to adequately disclose them. These undisclosed fees, coupled with Defendants’ anti-competitive steering, bid-rigging and tying arrangements (described below), mean that plaintiffs and members of the Class are not aware of their existence, operation or effect. Taken together, Defendants breached the duties owed to their clients/insureds, including plaintiffs and Class members, by failing to fully and accurately disclose, *inter alia*, the following:

- (a) the existence, source and amount of their Contingent Commissions;
- (b) the material impact of the Contingent Commissions on their overall profitability;

- (c) that the Contingent Commissions have created economic incentives for Defendants to act contrary to their fiduciary duties to plaintiffs and members of the Class;
- (d) that the Contingent Commissions have created economic incentives for Defendants to act contrary to their duty of care to plaintiffs and members of the Class;
- (e) that the Contingent Commissions have created economic incentives for Defendants to act contrary to their duty of loyalty to plaintiffs and members of the Class;
- (f) that the Contingent Commissions have created economic incentives for Defendants to act contrary to their duty to provide impartial advice to plaintiffs and members of the Class;
- (g) that the Contingent Commissions have created economic incentives for Defendants to act contrary to their duty to exercise their best judgment on behalf of plaintiffs and members of the Class;
- (h) that the Contingent Commissions have created economic incentives for Defendants to act contrary to their duty of candor and full disclosure to plaintiffs and the members of Class; and
- (i) that the Contingent Commissions have created economic disincentives for Defendants to carry out their contractual obligations to plaintiffs and members of the Class.

206. In the absence of proper disclosure of the Contingent Commissions, plaintiffs and members of the Class justifiably relied, to their detriment, on Broker Defendants' representations that they were providing independent expertise and representing their clients' interests in accordance with their contractual, fiduciary and other duties as alleged above. Plaintiffs and members of the Class also justifiably relied upon Defendants' representations in connection with the insurance policies they purchased.

207. Defendant Marsh continued to fail to adequately disclose Contingent Commission Agreements following the investigations of various state attorneys generals of the insurance industry in 2004. For example, Marsh posted a Frequently Asked Questions page on MSAs on its website in 2004 (which Marsh has subsequently removed), saying that it had no conflicts with clients because of MSAs:

Our guiding principle is to consider our clients' best interests in all placements. We are our clients' advocate and represent clients in our negotiations. We don't represent the markets. We work closely with clients on the design of their risk transfer program to address the complexity of decisions that have to be taken into account, such as market financial strength, a market's expertise in the line of coverage needed, its claims-paying history, clients' service requirements, breadth of coverage, pricing, and other terms and conditions. We also work with insurers, and part of what an insurer pays us for is an iterative planning and communications process that allows the insurer to create more competitive proposals for our clients, which of course benefits those clients. In all cases, clients retain the final decision on the market chosen to handle its business.

As Marsh's subsequent settlement conceded, however, among other things, Marsh did not act in its clients' best interests, did not advocate fairly on their behalf, and failed to provide clients with the information needed to make informed placement decisions. Moreover, as J.P. Morgan noted in a 2004 report on the use by brokers of Contingent Commissions, "when we have pushed back in an attempt to determine the size and source of offsetting expenses [for such commissions], no significant, valid offsets were presented.... We are hard-pressed to describe any material cost associated with these revenues." Hugh Warns et al., Insurance-Non-Life: Contingents May Be Smaller, But More Prominent in 2004, US Equity Research J.P. Morgan Sec., Inc. (Jan. 13, 2004).

208. Additionally, in the fall of 2004, for property and casualty lines, Marsh briefly posted on its website a list of Insurer Defendants it had Contingent Commission Agreements

with, including American International Group, ACE Group, Allianz Group, Axis Group, Berkshire Hathaway, Chubb Group, CNA, The Hartford Financial Services Group, Liberty Mutual Group, Munich Re Group, St. Paul Travelers Companies, XL Capital and Zurich Financial Services.

209. Similarly, when the New York AG began investigating the insurance industry, Aon's CEO, Patrick G. Ryan, was reported as being "not fazed" by the investigations and as being "very comfortable" with the conduct of Aon's employees. In an SEC Form 8-K filed on December 6, 2004, Ryan backtracked, claiming he was misquoted on the first point and that he had been wrong on the second. As part of Aon's settlement with various state attorneys general, Ryan was ultimately compelled to issue a public apology for the misdeeds of the company.

210. Those misdeeds included false postings on Aon's use of CSUs on its website in 2004. Aon misleadingly stated that CSUs are compensation for valuable services performed: "Aon performs activities and provides services of value to insurers, including providing access to its substantial distribution networks, pre- and post-placement technical services, sharing of Aon's knowledge and expertise as an industry leader, policy design and review, research and development, risk analysis, claims management, administration and other underwriting-related activities. Providing these services ultimately benefits our clients, the insurance markets and Aon."

211. Gallagher also engaged in similar false statements. On October 19, 2004, J. Patrick Gallagher, Jr. issued a memorandum to all employees distinguishing its conduct from Marsh's. The memorandum explained:

Gallagher's business model is structured to enable our producers and account managers to put the interests of our clients first. This is reinforced in the following ways: - Our Mission Statement states that Gallagher succeeds by placing the needs of our clients first. -

We have professional standards in place that govern how we interact with our clients and the insurance companies. These standards are reviewed and updated often and we audit our compliance with those standards frequently. - The Gallagher Code of Conduct requires that we conduct ourselves professionally and ethically. - And, the Gallagher Way spreads the word about our Shared Values – it is our culture to operate under the highest moral and ethical behavior. We spend considerable time and energy conveying to our employees that we must do the right thing for our clients, even if it means less profits for Gallagher.

This statement was belied by Gallagher's Stipulation and Consent Order with the Illinois State Attorney General and Illinois Department of Insurance on May 18, 2005, which disclosed that Gallagher systematically steered clients to insurers who paid it the largest kickbacks.

212. Following increased scrutiny of the insurance industry in 2004, including the investigation by New York Attorney General Eliot Spitzer and California Insurance Commissioner John Garamendi, Defendants began adding disclosure information to their websites acknowledging that the Contingent Commission Agreements between brokers and insurers created a conflict of interest. However, many Defendants continued to make inadequate disclosures, by failing to disclose the steering, bid-rigging and other improper practices described below.

213. Defendants agreed to build Contingent Commissions into the cost of insurance and services relating thereto that the Insurer Defendants offer to Broker Defendants' clients. Therefore, plaintiffs and other members of the Class ultimately pay the cost of these undisclosed fees through higher premiums. It is Defendants' policy and practice not to disclose to plaintiffs and other members of the Class that additional fees will be paid by Insurer Defendants and factored into the cost of clients' plans.

214. Indeed, so pervasive have Marsh's efforts been to hide from its clients the amount of compensation it receives from placing its clients' insurance that it directed employees to

redact and “white-out” the commission income identified in the insurance “binders,” *i.e.*, the temporary insurance contracts, prepared by the insurance carrier and sent to Marsh for transmittal to the client/insured.

215. In one instance, a senior vice president at Defendant Munich was reprimanded by Marsh for referring to the Placement Service Agreement between Munich and Marsh in certain correspondence. Munich immediately attempted to salvage the situation: “We acknowledge that this was inappropriate behavior and will do the necessary to eliminate all documentation, electronic or otherwise, that references or otherwise alludes to the PSA. I apologize for the consternation that this has caused within the Marsh organization.”

216. Marsh’s policy of misleading clients about the payment and receipt of Contingent Commissions recently came to light in the guilty plea of a former Marsh managing director, Joshua M. Bewlay, who plead guilty to a felony charge of scheming to defraud on February 14, 2005. Mr. Bewlay’s testimony revealed that Marsh established a procedure or a “protocol” intended to “discourage the client from obtaining an answer on how Marsh received compensation from insurance companies. Mr. Bewlay’s testimony states the following, in relevant part:

Finally, during my employment, I was made aware of a Marsh protocol designed to prevent Marsh’s clients from obtaining accurate information concerning the amount of placement service or PSA or MSA revenue Marsh earned from carriers with respect to a particular client in addition to any fee or commission paid. *The protocol required multiple layers of inquiry to discourage the client from obtaining an answer.* Also that all inquiries be channeled through a single Marsh employee who directed the answer to the inquiry. [Emphasis added.]

Finally, the percentage or ratio that Marsh used when it responded to a client's inquiry concerning placement service or PSA or MSA revenue significantly understated the amount of PSA or MSA revenue earned with respect to a particular client.<sup>3</sup> In my department, Global Brokerage and Excess Casualty significantly understated the amount of PSA or MSA revenue earned by Marsh with respect to a particular client.

When I was told that a client inquired as to the amount of PSA revenue Marsh earned from an insurance carrier, I responded that the Marsh employee follow Marsh's protocol, including that the client only speak to the Marsh employee designated to respond to such inquiries. [*People of the State of New York v. Joshua Bewlay*, Plea Testimony (Feb. 15, 2005) at p. 11-12.]

217. Mr. Bewlay similarly admitted in his plea agreement that he made misleading statements about the amount of compensation Marsh received from insurers. Mr. Bewlay's plea agreement states, in relevant part:

From in and before 1999 through 2004, Mr. Bewlay engaged in a scheme constituting a systematic ongoing course of conduct with intent to defraud ten or more persons and to obtain property, namely insurance premiums, commissions and fees, from ten or more persons, to wit, clients of Marsh, by false and fraudulent pretenses, representations and promises, to wit, misleading statements about the amount of compensation Marsh derived from insurance carriers, and so obtained property from one or more such person, in that *Mr. Bewlay referred client inquiries for disclosure of such compensation to a designated Marsh employee, knowing that said employee would provide misleading information concerning Marsh's compensation to the clients.* [Emphasis added.] [Joshua Bewlay Plea Agreement (filed Feb. 14, 2005) at ¶5.]

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<sup>3</sup> According to the criminal complaint against Mr. Bewlay, "the protocol," directed Marsh employees to tell inquiring clients that Marsh received up to 1% to 2% in PSAs/MSA as a bonus from insurers, when, in fact, Marsh sometimes earned as much as 10% to 15%. *People of the State of New York v. Joshua Bewlay* (filed Feb. 22, 2005).

218. The other Broker Defendants similarly fail to disclose or sufficiently disclose the existence of Contingent Commissions and other compensation in their client contracts and proposals. For instance, neither Wells Fargo nor Willis ever advised insured clients of the amounts of contingency fees paid by the Insurer Defendants. Indeed, although Willis has claimed “to disclose such arrangements to clients in contracts,” its 2001 contract with 3M Company does not make any discernable disclosure about Willis’ receipt of Contingent Commissions.

219. Similarly, Willis’ 2002 contract with Allina Hospitals & Clinics (“Allina”) does not disclose Willis’ Contingent Commission Agreements even though it details Willis’ fee structure and schedule. In fact, the Allina contract provides explicitly for Willis to be paid a fee in quarterly installments by Allina, and that such fees “are in lieu of any commissions on any policy described or referred to in this section.” The contract further requires that if Willis’ agreements with any “insurers, surplus line brokers, wholesalers, reinsurers, intermediaries or other third parties require WILLIS to receive commissions on any policy described or referred to in this section . . . WILLIS will credit such commissions received against this fee.” However, on information and belief, Willis received Contingent Commissions in connection with Allina’s account but did not either disclose or credit those amounts to the client.

220. Similarly, Gallagher failed to disclose the existence of Contingent Commissions, at least in property, liability, D&O and umbrella coverage areas. A former Gallagher employee stated that Gallagher “avoid[e]d sharing these at all costs” with clients. This former employee noted that not sharing this information with clients was possible since the clients typically paid the entire premium to the insurer who would then forward the commission to Gallagher.

221. Similarly, when employees at USI were asked by clients whether USI received commissions, employees were told to say that the agency was compensated “accordingly.”

222. Likewise, a former HRH employee stated that if certain projected production goals were met, HRH would receive additional compensation in terms of Contingent Commissions, which were often not disclosed to clients.

**B. Methods of Calculating Contingent Commissions and Their Extraordinary Impact on Defendants’ Business**

223. The Contingent Commissions were imposed on all product lines of insurance for which the Broker Defendants provide insurance brokering services, including, *inter alia*, professional liability (such as directors and officers liability and errors and omissions liability); workers compensation; and property and casualty and life.

224. Contingent Commissions are often based upon a percentage of the entire “book of business” that a broker places with a particular carrier in any given year. For example, at Wells Fargo, the amounts of Contingent Commissions were based upon both the volume of all the insurance placed by Wells Fargo with an individual carrier, as well as the “loss ratio” associated with that entire book.

225. Similarly, at Willis, Contingent Commissions are paid at the end of the year, if the broker met the volume and loss ratio calculations. These payments averaged between 5%-15% of the broker’s annual commissions for the entire book of business placed with a given carrier. Contingent Commissions are paid to Willis brokers in exchange for two benefits to the insurance carrier. The first benefit is that brokers are thereby encouraged to steer a high volume of business (*i.e.*, premiums). The second is that brokers are encouraged to place higher-quality business, meaning clients with fewer “claims experience,” that ultimately results in higher profits for the insurance carrier or, in the worst cases, actively encouraged, to the client’s detriment, to

not submit claims or to assist the Insurer Defendants in denying claims. The lower the loss ratio, the higher the carrier's profit.

226. The Broker Defendants, including Marsh, Aon and Willis, also received Contingent Commissions based on the rate at which their clients renew their policies with the insurance carriers, which increased as the threshold level of business with the carrier increased. For example, Defendant AIG's 2003 Agreement with Marsh provided Marsh with a bonus of 1% of all renewal premiums if its clients renewed with AIG at a rate of 85% or higher. If the renewal rate was 90% or higher, Marsh received 2% of the renewal premium, and if the rate was 95% or higher, Marsh received 3%. Thus, the more clients the Broker Defendants could get to renew their policies, the more Contingent Commissions they would receive.

227. Aon entered into performance enhance fund agreements, which provided that Aon would receive as a commission approximately 17% of the premium on new business and 10% on renewed business placed with an insurer. When Aon reached the threshold of \$10 million of business with a carrier, Aon would retroactively get an additional 1.5% bonus based on all the business done with that carrier for that year. Aon would ultimately decide which carriers it would steer insurance business to based on whichever of those insurers were closer to the threshold by which Aon would get a kickback of 1.5% retroactive for the year. The carrier thus would be chosen by Aon based on either the agreement or the highest commission it could obtain, regardless of the client's best interest.

228. Gallagher has also admitted that it "may also receive contingent commissions which are based on the estimated profit the underwriting insurance company earns and/or the overall volume of business placed by Gallagher in a given period of time. Occasionally, Gallagher shares commissions with other brokers who have participated with Gallagher in

placing insurance or servicing insureds.” Thus, Gallagher has publicly conceded that it has horizontal agreements with other brokers to share Contingent Commissions.

229. Similarly, a former Wells Fargo employee stated that Contingent Commission Agreements were executed and monitored at corporate offices, not at individual outlying offices. As revealed in the West Virginia AG’s complaint, Acordia/Wells Fargo’s national Contingency Fee agreements were called “Millennium Agreements,” and pursuant to those national agreements, Acordia/Wells Fargo was paid overrides for insurance business placed by its various branches throughout the United States.

230. Willis entered into Contingent Commission Agreements with Defendant Hartford not only on the national level but also on the local level. In an email dated February 2, 2004, Craig Pankow, Regional Marketing Officer for the Northwest, addresses three local offices: “I have been talking with Hartford with respect to our contingency agreements for the [Northwest Region] . . . . We have been offered VIP status if we hit \$3,500,000 on a combined basis. VIP status increases our potential income on premium by several points.” Pankow concluded that the local offices should “combine” their Contingency Fee agreements so that they would earn additional points for “the combined new business over \$250,000.”

231. Further examples of the Insurer Defendants’ Contingent Commission Agreements with the Broker Defendants include: agreements between Gallagher and Hartford providing for a straight 14% commission for writing insurance business and a 5% override at the end of the year for obtaining a specified volume of business; profit-sharing agreements between Gallagher and Chubb providing for a 5% override on all new business if it achieved a \$1 million threshold written in a six-month period; agreements between Marsh and AIG for Contingent Commissions in connection with renewal of policies in 2003; agreements between Wells Fargo and Hartford to

accept Contingent Commissions and bonuses; and agreements between Hilb and various insurers for negotiated up-front commissions with favored insurers based on projected production goals. None of these agreements were disclosed to clients.

232. Defendant Marsh's investment subsidiary, MMC Capital, has invested at least \$1.7 billion in more than 30 companies offering insurance, reinsurance, and claims administration services since 1985, including the AXIS parent holding company, AXIS Capital Holdings, Ltd. Marsh owns 9.7% of AXIS Capital Holdings Ltd. through direct stock ownership in its stake in a private-equity partnership called Trident II that is managed by MMC Capital.

233. While investing in AXIS, Marsh also generated revenue for AXIS while acting as its broker. For example, AXIS used Defendant Marsh and Guy Carpenter & Co., Marsh's reinsurance unit, for 38 percent of its gross written premiums in 2002, according to an AXIS filing with the U.S. Securities and Exchange Commission.

234. AXIS has received subpoenas from the Office of the Attorney General of the State of New York seeking information regarding incentive commission agreements, fictitious and inflated quotes, conditioning direct insurance on the placement of reinsurance and related matters. In addition, AXIS has received subpoenas and requests for information from various state insurance regulators regarding these same matters. AXIS has admitted that, "[c]onsistent with long-standing and wide-spread industry practice," it has entered into incentive arrangements, but claims to have ceased entering into such arrangements and to have ceased making payments under such arrangements.

235. After New York Attorney General Elliot Spitzer criticized the conflict of interest, steering and self-dealing posed by brokers such as defendant Marsh owning insurance and

reinsurance companies, Marsh sold 3.7 million shares of its interest in AXIS. However, Marsh retained about 50% of its interest in AXIS.

236. Contingent Commissions can be exorbitant, as demonstrated by the following:

- Contingent Commissions paid to Marsh, in addition to standard commissions, are typically a flat percentage of up to 5% of the total premiums written with an insurance carrier and paid directly to Marsh. Marsh announced on October 18, 2004 that it received **\$845 million** in Contingent Commissions in 2003 alone, accounting for 7% of its overall revenue of \$11.6 billion. Additionally, from January 2004 through June 2004, Marsh reported revenue from contingency commissions that totaled approximately **\$420 million**.
- Aon's 10-Q filed with the SEC on November 9, 2004 reported that Contingent Commissions for the 9 months ended September 30, 2004 were approximately **\$117 million**, and had Aon continued to receive Contingent Commissions in the fourth quarter of 2004, they would have recorded approximately **\$50 million** of additional revenue. New York Attorney General Eliot Spitzer's complaint against Aon ("Aon AG Complaint") alleges that Aon generated about **\$170 million** from contingent commissions in 2003, a quarter of the company's \$663 million net income that year.
- Similarly, Willis announced on October 21, 2004, when it pledged to end the practice of receiving Contingent Commissions, that it had expected to generate an estimated **\$160 million** worldwide in 2004 from Contingent Commissions. Of this amount, \$35 million was attributable to North American accounts.
- In an October 19, 2004 letter, Gallagher's CEO Patrick Gallagher told employees that Gallagher received approximately **\$33 million** in contingent commissions in 2003, representing 2% of its gross revenues that year.
- Additionally, Willis and Wells Fargo depended on the receipt of Contingency Commissions for maintaining their profitability. The two largest single items for revenue were commissions and Contingent Commissions. At Wells Fargo, Contingent Commissions on the P&C side of the business amounted to nearly 50% of the commission revenue for those lines.
- In a recent conference call, BB&T reported revenues of over **\$22 million** from Contingent Commissions in 2004.
- In Brown & Brown's 10-Q filed with the SEC on May 10, 2005, the Company reported that for the first three months of 2005 it collected almost **\$28 million** in Contingent Commissions.
- For some brokers, obtaining revenue from Contingent Commissions continues unabated, despite their promises to cease insisting upon such commissions.

Several Defendants are still earning millions of dollars in Contingent Commissions on client contracts entered into in the past. For example, in a 2005 Sandler O'Neill presentation, Gallagher said it earned **\$20.7 million** in the first quarter of 2005 in Contingent Commission contracts. Likewise, Aon, in its May 2005 SEC Form 10-Q, said it earned **\$13 million** in contingent commissions in the first quarter of 2005.

237. Illustrative of the incentive relationship between the Broker Defendants and Insurer Defendants is Hartford's business model, whereby Hartford pays Contingent Commissions based on three typical contingency requirements and ranks its brokers based on whether and how well they meet these requirements. The first requirement, the "new business target," also known as Hartford's "growth incentive," requires a certain volume of new business to be placed by the broker. The second requirement, the volume of retained premium, or the "retention target," is based on a percentage of existing business renewed or maintained with Hartford by the broker. And the third requirement is based on the profitability of the total book of business placed with Hartford. If a broker met the overall volume criteria but fell short in one of the three categories -- new business, retention, or profitability -- there were penalties built into the compensation formula which included either no payment at all, or a certain percentage of full payment after all penalties were assessed. Additionally, Hartford would not make a contingency payment unless the total claims experience fell below a particular percentage of the premium paid, or the "loss ratio."

238. Brokers that meet Hartford's requirements are classified as "platinum brokers," "gold brokers" or "high impact brokers." Hartford encourages brokers to produce more business for Hartford, and thereby reap the rewards of moving up the ladder of the different classifications. The larger and more profitable business placed with Hartford results in "more preferential treatment" and "better contingency contracts." Marsh and Aon both qualified as Hartford's "platinum brokers." Hartford recoups the cost of paying Contingent Commissions by

building it into the “expense ratio” or the overall costs of administering policies sold. This expense ratio is captured as part of the premiums charged for its insurance products and services.

**V. BROKER DEFENDANTS IMPROPERLY STEER THEIR CLIENTS BASED UPON CONTINGENT COMMISSION AGREEMENTS TO MAXIMIZE PROFITS**

239. To maximize the undisclosed revenue the Broker Defendants receive from the Agreements and in furtherance of Defendants conspiracy to maintain and/or increase market share, Broker Defendants steer their clients, including plaintiffs and members of the Class, to Insurer Defendants in return for Contingent Commissions.

240. For example, Marsh and the other Broker Defendants dictated to its brokers which insurance companies’ policies they were to sell. A managing director within Marsh advised colleagues that “Some [Contingent Commission Agreements] are better than others . . . . *I will give you clear direction on who [we] are steering business to and who we are steering business from.*” [Emphasis Added.]

241. Marsh’s Global Broking executives also used a “tiering report” that segregated insurance companies by how favorable their Agreements were to Marsh. The tiering report instructed recipients to “monitor premium placements” so that Marsh obtained “maximum concentration with Tier A and B” – the insurance companies with whom Marsh had the most favorable Agreements. One Global Broking executive put it quite plainly in a September 2003 email: “We need to place our business in 2004 with those that have superior financials, broad coverage and *pay us the most.*” [Emphasis in original].

242. The increased revenues Marsh gained from its relationship with its stable of preferred insurance companies, including Insurer Defendants, was explained in a July 2000 Marsh memorandum entitled, “BUSINESS DEVELOPMENT STRATEGIES,” describing one of the insurance companies with which Marsh had an Agreement: “They have gotten the ‘lions

[sic] share' of our Environmental business PLUS *they get an unfair 'competitive advantage['] as our preferred [sic] [insurance company]."*

243. Further evidence of the conspiratorial conduct between the Insurer Defendants and Broker Defendants is an email dated November 7, 2003, from a Marsh Global Broking executive which states, "I made it clear that if ACE wants us to meet significant premium growth targets then ACE will have to pay 'above market' for such [a] stretch ...."

244. Another example of Marsh's influence on the Insurer Defendants was further revealed in the Connecticut AG Complaint against Ace which further illustrated how one insurance company found itself shut out by Marsh and found it necessary to enter into Contingent Commission Agreements simply to get business, stating: "We are now being heavily penalized by Marsh for not having the [PSA] agreement signed. We are being systematically excluded from...placements that we would otherwise like the chance to write." Another insurance executive noted: "With Marsh if we don't have an override we should not call on them . . . they flat out told us if we want to write business we need to have an override, end of story . . . without them we are letting business walk away."

245. Further demonstrating their disregard of their clients' interests, Marsh would avoid placing insurance with an insurer if doing so would put its receipt of Contingent Commissions at risk. For example, a report from Marsh's Los Angeles office describes that in late 2003, brokers in Marsh's Los Angeles office were ordered to temporarily stop selling personal coverage lines from AIG in order to avoid reducing commission payments to Marsh. Marsh did not want to exceed an annual cap on policies with AIG in states with a high risk of earthquakes, hurricanes or other costly disasters, since exceeding the limit could reduce contingency commissions that Marsh expected to receive from AIG. As reported in the Los

Angeles Times, one broker stated “[t]he whole department couldn’t believe it. We kept saying, ‘If this ever gets out, [the company would] be in so much trouble.’”

246. Internally, Marsh rewards employees who maximize their contingent commission revenue by steering clients to only insurance companies with which it has Contingent Commission Agreements. One Marsh employee was elevated to vice president, in part because he had been able to renew a client’s business “by moving” that client to an insurance company with which Marsh had a PSA (noting “Neighborhood Health Partnership Estimated Revenue – \$390,000.”). Among his “[f]inancial success[es]” the soon-to-be vice president “was responsible for the renewal of a large HMO in Miami and was successful with placing of this account with a [contingent commission insurance company] – increased revenue from \$120,000 to \$360,000 (estimated).” In critiquing himself on a 2003 self appraisal form, the now vice president stated:

Renewed large account with [contingent commission insurance company] to demonstrate our willingness to continue our relationship. *Moved a number of accounts to [contingent commission agreement carriers] for the sole reason to demonstrate partnership.* [Emphasis added.]

Other employees were similarly praised in performance evaluations for increasing Marsh’s contingent commission income from insurance companies “*by achieving budgeted tiering goals.*” [Emphasis added.]

247. Aon also engaged in numerous instances of steering business to maximize Contingent Commissions and in other conduct that exploited its position of trust with a client for its own benefit. Exemplifying Aon’s practice of steering business to insurers is a statement made by one of the leading executives of Aon’s Syndication Group, Robert Needle, to his subordinates at a Syndication Operations Meeting: “[w]e should continue to grow our book with Chubb and also Hartford and Wausau based on our favorable contingency agreements.”

248. Similarly, in March 2003, Aon's head of Middle Markets, Carol Spurlock, also highlighted Aon's efforts to direct business to certain insurers when she responded to a colleague's email regarding whether Aon should direct business to Zurich, since Zurich had not paid Contingent Commissions to the division in 2002: "Going forward, we are going to push Zurich. I just today negotiated our incentive so that we will get paid next year." A month later, she described the relationship to another colleague:

We have always had an extremely nice contingency with the excess folks at Zurich. We received a huge check from them on umbrella business last year. We did not have a middle market contingency last year, we do this year. So yes place lotz [sic] of business with Zurich . . .

249. Indeed, Defendant Aon Risk Services ("ARS") used its ability to steer as a means of pressuring insurers. For example, in December 2003, ARS steered business away from Hartford in retaliation for Hartford's decision to use a different broker for its own D&O policies. Hartford's officials offered to "make it up to Aon" by using Aon as its broker on Hartford's property insurance, which had previously been placed without the use of a broker. Michael O'Halleran (Aon's Chief Operating Officer) was not satisfied with the offer. In a December 1, 2003 email to Needle, O'Halleran stated, "[i]s this a good tradeoff. Let's also take some business from them." In response, Needle examined all placements with Hartford and recommended that Aon only keep clients with Hartford on the lines that paid Contingent Commissions. Needle wrote the following email in December 2003:

In terms of taking business from [Hartford] our commercial [contingent commission] is favorable and I don't want to negatively impact. However, the D&O [Director and Officer] deal is not that attractive and Eric [Andersen, co-head of the Financial Services Group] and I have discussed trying to drive more end of the year premium to our major partners in that line – AIG, XL and Chubb.

250. ARS provided financial incentives to employees who steered placements to insurers that paid ARS Contingent Commissions. Needle told one insurer that, "Insurer incentives are a key factor in the property bonus pool." Similarly, Eric Andersen, co-head of Aon's Financial Services Group, stated:

To provide commentary on the [contingent commissions]. The revenue that arrives from the [contingent commissions] are [sic] integral to our budget and profit derived from FSG [Financial Services Group]. When we are being evaluated, they look at the full picture of earnings. Our bonus pool is set as a percentage of revenue. . . If our [contingent commissions] fall, our ability to use the percents that we use to pay individual brokers would need to be changed. In short, it is a critical factor in our business and has a direct impact on how much we can pay people in FSG.

251. Furthermore, in an email to Anderson and Ronald Moyer, Managing Director of Aon Financial Services Group, regarding a proper response to: "what is in it for them" or "what does this money get used for," Moyer responded:

As far as the "what's in it for me" question, I would like to know the names of the people that actually ask that question. That said, I think it is safe to say that, over the past couple of years, *[the PSA money] has funded our entire bonus pool* as well as our investment hires and still contributed significantly to the bottom line of the company. Anyone who does not see that as advantageous for them personally is looking through the wrong end of their telescope. [Emphasis added].

252. Aon's Private Risk Management Unit ("APRM"), which sells personal lines insurance products to individual clients, also engaged in steering practices. In 2000, APRM began to steer all new business to Chubb and/or Fireman's Fund. This was due in part to a new "Syndication Master Plan" and Chubb and Fireman's agreements to pay the salaries of Aon brokers pursuant to "producer funding agreements."

253. The “Syndication Master Plan,” under the direction of Bruce Macbeth, called for APRM to consolidate its high net worth clients with the two insurers that paid APRM the highest contingent commissions: Chubb and Fireman’s Fund.

254. Pursuant to the “producer funding agreements,” Chubb and Fireman’s would fund up to 50% of the salary and benefits of certain Aon personal lines brokers for the purpose of selling insurance. As described in the Aon AG Complaint, the Aon brokers held themselves out as Aon employees in every respect without disclosing that insurers were funding their salaries as part of an Aon commitment to steer business to those insurers.

255. As part of its investment, Chubb was actively involved in selecting Aon producers, often hand-picking new Aon employees based on their previous demonstrated commitment to Chubb. In 1999, a Florida recruiting firm charged Chubb \$18,800 in fees for finding “just the right person” to staff a personal lines position in Aon’s Chicago office. Another producer hired in Cleveland to fill a Chubb funded position was told that he would receive an annual bonus once he exceeded the annual sales goal of \$300,000 in new Chubb Personal Line premiums. In the first year of his employment, the same Cleveland producer was instructed by his supervisors that he should only offer Chubb insurance to prospective clients. Other insurance could be sold, but only if Chubb insurance was not available. Similar producer funding agreements were in place in Aon’s New York, Illinois, Oregon and Florida offices.

256. The producer funding agreements were part of Aon’s overall strategy to steer business to its strategic partners, Chubb and Fireman’s Fund, in return for high Contingent Commissions. In Aon’s Illinois office, Chubb promised increased Contingent Commissions to Aon for writing automobile policies, and bonuses of \$1,000 or \$2,000 to the Chubb/Aon producer, the Chubb/Aon producer’s supervisor and other Aon staff if personal lines growth

exceeded 8%. A December 22, 1999 letter memorializing a national Chubb/Aon producer funding agreement stated: "Aon agrees to give Chubb & Son first right of refusal to personal lines business written through the Aon Private Client Group at the assigned offices." And in 2001, Chubb loaned Aon \$500,000 to "assist in building your personal lines operation. The agreement forgave the loan if Aon produced 13% premium growth to Chubb in 2001 and provided for an additional contribution of \$250,000 if Aon achieved 15% growth.

257. Aon and Chubb's Contingent Commission Agreement supported their steering behavior. For example, on November 13, 2001, Carton Brydon (an Aon executive) sent his staff an email noting that "we need to get \$3,000,000 in written premium with Chubb by years end - a daunting task no doubt - but it means \$500,000 to APRM if we do." Brydon further instructed: "[w]hen we get a good AIG quote, we should share it with Chubb and [Fireman's] Fund as a last look. *They are paying us to be in this position; we need to force them to act.*" [Emphasis added]. Brydon concluded his email by saying that doing business with AIG was not financially advantageous to Aon given the contingent commission monies available from Chubb and Fireman's Fund.

258. On November 20, 2001, Bruce Macbeth echoed Brydon's previous email regarding the need to steer business to Chubb to meet the Chubb contingent commission goals:

One of the issues we need to address on Monday is in the short term, we need to steer all submissions to Chubb. I am finding that most submissions are submitted to all three carriers and we all know what AIG will do to buy market share. We need to emphasize that AIG should only be used if there is an underwriting issue with Chubb, which we can address. If we approach AIG on all submissions, the reason for carrier chosen will always be rate and it will slow submission process.

259. On November 25, 2001, Macbeth sent Brydon another email highlighting his speaking points for an upcoming conference call among APRM's executives:

*With our override agreements with Chubb and Fire Fund, we need to direct all new business exclusively to them for the next month and beyond.* Chubb should be the first chose for any risk with Fireman's Fund a second thought. [Emphasis added].

260. Brydon added the following comment to Macbeth's proposed speaking points:

While I agree in principal [sic], I really do not want to say this. We certainly need to get everything we possibly can with Chubb as their carrot will disappear if we don't hit the numbers - however, with Fund, they are paying us both to hire new personnel and for growth, and even if we don't hit the numbers, the carrot doesn't disappear. Thus, let's don't go on record with putting Chubb 1<sup>st</sup> and Fund 2<sup>nd</sup>. They should be equal. *We should just push Chubb a little harder behind the scenes to get them the business.* [Emphasis added].

261. Macbeth's email also noted that they have developed a "pipeline report" to ensure that business is directed to Chubb and Fireman's Fund. The pipeline report would track and control the process to these insurers. Macbeth describes that "[t]he purpose of this report is not only to be sure we are placing risks properly to the right markets, but to be certain that they are giving us full consideration even on the more difficult risk, not just 'cherry-picking' the simple ones, which anyone can do."

262. Furthermore, with respect to AIG, Macbeth's email repeated Aon's concern that doing business with AIG at that time was not as lucrative as doing business with Chubb and Fireman's Fund, since AIG was not providing any Contingent Commissions:

We must use them only for the complex accounts, which generate over \$35,000 in premium. If we submit all risks to them, they will write a majority of them because of their rate flexibility. In addition, we do not have any overrides for growth, nor we will get any in the foreseeable future, just standard brokerage commissions.

263. AIG, however, changed its tune in 2003 and entered into a contingent commission agreement with APRM. Therefore, APRM refined its approach and quoted all new business to Chubb, Fireman's Fund, and AIG.

264. Aon also reprimanded its brokers for failing to steer to the preferred list of insurers. Astonishingly, Aon executives reprimanded brokers who exercised independent judgment on behalf of their clients in the placement process. In a May 2003 email, Brydon complained that an Aon broker was going to move an account from Chubb to AIG “without giving Chubb a chance to get a last look” and noting that “[t]his is unacceptable.” Brydon further stated: “[I]t is time for consequences. No commission for the sale . . . regardless of what happens. He needs to be written up.”

265. At Willis, override revenue was a primary focus at all levels – nationally, regionally, and locally. According to a former Willis employee, overrides were important to maintaining Willis’ profitability, especially in the P&C area, thereby resulting in a company-wide focus on meeting volume and persistency thresholds set forth in its Contingent Commission Agreements with carriers.

266. As revealed by the Assurance of Discontinuance filed on April 7, 2005 (“Willis Assurance of Discontinuance”), and as further described below, beginning in 2003, Willis centralized its push to maximize override revenues through a national office, called Willis Global Markets.

267. According to the Willis Assurance of Discontinuance, in an April 4, 2004 e-mail, James Drinkwater, Managing Director of Willis Global Markets, explained that “our PSA’s [Contingent Commission Agreements] are a reward for services that we provide to carriers such as carrier advocacy . . . . Carrier Advocacy includes transparency into our organization and our book, access to our leadership and our clients, *an unfair competitive advantage* as well as other benefits that partnership brings.” In a May 15, 2003 e-mail, he further explained that Willis would attract greater Contingency Commission revenue by “driving business to these carriers.”

268. In a September 2003 internal Report, Drinkwater identified which carriers Willis should steer business towards, stating: ***“Special attention is being given to St. Paul, Chubb, Liberty Mutual, Hartford and Crum & Forster due to special [PSA] agreements.”*** [Emphasis added]. Similarly, an October 17, 2003 email from Drinkwater to Regional Marketing Officers stated: “I want to see you directing the flow of business to these companies [“Partner Markets” Crum & Forster, Chubb, St. Paul and Hartford, insurers with which Willis had contingent revenue agreements].” *See* Willis Assurance of Discontinuance. As he explained, “moving business wherever possible to our Partner Markets ... will have significant revenue implications to the Group.” *Id.*

269. In accordance with Drinkwater’s directive, a November 1, 2003 email from Northwest Regional Executive Director, Chris Engstrom, to local brokers, instructed: “Please review the attached strategy ... which is being driven and supported by marketing at a local, regional and national level.” The attached memo stressed that one of Willis’ “KEY OBJECTIVES” was to “[m]aximize premium volume flow to key carriers with most attractive contingent income agreements.” Willis Assurance of Discontinuance. Indeed, as noted previously, Willis hosted weekly or bi-weekly conference calls, attended by managers of each outlying Willis office, where corporate accounting updated Willis’ financial positions with respect to individual carriers and informed the field of which carriers to favor.

270. Further, to meet persistency targets, Willis created a list of its top 200 accounts which were up for renewal at the time “to ensure the appropriate Marketing and Income Strategy is in place to maximize revenue to the group.”

271. Willis’ mantra for increasing undisclosed Contingent Commissions was constantly pushed on its brokers. As revealed in the Willis Assurance of Discontinuance, a

November 11, 2003 email from Willis North America's Chief Marketing Officer emphasized: "Don't forget the advantages of placing as much business as possible with the carriers we have negotiated special deals with, as you look for ways to maximize revenues the last few months of this year and into 2004."

272. Further, in a December 8, 2003 email entitled, "Fourth Quarter Push," the CEO of Willis North America, Mario Vitale, rallied Willis brokers, stating: "The 2003 production year is quickly coming to a close, but we have a very long way to go." He continued: "*Staying consistent with our mantra, let's try to: Keep what clients you already have; Get more from existing clients; Open more new accounts ... [and] Maximize contingent income.*" [Emphasis added].

273. Willis conspired with carriers to steer business their way in exchange for the Contingency Fees. While negotiating their 2004 override agreement with ACE, James Drinkwater stated in a December 11, 2003 email to Susan Rivera, ACE's President: "One final comment, and possibly most importantly, the quicker I can get word to our offices that we have agreed to a partnership for 2004 the more opportunity that we may have to get off to a good start in 2004 and focus on writing January 1<sup>st</sup> business." *See* Willis Assurance of Discontinuance.

274. The Contingent Commission incentives offered by insurance carriers to Willis have become more important to Willis' profitability, especially in the P&C area, causing more focus and concerns about potential for meeting the required volume necessary to qualify for contingent payments.

275. Gallagher also engaged in improper steering practices. For example, Gallagher brokers were provided a list of approved insurers from which brokers should place insurance,

including, *inter alia*: CNA, Hartford, Audubon (a division of AIG), St. Paul Travelers, and Zurich. Of course, the brokers were rewarded for steering business to these “partner” carriers.

276. Gallagher steered business to insurance companies with whom they entered into Contingent Commission Agreements, dating back to at least 1997. As detailed in the Arthur J. Gallagher & Co. Assurance of Voluntary Compliance, filed on May 18, 2005 (“Gallagher Assurance”), on March 14, 1997, Craig Van der Voort, an executive of Gallagher-Great Lakes, Inc., sent a memorandum to Gallagher-Great Lakes managers informing them of a lucrative agreement with Chubb. This memorandum urged managers not only to direct new business to Chubb, but also to consider redirecting business then currently placed with other insurers. The memorandum states, in relevant part:

Chubb recently agreed to one of the most lucrative New Business Incentives that I have ever seen . . .

We really have to take advantage of this opportunity and shoot for net new Chubb business in excess of \$1,000,000. That would pay us an extra 10% on **everything** and this bonus does not go through a production formula, it goes straight to the bottom line.

Managers, please watch over the marketing in your units and direct our “new/new” placements to Chubb when feasible...[We] may, in fact, want to move business from some of the companies that are **not** major players in our office....Also, this agreement should not be discussed outside the office or with other markets. [Emphasis in original]

277. Gallagher’s relationship with Chubb continued. As described in the Gallagher Assurance, Van der Voort and a Gallagher Regional Manager met with Chubb representatives in early 2001 and discussed how the contingent commissions were designed to “drive” business to Chubb. In the spring of 2001, Van der Vort urged branch managers of Arthur J. Gallagher Risk Management Services in Chicago to meet Chubb contingency targets:

We had incentive deal that would have paid a 5% override on all new business if wrote \$1,000,000 of new business between

October 1, 2000 and April 1, 2001. We actually wrote about \$750,000 so we did not make it. The same offer has been made for the period April 1 through September 30, 2001. Let's try to make something of this. Every AJGRMS Division has lines of business that match up with Chubb. Get the word out to your production staff.

278. In September 2001, Van der Voort wrote the following email to branch managers of Arthur J. Gallagher Risk Management Services in Chicago, again advising them to place business with those insurance carriers with whom they have Contingent Commission Agreements:

We have other special bonus agreements in place with markets like Chubb, Fireman's Fund, and Hartford . . . We are expected to seek out these special agreements and support them so that additional revenues can be earned. Please do what you can in your respective divisions to support our "partner" markets and any bonus plans.

279. The Gallagher Assurance revealed that Chubb, however, was not the only insurer Gallagher steered business to in return for Contingent Commissions. As openly acknowledged in an internal correspondence dated July 8, 2002, Van der Voort told Gallagher managers that the purpose of Gallagher's override agreement with carrier Crum & Forster was "*to reward continued growth with C&F.*" [Emphasis added.] Incidentally, under the terms of the override agreement with Crum & Forster, Gallagher would receive 2% additional commissions if it placed \$15 million of premiums with Crum & Forster and as much as 3% additional commissions if it placed \$25 million. To guarantee that managers met Crum & Foster thresholds, the Vice President of Gallagher's' Market Relations told all branch and regional managers: "Through October, our national Crum & Forster volume is almost \$23 million. We need to surpass \$25 million in order to qualify for a full 4% on our total volume. Let's make sure that happens over the final 2 months of the year."

280. On December 4, 2003, Van der Voort urged Gallagher managers to “pump” up the volume of its business placed with Crum & Forster and other carrier partners, stating:

With year-end approaching, *it is our last chance to pump additional premium volume into these markets* so that it is included in the 2003 contingent income calculation. Some of our more lucrative incentive programs are in place with these companies

1	Crum & Forster	(National)
2	Hartford	(National)
3	St. Paul	(Local)
4	CNA	(Local)
5	Chubb	(Local)
6	Travelers	(Local)
7	Wausau	(National)

Any opportunity which you or your staff have to support these markets, either through renewal retention or new business, will help generate additional revenue for AJG. If we can have a strong finish with Crum & Forster, it is possible for AJG to meet a threshold, which pays Gallagher 4% of our eligible C&F premiums. *See Gallagher Assurance.* [Emphasis Added].

281. Similarly, Gallagher steered large amounts of business to Hartford. The Gallagher Assurance reveals that on February 14, 2003, the CEO of Gallagher and others were informed by Van der Voort that Hartford paid a \$1.8 million dollar “bonus” under their profit-sharing agreement. Van der Voort encouraged managers to continue steering business to Hartford: “The same plan is in place for 2003 and we need to get our branches to take advantage and work more closely with Hartford. We have a strong relationship at the top and they want to grow with us.” As revealed in the Gallagher Assurance of Voluntary Compliance (“Gallagher Assurance”), Gallagher made it a company-wide policy to focus on obtaining Contingent Commissions. In a July 21, 2003 meeting of Gallagher top executives, CEO Patrick Gallagher made it clear that the Company should push Contingent Commissions. As memorialized in the minutes afterwards: “Contingents are important and we want people fighting for them.”

282. The Insurer Defendants with whom Gallagher received Contingent Commissions from were clear in what they expected from Gallagher in return. For example, Chubb “intended to reward [one other Gallagher subsidiary] for the production of profitable new business to Chubb.” *See* Gallagher Assurance.

283. Furthermore, in lieu of or in addition to formal override agreements, Gallagher has entered into subsidy arrangements with certain Insurer Defendants, including AIG, Chubb, and Hartford, unbeknownst to its clients. Illustrative of AIG and Gallagher’s arrangement is a September 25, 2002 memo addressed to Gallagher’s CEO which stated: “While AIG avoids discussions of incentive income or contingent payments, they seem agreeable to supporting expense subsidies when it benefits their growth as well.”

284. Consequently, AIG rewarded Gallagher with \$2 million worth of subsidies in 2002 and an additional \$2.5 million in subsidies in 2003. On August 18, 2004, Van der Voort notified CEO Patrick Gallagher and President of Brokerage Services, James Gault, of these subsidies and told them they could discuss the arrangement with AIG CEO Hank Greenberg. *See* Gallagher Assurance.

285. AIG’s subsidies sometimes took the form of “hiring subsidies.” AIG offered to pay the annual salary of certain Gallagher brokers in exchange for Gallagher’s promise to grant AIG an exclusive “first right of refusal” for prospective insurance business. According to documents produced in the Illinois AG’s investigation, “AIG only offers a subsidy when they believe it is an investment that will be paid back many times over in the form of new business.”

*Id.* Subsequently, the companies arranged to place an AIG-funded broker in Gallagher’s Chicago office. In a June 16, 2004 email, Van der Voort assured AIG that the branch manager “understands that in recognition of a hiring subsidy from AIG World Source, you would expect

to get the first look at qualifying submissions and as a result, write a significant percentage of their applicable business.” In correspondence to the relevant managers, Van der Voort instructed: “Keep in mind, AIG World Source . . . will expect their fair share of business in return and it will be up to you to make sure that actually happens.”

286. All of these arrangements were concealed from Gallagher’s clients. The Gallagher Assurance reveals that on May 26, 2004, a Vice-President in the Brokerage Services Division represented to a client that AIG has “no need to offer incentives to anyone. Historically, they **never** have incentivized anyone to do business with their firm and it is a philosophy and model they continue to incorporate in todays [sic] marketplace.” [Emphasis in original]

287. Similarly, Chubb agreed to pay a hiring subsidy, as set forth in a March 4, 2004 document that explained: “The advanced pay out is to support hiring of staff within [Gallagher’s] unit that will specifically support Chubb production.” “[I]n return for Chubb’s contribution to individuals salary, [Gallagher’s unit] was required to meet specific new business goals with Chubb.” *See* Gallagher Assurance.

288. Hartford also paid the salaries of certain Gallagher brokers and it is believed that other Insurer Defendants have done so as well.

289. According to a former Gallagher employee, certain Gallagher producers were “spotlighted” at monthly meetings for writing large volumes of new business. Additionally, rewards would go directly to managers who oversaw individual brokers. As described in the Gallagher Assurance, branch managers were informed that they could personally receive potential bonuses for maximizing contingent income:

Keep in mind that contingent income is very important to the BSD [Brokerage Services Divisions] and each branch will be given

credit on the monthly Board Report for the proportionate share of contingent income they help generate with a market in a given year. *The actual allocated branch contingent results also have a big effect on individual branch manager bonuses and performance evaluations so your results will be tracked and they do make a difference.* [Emphasis added.]

290. Indeed, on April 6, 1998, branch managers of the Gallagher Brokerage Service Divisions were praised for their “efforts to move and offer new business to Chubb,” receiving up to \$19,300 bonuses each in April 1998 for placing new business with Chubb and moving existing business from other carriers to Chubb.

291. Other Broker Defendants went to great lengths to instruct their employees to recommend those policies and terms that would generate the highest Contingent Commissions. For example, Wells Fargo ran financial reports to determine volumes of business sold for individual carriers. These reports allowed Wells Fargo to analyze where they could get “the most bang for the buck” toward the end of the year by steering business toward a carrier offering the best opportunity for the greatest contingency commission. Indeed, Wells Fargo issued directives to its employees emphasizing particular carriers and was considered a “premier provider” with certain insurers. Wells Fargo steered business towards those carriers with which it had Contingent Commission Agreements, including St. Paul Travelers, CNA and Hartford.

292. Wells Fargo also held monthly customer service representative meetings at each local office. Since the customer representatives dealt directly with both the insureds and the carriers, they were informed by in-house marketing about the brokers’ proximity to receiving override payments in order to help facilitate the placement of policies with specific carriers, toward the goal of meeting a threshold target.

293. As described in the West Virginia AG’s Complaint, Acordia/Wells Fargo’s had national agreements with certain “Millennium Partners,” or carriers, to which it would direct its

local branches to steer business towards in exchange for Contingency Fees. In entering into such agreements, Acordia/Wells Fargo executives focused on securing the greatest amount of Contingent Commission revenue, or “getting in the money,” as one executive put it. Acordia/Wells Fargo had “Millenium” Agreements with Chubb, Hartford and St. Paul Travelers, among others. Its “Millenium Partners” did not offer “free money,” but rather they expected preferential treatment in the placement and renewal of policies brokered by Acordia/Wells Fargo for their Contingency Fee “kickers.” Indeed, due to those “kickers,” Acordia/Wells Fargo steered its clients to purchase insurance policies at artificially high prices with the terms favorable, not to the client, but to Acordia/Wells Fargo’s “Partner” carriers.

294. USI also dictated to its brokers which insurance companies’ policies they were to sell. For instance, a former USI employee explained that USI brokers were told not to move business from certain carriers, including Defendant Hartford, because the commissions were higher. Furthermore, at monthly department meetings, USI employees were told to “stick with the higher commission carriers.”

295. Hub brokers were similarly told to steer business to certain preferred insurance carriers. According to a former Hub employee, Hub management would instruct its brokers to steer business to Chubb because of the incentives Chubb had to offer. When this former employee asked why Hub gave so much business to Chubb, her account manager informed her that “that’s where they [Hub] wanted to the business, even though it wasn’t the best thing for the client.” Another former Hub employee described that management instructed him to send business to Hartford and to do “everything [he] could to give it to Hartford in order to get [Hub] over a certain threshold.”

296. Similarly, office managers at Hub received monthly reports which reflected brokers' progress in channeling business to certain insurers, namely, Chubb, St. Paul and Hartford.

297. Brokers at HRH were also specifically told to direct business to those insurance carriers with which HRH had negotiated the highest Contingent Commissions, regardless of the impact on clients. Indeed, brokers at HRH were told to place insurance with certain insurance carriers, including CNA, since there was a "deal" with CNA.

298. A former Brown & Brown employee acknowledged that steering took place with specific insurers such as Hartford which provided end of year bonuses and kickbacks based on volumes of business placed.

299. Moreover, Brown & Brown put pressure on carriers so that it could earn more contingent commission and volume based income. In fact, Brown & Brown management would hand out documents to personnel specifically identifying the names of carriers Brown & Brown had volume agreements and ranking those carriers according how lucrative the volume agreements and fees were. Brown & Brown's agreements with Insurer Defendants included CNA and St. Paul on property & casualty business as well as certain others on the life and health business.

300. As detailed herein, the Contingent Commissions are maximized by the Broker Defendants steering their clients, including plaintiffs and other members of the Class, to purchase only policies issued by the Insurer Defendants, in return for the Contingent Commissions. The Broker Defendants place their clients' business predominantly with the Insurer Defendants to maximize the Contingent Commissions they receive at the expense of their clients and in breach of their fiduciary duties. Contrary to the expectations of their clients,

Broker Defendants' financial interests are thus in direct conflict with their clients' interests. The Broker Defendants' duties owed to their clients have been co-opted by the Contingent Commission Agreements, and the steering and bid-rigging resulting therefrom.

301. The Insurer Defendants likewise fail to adequately disclose to plaintiffs and members of the Class the existence of Contingent Commissions and the impact those commissions have on insurance arrangements. Instead, the Insurer Defendants actively take part in and cooperate with the Broker Defendants in their effort to conceal the Contingent Commission Agreements, and the revenue generated pursuant thereto, from their respective clients.

302. The industry itself has recognized that undisclosed Contingent Commissions corrupt the whole process. Clients are misled into thinking they are receiving impartial advice and the most economical and appropriate insurance products and services when, in fact, the broker is steering them towards products that will maximize the profits of the broker and insurer, to the detriment of the client. As the Risk and Insurance Management Society, Inc. ("RIMS") stated in a press release dated August 24, 2004:

We believe that undisclosed contingency fees have the potential to compromise the very basis upon which this relationship is built. In an effort to preserve the integrity of this relationship, RIMS strongly advocates for complete and full disclosure of compensation agreements without client request.

303. In fact, following the investigation by various state attorneys general into Contingent Commission Agreements between insurance brokers and insurers, Defendants have also acknowledged that receipt or payment of Contingent Commissions are inherently wrong. For example, Joe Plumeri, the CEO of Willis, who had been an active proponent of his company's expanding use of contingent commissions, conceded in an April 2005 speech to RIMS:

For too long, this business has been about the placement only – what I've come to call manufacturing. Under this model, getting the placement at the right price and the right coverage is all that matters. But this approach leads to the commoditization of insurance, and I don't think anyone in this room would equate insurance to soy beans.

This approach also invites the perception of conflict that comes with contingent commissions; that's inconsistent with the principle of client advocacy and therefore is unacceptable.

It must be 100% clear who the broker is working for. That means a broker can only be paid by one party in any transaction.

It's time we step up to a higher standard. Contingents should be abolished throughout the industry. Carriers shouldn't pay them. Brokers shouldn't accept them.

If anyone says, "But we're an agent (rather than a broker): surely we can get contingents based on the profitability of the carrier's book?" To them I say, "That's fine, just make it 100% clear – up front – that you are acting for the carrier, and not the client."

Some times when you are up against it, you have to get creative.

Faced with the loss of contingent commissions, the sight of the gallows should focus our minds. Brokers should focus less on finding a way to simply replace the lost revenue and more on what is really important – having the integrity to work harder to deliver creative solutions and bring real value. Anybody think that's a big idea?

And, if contingents create the appearance of a conflict for some brokers, they create that appearance for every broker. Why is my cholesterol bad but for the others it is good? It doesn't matter whether the broker is global, regional or local – based in the U.S., London, or anywhere around the world. It's time to say "enough."

Contingent commissions. Over. Done. Finished.

304. The volume of Contingent Commissions together with the Wholesale Payments that are received by Broker Defendants have a material impact on their overall profitability. The Contingent Commissions payable under the Agreements have resulted in a conspiracy between and among the Defendants to engage in steering, bid-rigging and illegal tying arrangements, in

order to allocate customers and maintain market share because the Agreements are intended to and do create an incentive for Broker Defendants to:

- (a) maximize the volume of insurance placed with the Insurer Defendants, parties to the Agreements;
- (b) maximize the volume of renewal business placed with the Insurer Defendants;
- (c) fail to seek, on behalf of their clients, the most advantageous terms on the insurance coverage;
- (d) fail to advise their clients to negotiate reductions of premiums payable through adjustments of terms, such as deductibles, in order to maximize the profitability of those policies for purposes of calculating the Contingent Commissions payable under the applicable Agreements; and
- (e) discourage clients from filing certain claims or assisting the Insurer Defendants in denying or reducing claims under their policies in order to maximize the profitability of those policies for purposes of calculating the Contingent Commissions payable under the applicable Agreements.

305. As a result of the Contingent Commissions, plaintiffs and members of the Class have paid insurance premiums in excess of what they would have paid had Broker Defendants acted in accordance with (i) the terms of their contracts, (ii) their fiduciary and other duties, and (iii) their representations to their clients.

306. Through Defendants' fraudulent misrepresentations and failure to make adequate disclosure of the Contingent Commissions as set forth above, Defendants have knowingly misled and continue to mislead and deceive their clients, including plaintiffs and members of the Class,

into believing that they provide independent, unbiased and expert brokerage services tailored to the needs of their clients.

**A. Defendants' Collusive Bid-Rigging Scheme**

307. To maximize their profits and raise, maintain or stabilize the price of insurance, as part of their steering practices, Defendants colluded in a bid-rigging scheme to allocate customers and deceive plaintiffs and Class members into believing that the Broker Defendants were obtaining competitive insurance bids from the Insurer Defendants on behalf of their clients. The bid-rigging was facilitated by the Broker Defendants, who solicited and obtained fictitious high quotes from Insurer Defendants to guarantee that the predetermined preferred insurer would win the bidding competition, and by determining the terms of the winning and losing bid. These fictitious quotes were often referred to as "A Quotes," "B Quotes," and "C Quotes." The Insurer Defendants colluded with the Broker Defendants in the bid-rigging scheme because they were promised protection from competition in other bids. This systemic bid-rigging by the Broker Defendants and Insurer Defendants was achieved through multiple levels of manipulation.

308. Defendants' bid-rigging scheme involved the Broker Defendants hand picking Insurer Defendants for bidding out the client's account, and providing the hand picked Insurer Defendants with information regarding that client's current rates and policy terms to ensure that the selected insurer would receive the business at a particular price. In manipulating the bidding process therefore, the Broker Defendants shared their clients' confidential information, unbeknownst to the clients.

309. Although discovery in this action has not yet commenced, significant details of Broker Defendant Marsh's bid-rigging schemes have been made public as a result of the investigation by the New York Attorney General. Moreover, following the filing of the Marsh AG Complaint, Marsh engaged Davis Polk & Wardwell ("DPW") and Kroll, Inc., ("Kroll") to

conduct an internal investigation into the bid-rigging activities and other unlawful conduct alleged in the Marsh AG Complaint.

310. To date, ten individuals have plead guilty to criminal charges for their involvement in the bid-rigging scheme. This includes four AIG executives (Karen Radke, Jean-Baptist Tateossian, Carlos Coello and John Mohs) who have plead guilty to felony or misdemeanor charges of scheming to defraud; a vice president with ACE (Patricia Abrams) who has plead guilty to a misdemeanor charge of attempting to restrain trade and competition; two executives from Zurich (John Keenan and Edward Coughlin) who have plead guilty to attempting to restrain trade and competition; three executives from Marsh, including a senior vice president (Robert Stearns) who has plead guilty to a felony charge of scheming to defraud; and two senior managing directors (Kathryn Winter and Joshua Bewlay) who have also plead guilty to felony charges of scheming to defraud.

311. Each of the individuals at ACE, AIG and Zurich who have so far plead guilty have acknowledged that they have submitted false quotes, in participation in a scheme with individuals at Marsh, to allow Marsh to control the market. In turn, the insurance carriers were promised protection from competition in other bids when their business was up for renewal. The guilty plea of one AIG executive, illustrative of the guilty pleas of the other AIG, ACE and Zurich individuals, states the following, in relevant part:

During his career at AIG, Mr. Mohs and other AIG employees participated in a scheme with individuals at Marsh Inc. ("Marsh"), an insurance brokerage also based in Manhattan. The goals of this scheme included allowing Marsh to control the market and to protect incumbent insurance carriers, including AIG, when their business was up from renewal.

During this time period, Marsh and AIG personnel periodically instructed Mohs to submit specific quotes for insurance rates that Mr. Mohs believed:

- a. were higher than those of incumbent carriers,
- b. were designed to ensure that the incumbent carriers would win certain business, and
- c. resulted in clients being tricked and deceived by this deceptive bidding process. [John Mohs Plea Agreement (filed Jan. 27, 2005)].

312. Robert Stearns, one of the Marsh individuals who plead guilty to a felony charge of scheming to defraud on January 4, 2004, similarly admitted that from about September 2002 through 2004, he participated in a scheme with individuals at various insurance companies, including Defendants AIG, ACE, and Zurich. The goals of the scheme included allowing Marsh to control the market, to protect incumbent insurance carriers when their business was up for renewal, and to maximize Marsh's profits." Robert Stearns Plea Agreement (filed Jan. 4, 2005).

313. Another Marsh managing director who plead guilty to a felony charge of scheming to defraud on February 14, 2005, also admitted to engaging in a bid-rigging scheme. Mr. Bewlay's plea agreement states, in relevant part:

From approximately 1998 through 2003, Mr. Bewlay engaged in a scheme constituting a systematic ongoing course of conduct with intent to defraud ten or more persons and to obtain property... by false and fraudulent pretenses, representations promises, to wit, noncompetitive quotes from insurance carriers that Marsh conveyed to marsh clients. . . *in that Mr. Bewlay and others at Marsh regularly instructed insurance carriers to submit noncompetitive quotes, that were presented to clients as competitive, thus ensuring that the client would select the carrier, typically the incumbent, that Marsh had pre-determined should win the business.* [Joshua Bewlay Plea Agreement (filed Feb. 15, 2005)].

314. Additionally, Kathryn Winter, another Marsh managing director who plead guilty to a felony charge of scheming to defraud on February 24, 2005, similarly admitted that she "participated in a scheme with individuals at various insurance companies, including AIG, ACE and Zurich," where the "primary goal of th[e] scheme was to maximize Marsh's profits by

controlling the market, and protecting incumbent insurance carriers when their business was up for renewal.” Kathryn Winter Plea Agreement (filed Feb. 18, 2005).

315. **The “A Quote.”** If Marsh had an incumbent carrier for one of its clients whose insurance policy was up for renewal, Marsh would solicit what was known as an “A Quote” from that Insurer Defendant. If the Insurer Defendant agreed to make a quote at the targeted premium and policy terms demanded by Marsh, regardless of its ability to quote more favorable terms or premium, the Insurer Defendant was guaranteed the policy renewal.

316. **The “B Quote.”** At the same time, to deceive customers into believing that Marsh was obtaining competitive bids and to ensure that the incumbent carrier would get its policy renewed, Marsh would solicit non-incumbent Insurer Defendants to submit what was known as a “B Quote” (a phony quote which also was known as a “backup quote,” “protective quote” or “throwaway quote”), with the understanding that these other insurers would not actually submit competitive bids. “B Quote” insurers knew and understood that their turn would come later. According to the DPW memo released by Marsh, there were “widespread instances in which Marsh Inc. brokers solicited so-called ‘B quotes’ from various insurance carriers.” Marsh often provided these other insurers with target quotes to be made, regardless of the insurers’ ability to quote a lower premium below the target bid. The insurers, including the Insurer Defendants, complied because Marsh would protect them when they were the incumbent carrier up for renewal.

317. **The “C Quote.”** When there was no incumbent insurance carrier to protect, Marsh would solicit insurers for “C Quotes.” Although it was understood that real competition was a possibility in such situations, Marsh often still provided premium targets to the insurers.

318. Illustrative of Marsh's false quote scheme is Marsh's agreement with Zurich. Brokers at Marsh instructed senior underwriters at Zurich to submit protective quotes on business where Marsh predetermined which insurance carrier would win the bid. Understanding that the quotes were intended to allow Marsh to control the bidding process, protect the incumbent and convince the insured that the incumbent had the best bid, underwriters at Zurich complied with Marsh's requests by submitting their quotes, thereby allowing Marsh to obtain property in the form of millions of dollars in commissions and fees from each of numerous policyholders and insurance companies. The Zurich underwriters engaged in this scheme knowing that they would benefit from the scheme when Zurich was the incumbent insurance company. Underwriters at ACE and AIG also engaged in similar schemes with Marsh, by complying with Marsh's instructions to submit false quotes to clients. On information and belief, the other Insurer Defendants have also engaged in a similar scheme with Marsh as well as the other Broker Defendants.

319. Marsh's process for obtaining false quotes from Insurer Defendants was highly systematic. For instance, on October 29, 2003, the former Marsh executive, Robert Stearns, who plead guilty to a felony charge of scheming to defraud, sent an email to five of his colleagues at Marsh's Global Broking Unit, attaching a document that outlined some of the "... very specific protocols on how we place business..." The document provides that: "Request 'B' quotes early b/c last week of every month markets only focus on 'live' opportunities v. quoting B's (careful that alternative 'B' doesn't beat incumbents quote -- it's not always price, it could be attachment point or coverage)." *People of the State of New York v. Robert Stearns* (filed Nov. 16, 2004).

320. Marsh often directed the selected insurers to submit A, B, and C Quotes. For instance, in October 2003, an underwriter for AIG stated that with regard to a B Quote he had

provided to Marsh: "This was not a real opportunity. Incumbent Zurich did what they needed to do at renewal. We were just there in case they defaulted. Broker ... said Zurich came in around \$750K & wanted us to quote around \$900K."

321. Similarly, in an email dated March 5, 2004 from a Marsh employee to an AIG employee, the Marsh employee stated that another insurance company, Zurich, "has released a quote of \$173,720 . . . Please have AIG provide an email indication for \$50mm xP." Subsequently, the Marsh employee informed the AIG employee that "[T]he incumbent hit the target . . ." and instructed the AIG employee, ". . . need an indication for \$50mm at \$200,000." The AIG employee replied that he would send such an indication under a separate email, and a minute later he sent an e-mail containing the quote requested by Marsh and AIG did not get the account. *People of the State of New York v. Jean-Baptist Tateossian* (filed Oct. 10, 2004).

322. Likewise, as explained by the President of Casualty Risk for ACE: "[I]f we were asked for a 'B' quote for a lead umbrella then they provide us with pricing targets for that 'B' quote. It has been inferred that the 'pricing targets' provided are designed to ensure underwriters 'do not do anything stupid' as respects [sic] pricing."

323. Munich was also continuously asked by Marsh to submit "false quotes" to "manipulate market pricing and present other carriers' quotes in a more favorable light." In fact, in an email from a Marsh senior vice president to a Munich regional manager, Munich was asked for a "non-quote" on a particular account, which meant Munich was to either decline the risk altogether or submit a higher quote than the incumbent carrier's. For instance, as set forth in the Marsh AG Complaint, in September 2001, where AIG was the incumbent carrier, Munich complied with Marsh's request to submit a B quote so that the incumbent, AIG, would get the business.

324. Another illustration of Munich's participation in the scheme to submit B quotes was detailed in the criminal complaint filed against one of the Marsh managing directors, Mr. Bewlay, who plead guilty to the crime of scheme to defraud. According to the criminal complaint against Mr. Bewlay, Munich complied with Marsh's requests to submit false bids, with the understanding that Munich would be protected when it was up for renewal. The complaint also illustrates Zurich's participation in the scheme. The complaint states, in relevant part:

[O]n March 4, 2002, defendant disseminated a broking plan to certain Marsh brokers in the Excess Casualty department for another piece of business, in which he instructed them to get "B quotes from MARP and Zurich," in order to protect the incumbent, AIG. In subsequent e-mails, defendant reiterated his request for a B quote from Zurich and MARP, requested one from Kemper as well, and provided AIG's quote of \$825,000 to ensure that the B quotes were less competitive. Indeed, MARP complied with the request by indicating that they would be "well north of \$1M" for the placement. Zurich complied as well by submitting a quote of \$1,045,000. Defendant provides this information to the client through the Marsh Client Advisor, and the client ultimately bound the business with AIG. [Bewlay Compl.]

325. Therefore, in those instances where an Insurer Defendant provided a B Quote that was too competitive to ensure its loss, Marsh would ask the Insurer Defendant to submit a higher quote. According to an email from an ACE assistant vice president to an ACE vice president of underwriting, it was explained that on one such occasion, the "[o]riginal quote [was] \$990,000 .... We were more competitive than AIG in price and terms. *[Marsh] requested we increase premium to \$1.1M to be less competitive, so AIG does not loose [sic] the business.*"

326. In instances where the Insurer Defendants were not provided with a specific target B Quote but were nonetheless expected to lose the bidding competition, the Insurer Defendant would simply look at the expiring policy terms and premium, and provide a quote high enough to

ensure that they would not be the winner or that they would make a comfortable profit in the rare instances where such B Quotes were awarded the contract.

327. In the rare situation where a B Quote was inadvertently awarded a contract in a competitive bid, it was likely because the incumbent insurer was unable or unwilling to meet the Broker Defendant's A Quote target price. As further evidence of Defendants' manipulation of the bidding process, since the successful B Quote bidder in such situations had not completed any underwriting analysis (since it had no intention of winning the contract), the insurer would "back fill" the underwriting analysis in its file, *i.e.*, prepare the necessary analysis after the fact.

328. From the Insurer Defendants' perspective, providing B Quotes only served to benefit their interests, as the Insurer Defendants' were promised future contracts in exchange for their collusion. For example, ACE's President of Casualty Risk stated that he "support[ed]" Marsh's business model, explaining that "Marsh is constantly asking us to provide what they refer to as 'B' quotes for a risk. They openly acknowledge we will not bind these 'B' quotes in the layers we are be [sic] to quote by that *they 'will work us into the program' at another point.*"

329. Another example of the Defendants' agreement and participation in the bid-rigging process is demonstrated by the communications from the former Executive Director of Marketing at Marsh Global Broking, William Gilman, who refused to allow AIG to submit a competitive quote when it was solicited for a "B Quote," and further warned AIG on a number of occasions that AIG would lose its entire book of business with Marsh if it failed to cooperate. Gilman's description of the arrangement between broker and insurer – *i.e.*, Marsh "protected AIG's ass" when it was the incumbent carrier up for policy renewal, and in return, Marsh expected AIG to help Marsh "protect" other incumbents by providing higher bids – is a classic

example of Defendants' agreement and participation in the scheme, common course of conduct and conspiracy to manipulate the so-called "competitive" bidding.

330. Indeed, in an email dated October 3, 2001, Mr. Bewlay sent an email to a broker on Marsh's AIG dedicated team informing him that if he provided AIG's quote before Friday, the Marsh managing director "*c[ould] do a Type B on it and protect [him].*" In subsequent emails, the AIG broker was provided with a quote of \$79,750, thereby ensuring that no alternate quote would be more competitive. Zurich and Munich complied by submitting false quotes for \$110,000 and \$135,000 respectively, and the client ultimately bound with AIG. *See Bewlay Compl.*

331. Moreover, Insurer Defendants were aware at all times that such conduct was anti-competitive. For instance, in an exchange dated November 3, 2003 between Geoffrey Gregory, the President of ACE's casualty unit in Philadelphia and Susan Rivera, the President and CEO of ACE, describing the arrangement of bids with Marsh, Gregory warned Rivera that the way the bids were being arranged "could potentially be construed as simply creating the appearance of competition." Despite this email discussion, ACE continued to provide Marsh with inflated quotes.

332. Another illustration of Defendants' agreements and participation in the scheme is set forth in a June 20, 2003 email from an ACE assistant vice president of underwriting to another ACE vice president, which states: "Currently, we have about \$6M in new business [with ACE] which is the best in Marsh Global Broking, so I do not want to hear that you are not doing 'B' quotes or we will not bind anything."

333. Additionally, the felony complaint against Mr. Stearns describes how various Insurer Defendants, including Zurich, AIG, ACE and St. Paul, were involved in the bid-rigging

scheme with Marsh, even with respect to one single account. A March 5, 2003 email from Mr. Bewlay to Mr. Stearns states the following: "Bob, could you get the quote from Pete. AIG was to hit 25 percent increase. Then we need B quotes at the expiring attachments." *The People of the State of New York v. Robert Stearns*. Further emails reflect that Zurich, ACE and St. Paul subsequently offered losing quotes on this account. In one email dated March 17, 2003, a Marsh broker instructed an ACE underwriter: "need a 'B' for shits and giggles." As a result, the client renewed the insurance policy with AIG. *Id.*

334. St. Paul's participation in the bid-rigging scheme is further highlighted by a March 11, 2003 email from Mr. Stearns to a Marsh broker to obtain an inflated "B" quote from Zurich so that the business could be steered to St. Paul. The email states: "Can you get me a B from Zurich. Client will be binding with [incumbent] St. Paul at \$270,000 all coverages as expiring. \$325,000 should work." *Id.*

335. Similarly, Defendant The Hartford – which shared office space in the same facilities as Marsh in Lake Mary, Florida and Los Angeles, California – was asked on virtually a daily basis by Marsh employees for inflated quotes or "indications" (non-binding proposed prices) for insurance coverage, and they willingly complied. The Hartford underwriters were told to price the quote or indication at 25% above a particular number. In the Los Angeles office, Marsh even provided Hartford with a spreadsheet showing the accounts for which it wanted Hartford to provide a losing quote or indication, along with the other insurers' quotes. Hartford has received subpoenas from regulators in five states that are investigating bid-rigging and information on compensation agreements.

336. In conspiring with insurers to rig insurance contract bids and allocate customers, Marsh completely disregarded the interests of the client and the possibility that another insurer

may offer a better deal for that client. Instead, Marsh doggedly pursued its own self-interests and the interests of its co-conspirators in rigging the purported competitive bidding process. For instance, in June 2003, when Insurer Defendant ACE learned that a Marsh client, Brambles, USA, was unhappy with its incumbent carrier, Insurer Defendant AIG, Marsh nonetheless wanted AIG to keep the business. As detailed in a written communication by an ACE vice president of underwriting to the ACE President of Risk and Casualty: "Our rating has a risk at \$890,000 and I advised [Marsh] that we could get to \$850,000 if needed. [Marsh] gave me a song & dance that game plan is for AIG at \$850,000 and to not commit our ability in writing." As a result, ACE maintained its practice over the following year of providing Marsh with inflated quotes.

337. Other Broker Defendants have similarly engaged in this type of improper bid-rigging conduct as well. For example, the Senior Vice President of Aon's Financial Services Group frequently ordered brokers to contact Insurer Defendants AIG, CNA, and/or Zurich and inform them of a competitor's bid. This also occurred with Mass Mutual, wherein she was ordered to contact Frank Frieri at Zurich and give him the figures regarding the bid submitted by CNA.

338. Further, Aon on at least two occasions recommended inflated bids, thereby placing Aon's interests above the interests of the client. In September 2003, ARS instructed Zurich that its bid of \$246,922 for the workers compensation business of Fieldstone Investment Corp. was too low and suggested that Zurich raise its bid before the bids were shown to the client. By doing this, ARS wanted to help Zurich recoup funds Zurich had expended on an unrelated client's account, Pearlstine Distributors, Inc.

339. After learning from ARS that it should raise its bid, on September 26, 2003, Zurich submitted a revised quote of \$290,000 for the workers compensation portion. Though the bid was subsequently raised to account for more employees, the inflated bid was never reduced and it remained artificially high. On November 13, 2003, after the account was bound with Zurich, the ARS employee assigned to the Fieldstone account wrote Spurlock to explain what had occurred:

We wanted to let you know that when we first started negotiating this deal with [the Zurich underwriter], his initial WC premium came in at \$246,922. The expiring premium with the same payroll was \$283,532. He quoted \$36,310 less than expiring. We came back to him and allowed him to increase his initial WC quote to approx. same as expiring, \$283, 532. We allowed Zurich to get more money on this . . . This is an example of Aon letting Zurich have more rate and premium when we could have held them at a cheaper price.

340. The next day Spurlock wrote to the Zurich executive who had negotiated the agreement on the Pearlstine account and stated: “[t]his one deal gave you twice the amount compromised on the Pearlstine account. Are we in agreement that we have now met that obligation[?]” Spurlock wrote a subsequent email, noting that in addition to settling the Pearlstine debt to Zurich, the bid also helped Aon get closer to achieving payout on its contingent commission goal:

Congrats again on Fieldstone. Not only was that new nice hit, it certainly helped us on two fronts. It obviously helps to get us closer to our premium goal with Zurich and also to make up the \$18k in premium that they helped us out on [Pearlstine], go away. As I recall you were able to get them \$36k more in premium than they originally quoted to more than make up for what we owed them. ***That is the way a National operation should work.*** [Emphasis added].

341. Aon frequently used Zurich to inflate bids, and Zurich willingly complied because it knew its turn would be coming. On July 9, 2004, a syndicator in the ARS environmental unit

sent out requests for quotes from insurers for coverage of pollution liability on a condominium project in New York City being developed by Pitcarin Properties, Inc. Zurich's underwriter determined that a reasonable quote for the coverage would be in the mid-sixty thousand dollar range. The Aon syndicator told him that his bid was too low and that he wanted Zurich to quote in the upper ninety thousand dollar range. The Zurich underwriter agreed to provide the higher quote. In an email to the Zurich underwriter, the Aon syndicator wrote: "[i]t was good talking to you just now, and it was refreshing to hear some willingness to take this opportunity on . . . . [t]he target is in the upper 90s."

342. Four days after the conversation, Zurich provided a formal quote to ARS of \$92,497. In its bid, however, Zurich failed to provide coverage for three scheduled non-owned disposal sites, something the syndicator had indicated that Pitcarin required. In a follow-up conversation, the Zurich underwriter orally agreed to cover the disposal sites without increasing its premium. Although Zurich had the lowest quote, ARS advised Pitcarin to reject Zurich and take a higher AIG quote of \$99,519. ARS justified the recommendation by telling Pitcarin that Zurich had refused to cover the disposal sites.

343. Similarly, at Defendant HRH, when new contract bids are solicited by the insurance broker, it is customary practice to give a "last look" to the incumbent insurance company. The last look allows the incumbent to match the low bid. Allowing the incumbent to retain an existing contract can be beneficial to the client, but HRH perverted this practice by giving the last look to companies that paid the greatest financial incentive, whether or not they were the incumbent.

344. Likewise, employees at Gallagher told CNA and Audobon "what price they had to beat" and that they could secure "whatever they wanted" from Gallagher. Gallagher

producers often placed clients with certain insurance carriers without shopping for additional insurance quotes. In late 2004, Florida Attorney General Charlie Crist issued a subpoena to Gallagher investigating whether it engaged in illicit bid-rigging.

345. Willis has also generated false bids from its preferred carriers. In 2001, Willis solicited false bids from Zurich North America and CNA in connection with its client's ABM contract with the Detroit Airport. Willis was required to obtain three bids for that proposal but only received a quote from the Fireman's Fund. Thus, Willis asked Zurich and CNA to provide alternative bids as a favor. In his solicitation of the bids, the Willis broker stated via email:

[W]e need the alternative quotes to come in higher than [Fireman's Fund's] first dollar indication. I have come up with a premium breakdown that follows, and need a quote letter from you so that ABM can meet the terms of the insurance requirement. [Willis Assurance at 9.]

Thereafter, Zurich and CNA submitted the false bids as requested. These bids were submitted by Willis to the Detroit Metro Airport on behalf of its client ABM.

346. There was also widespread use throughout the industry of "accommodation quotes." It was common — within Marsh and throughout the industry — for brokers to solicit quotes, however high, from carriers that otherwise were disinclined to bid on a particular client's risk. Such quotes were provided by the disinclined carriers as a favor or "accommodation" when a broker was unable otherwise to obtain a complement of quotes that was extensive enough to satisfy a client's expectations. As with the "B quote" scenario discussed above, such "accommodation" requests were at times accompanied by a disclosure by the broker to the carrier of information concerning other carriers' bids. The fact that such a quote was an "accommodation" quote was not something that brokers typically disclosed to clients. Such "accommodation quotes" by insurance carriers helped further the conspiracy among the

Defendants to deceive plaintiffs and Class members into believing that the Broker Defendants were obtaining competitive insurance bids from the Insurer Defendants on behalf of their clients.

347. On information and belief, the other Broker Defendants have also engaged in bid-rigging practices.

**B. Wholesale Payments**

348. In addition to the improper practices described above, Broker Defendants received additional income by improperly placing their clients' business with insurers through related wholesale entities that purport to act as intermediaries between broker and insurer, and receive commissions ("Wholesale Payments") from the insurers for placing the business of the clients of the brokers. As a result of these relationships, the Wholesale Payments are channeled to Defendants in whole or in part.

349. For example, Willis placed its clients' business through its wholesaler, Stewart Smith, to generate additional commission, even where an intermediary was unnecessary. As described in an email dated April 9, 2004, from James Drinkwater to a regional director: "If we are to sustain and grow world class ... we must support them [Stewart Smith and other subsidiaries] so that they can in turn support us in growing our revenues ...." He stressed that it was only appropriate to use a non-owned intermediary where "properly authorized and we must have made every effort, used every resource and relationship to place the business internally ...." Further, "[i]f a business unit fails to comply with this simple protocol ... commissions that would have been earned by our Owned Wholesale Entity will be deducted from the business unit concerned."

350. Similarly, a memorandum dated October 31, 2003 instructed brokers to "[m]aximize a new volume bonus arrangement with Stewart Smith by moving accounts to Stewart Smith that are written net of commission (fee). Craig will send a list of possible

accounts to each CEO.” In addition, the memo instructed that brokers must: “Identify key accounts, both new and renewal, which will maximize income from the utilization of Willis Group resources including Stewart Smith ....” In this manner, Willis generated additional commissions through its subsidiary wholesaler, unbeknownst to its clients and contrary to its fiduciary obligations.

351. On April 9, 2004, James Drinkwater - the Managing Director of Willis Global Markets – instructed Randy Pugh in an email that before a “non-owned intermediary” could be used, he “must have made every effort, used every resource and relationship to place the business internally ....” Further, he warned that if a business unit did not comply with “this simple protocol,” “commissions that would have been earned by our Owned Wholesale Entity will be deducted from the business unit concerned.”

352. As set forth in the Willis Assurance of Discontinuance, a December 1, 2003 email from the Director of Marketing in Florida stated that “after negotiating acceptable premiums, we ran this [client account] through Stewart Smith [Willis’ wholesaler] for additional income to group of more than \$156,000. Fee Account.” That email also described another account that was “renew[ed] with AIG, via Stewart Smith (versus direct), [generating] additional income to group of \$100,000. Fee account.”

353. Between 2002 and 2004, Stewart Smith paid Willis over \$62 million for brokering business originated by Willis through Stewart Smith. The carriers that sold insurance to Willis’ clients with Stewart Smith as an intermediary include: ACE USA, Hartford, Renaissance Re Group, XL Capital, AIG, Axis Capital, Liberty Mutual, St. Paul Travelers, and Zurich.

354. While serving the interests of Defendants, the wholesale entities do not serve the interest of Defendants' clients. Specifically, the Wholesale Payments create the same economic disincentives as Contingent Commissions for Broker Defendants to fulfill their legal and contractual duties to their clients, including plaintiffs and members of the Class.

355. As a result of the Wholesale Payments, plaintiffs and members of the Class have paid insurance premiums in excess of what they would have paid had Broker Defendants acted in accordance with (i) the terms of their contracts, (ii) their fiduciary and other duties, and (iii) their representations to their clients.

356. Through Defendants' fraudulent misrepresentations and failure to make adequate disclosure of the Wholesale Payments as set forth above, Broker Defendants have knowingly misled and continue to mislead and deceive their clients, including plaintiffs and members of the Class, into believing that they provide independent, unbiased and expert brokerage services tailored to the needs of their clients.

357. In the absence of proper disclosure of the Wholesale Payments, plaintiffs and members of the Class justifiably relied on Broker Defendants' representations that they were providing independent expertise to their clients and representing their clients' interests in accordance with their contractual, fiduciary and legal duties, as alleged above.

358. Broker Defendants have collected the Wholesale Payments as part of the same fraudulent scheme, course of conduct and conspiracy described above, under which Broker Defendants encourage reliance on their purported independent expertise while failing to disclose the inherent conflicts of interests they have created through the Contingent Commissions and the Wholesale Payments and acting in service of their own interests and at the expense of those of their clients.

### C. Reinsurance

The Broker Defendants utilized their improper steering practices to obtain additional fees by tying the purchase of primary insurance with the placement of such coverage with reinsurance carriers through the Broker Defendants' reinsurance broker subsidiaries. Plaintiffs and the Class are injured by the improper tying arrangements, in that ultimately the cost of the reinsurance Contingent Commissions paid by the Insurer Defendants (both primary and reinsurance) to the Broker Defendants (through their reinsurance, broker subsidiaries and affiliates) is included in the inflated premiums and/or reduced coverages provided to plaintiffs and members of the Class.

359. Gallagher utilizes its relationships with its "preferred" carriers to obtain additional fees for its reinsurance subsidiaries. For example, in a letter dated May 7, 2002, VP of Market Relations for the Brokerage Services Division, Craig Van der Voort stated to Executive VP of Brokerage Services, James Gault, that he would "try and *leverage the specific companies [AIG, Chubb and Hartford] for more of their reinsurance business.*" (Gallagher Assurance at 9) (emphasis added).

360. The foregoing example demonstrates Willis' improper tying and collection of additional fees through its wholesaler Stewart Smith as well as its reinsurer Willis Re. Specifically, an email dated November 3, 2003 from the head of Willis' Northeast Marketing instructed brokers to: "run all fee accounts through Stewart Smith, the Willis wholesaler, wherever possible," ... "feed our biggest contingency players, Hartford, St. Paul, Chubb and Liberty Mutual," and look to get Willis Re [reinsurance] involved in any accounts possible." (Willis Assurance at 7).

361. As stated in the Willis Assurance of Discontinuance, Willis employee Tony Ainsworth coordinated the effort to leverage Willis' relationship with insurers to generate

reinsurance business. Mr. Ainsworth prepared spreadsheets on a monthly basis to demonstrate Willis' success in this area.

362. After these illegal activities came to light, Willis scrambled to minimize its documentation of such practices. In a November 15, 2004 email, Ainsworth stated that management:

have decided to suspend all e mail and/or written correspondence between Willis Re Fac [Faculative] and Willis Retail/Wholesale effective immediately. This will mean that we will no longer track [retail] broker / share renewal / leverage business, etc....*It does not mean that we will not be working with Retail/Wholesale on accounts but more in a low key manner. Keep talking to our friends and find out where business is being sent .....just do it verbally or in person!* [Willis Assurance (emphasis added)].

363. There was massive steering of reinsurance between Aon and Chubb. Specifically, Chubb was alleged to not have lived up to its agreement to appoint Aon Re as the broker for Chubb's reinsurance in exchange for Aon steering retail business to Chubb. Executives at both Chubb and Aon repeatedly met to discuss their Contingent Commission Agreements. A memo prepared for Chubb's CEO Dean O'Hare stated that "[w]e need to tell them [Aon] we are open for business (e.g., their new business production) and are *paying* them extra for it." Thereafter, O'Hare (against the advice of others at Chubb and without consulting with other Chubb staff) had his secretary notify senior Chubb executives that Chubb had selected Aon Re for its D&O reinsurance business.

364. Notes of a meeting discussing this decision stated:

Dean O'Hare has promised Pat Ryan Aon will get the lion share of [Chubb Executive Risk's] reinsurances. Promise made some time ago and Ryan called Dean [O'Hare] in S.A. earlier this week to make sure promise being upheld. Told Dean that Aon handling [reinsurance] is critically important to Aon and Chubb having positive relations and if Chubb give [reinsurance][sic] to Aon Ryan willing to put his personal credibility and friendship w/Dean on the line to make sure Chubb receive [sic] preferential treatment from

Aon. [Four Chubb executives] all opposed to the decision but believe this is a done deal and do not believe they can convince Dean to change his mind.

365. Over the next three years, an executive at Aon continued to monitor the Aon/Chubb relationship. A May 6, 2003 letter to the Aon executive stated "there is quite a bit of attention being paid to the Chubb relationship. We have 3 areas of focus and 3 corresponding PSA agreements, notably in the commercial insurance, D&O and personal lines areas." Later correspondence to Chubb noted "I can tell you unequivocally that we [Aon] have maintained a very aggressive pro-Chubb position as you have repositioned your book of business based on your allocation position."

366. Aon also promised to steer retail business to AIG in return for AIG's commitment to use Aon Re's reinsurance services. In the fall of 2000, AIG indicated that it was considering handling in-house a particular reinsurance program called CCA. In a November 27, 2000 email to top Aon executives on both the retail and reinsurance sides of the business, an Aon executive explained: "In return for a commitment of \$10,000,000 in new gross premium from ARS US, AIG has agreed to appoint Aon Re for an additional 2.5% placement of the CCA program, which [AIG] has indicated is worth \$750,000 in commission for Aon Re."

367. Similarly, in February 2000, Aon also promised Liberty Mutual Group retail business if Liberty Group used Aon Re for Liberty Mutual Group's reinsurance needs. Since Liberty Mutual had an affiliation agreement with Employers Insurance of Wausau, Liberty Mutual Group undertook a review of its property reinsurance program. Scott Clark (the head of Aon Re's Property Practice Group) attended a meeting with Liberty Mutual executives during the week of February 14, 2000 regarding whether Liberty Mutual should use Aon Re on Aon produced business. Clark wrote an email on February 23, 2000 to O'Halleran explaining what he told Liberty Mutual at the meeting:

I told them we are best qualified to handle their corporate reinsurance program. Reinsurance is extremely important to Aon and without it we just won't grow as well as with it. I told them if we don't get their reinsurance there is no point in these "love ins." Needless to say I got their attention, some say I was too strong but we have got to stop screwing around with the interdependence message, especially to those that can give us their reinsurance, depend on Aon for production and have mediocre brokers . . . ."

Following the 2000 review, Aon Re obtained Liberty Mutual's reinsurance business. Liberty Mutual depended on Aon for production and apparently did not want to risk losing retail business.

368. As stated in the Aon AG Complaint, Aon's practice of leveraging its retail brokerage arrangements to obtain reinsurance business became so routine that it memorialized these arrangements in what became known as "clawbacks." Many of these clawbacks shared a similar pattern: initially, the insurer would express displeasure at Aon Re's brokerage commissions and would threaten to shop around for competitive rates. However, to further their conspiratorial conduct, Aon Re would offer the insurer an incentive by heavily discounting its reinsurance brokerage commissions. To recover the compensation lost by the discount, Aon Re would negotiate a "clawback," allowing it to reduce or eliminate the reinsurance brokerage discounts by steering retail insurance business to the insurer.

369. Significantly, these "clawback" arrangements remained subject to confidentiality agreements and, as a result, Aon's retail clients were *not* informed that Aon steered, or had incentives to steer, business to selected insurers to recoup the discounts Aon Re offered to these insurers on the brokerage reinsurance account. *See* Aon AG Complaint.

370. As noted above, Liberty Mutual gave its reinsurance brokerage contract to Aon Re in 2000. In 2002 and 2003, Aon negotiated a clawback arrangement with Liberty Mutual. Aon orchestrated an agreement whereby Aon agreed to increase Liberty Mutual's retail

insurance premiums in exchange for keeping Aon Re as its property reinsurance broker. Moreover, as an added incentive, Aon agreed to reduce the brokerage commission but negotiated a provision that allowed it to recapture the discount if Aon met specified targets based on the volume or premiums for Liberty Mutual on its retail insurance business (*i.e.*, clawback). The terms of this agreement were secret and not disclosed. *See Aon AG Complaint.*

371. Another example of a clawback agreement is between Aon and RLI Insurance. In 2001, Aon negotiated an agreement whereby Aon Re would pay RLI a 20% rebate on all brokerage RLI paid to Aon Re for placing its reinsurance agreements. Aon Re also promised to pay RLI an additional 5% rebate on its reinsurance brokerage commissions if Aon did not produce 20% growth in annual retail premium to RLI. In a July 27, 2001 letter, RLI's president and COO explained that linking the reinsurance rebate to retail growth provided "a very strong incentive for us to utilize Aon Re as our primary reinsurance intermediary."

372. Furthermore, on March 25, 2003, Aon Re "committed to [] delivering more [retail] business to RLI" in exchange for Aon's retention of RLI's reinsurance business. Pursuant to this commitment, Aon promised "to produce \$25 million in retail premium production for the product line."

373. In addition, Aon Re provided direct financial incentives for the Broker Defendants steer reinsurance to preferred reinsurers in exchange for Contingent Commissions. For example, Aon Re paid an additional bonus to its brokers "as an incentive for having placed business with Kemper last year." According to the Aon AG Complaint, "Kemper paid Aon Re reinsurance contingent commissions of \$557,934.50 in 1997, \$570,000 in 1998 and \$2.5 million in 1999."

**VI. GLOBAL OR CENTRALIZED BROKING AS A MEANS TO FURTHER DEFENDANTS' CONSPIRATORIAL CONDUCT**

374. In direct contrast to the purported purpose of the Broker Defendants -- to provide honest and unbiased advice to plaintiffs and members of the class -- Defendants created centralized internal departments for the purpose of monitoring, facilitating and advancing the collection of Contingent Commissions, kickbacks and other improper fees though the conduct described above. For example, in the early 1990s, defendant Marsh created a "global broking" division designed to bring the marketing of its insurance brokering services under one centralized department -- the Global Broking Division ("Global Broking"). Global Broking was used to facilitate the placement of all of Marsh's major business lines. The Global Broking Division was based out of Marsh's Manhattan office, with regional centers set up around the country to ensure that field agents and brokers were placing their clients' insurance business with Marsh's Global Broking's preferred carriers, including Defendants AIG, Hartford, ACE and Munich. Upon establishment of the Global Broking Division, Marsh centralized its Contingent Commission Agreements, replacing separate agreements previously negotiated by Marsh's regional and local offices and other undisclosed fees paid by Insurer Defendants. In fact, and contrary to their fiduciary duties owed to plaintiffs and members of the Class, Marsh's former Chairman of U.S. Operations, Robert Newhouse stated that Global Broking's purpose was to maximize revenues and that all Marsh employees and field agents were to abide by the Global Broking system.

375. To better centralize and control its relationships with the Insurer Defendants, Global Broking took control of marketing and business development from field brokers and agents and imposed stringent control over the placement of all insurance business with Marsh's clients. Global Broking internally rated the Insurer Defendants based on the contingent

commission and other undisclosed fee agreements. Global Broking provided its brokers a “tiering report” to provide “*clear direction on who [we] are steering business to and who we are steering business from.*” See Marsh AG Complaint. By no longer allowing the field agents and brokers to deal directly with the insurance carriers, Marsh was able to conceal its conduct, including the fraudulent agreements and bid-rigging (described above) with its preferred insurance companies, including Insurer Defendants.

376. To counteract the adverse effect of Marsh’s Global Broking on the revenues received by Marsh field agents and brokers, Marsh initiated a “revenue repatriation” program under which certain of Global Broking’s national Contingent Commissions were shared with local and regional offices. Nevertheless, when certain field agents, brokers and employees did not follow Global Broking’s directives, they were reprimanded. The head of Global Broking’s Excess Casualty group responded in June 2003 to an employee in Marsh’s Seattle office, criticizing her for placing insurance directly with a carrier on behalf of a client, thus denying a contingent commission to Global Broking: “The GB repatriation dollars are no small component of your office’s budget. You have lowered that amount with this placement. You may want to consider [that] in the future.”

377. Likewise, Willis as did many of the other Broker Defendant’s established similar divisions or operating units. As set forth in the Willis Assurance of Discontinuance, Willis had a division called Willis Global Markets North America to assist it in maximizing its profits and revenues through such undisclosed fees and used this entity to centralize the receipt of Contingent Commissions.

378. According to the NY Attorney General’s Complaint, Aon restructured its ARS business to consolidate control over Contingent Commissions in the hands of a small group of

executives known as the Syndication Group. The leading executives were Robert Needle (Managing Principal of Retail Syndication), Carol Spurlock (Managing Director of Commercial Risks) and Ronald Moyer (Managing Director of Financial Services). The Syndication Group organized each product line into national units and oversaw the placements and negotiations of new national Contingent Commissions agreements.

379. To accomplish the goal of maximizing amounts received under the Contingent Commission Agreements, the Syndication Group identified certain insurers as premier or strategic market partners based on the profitability of the relationship with the insurer rather than the quality and price of the financial product offered by the insurer.

380. Aon's primary focus on maximizing profit was clearly articulated in a June 2001 proposed Syndication Master Plan. The proposed master plan for the Private Risk Management Group called for rating clients either A, B and C. The proposal stated that "[c]leansing the system of "C" clients is imperative, if we are to implement our new strategy." C clients are the lower premium clients and, as a result, less profitable for Aon and its strategic market partners. Finally, the proposal noted the need to have a uniform contingent commission policy with the strategic partners.

381. Similarly, Wells Fargo Contingent Commission Agreements were executed and monitored at corporate offices, not at individual outlying offices.

382. Moreover, Hilb's national office negotiated all commission agreements with favored insurance companies. When a regional office put together a bid-proposal, Hilb's national office would intervene and ensure that business was going to one of the favored insurance companies. A former Hilb employee who worked in one of Hilb's regional offices often received calls from Hilb's national benefits administrator instructing him to place business

with one of the favored insurance companies when putting bids together. This former employee noted that local producers resented the intervention of the national office as none of the up-front or contingent commissions ever "trickled down to their level."

383. Similarly, BB&T's Contingent Commission Agreements were routed through BB&T's centralized marketing department where only the heads of marketing at BB&T, not the account managers, were allowed to contact insurers.

384. Hub also had a corporate function in place whereby influence was exerted over regional brokers to steer clients to preferred insurers in order to maximize the company's contingent commissions. According to a former Hub employee who worked as a business manager for three Hub offices, Hub would send monthly statements to the local managers stating the level of commitment Hub had made to certain insurers, and detailing how much business the local manager had given to that insurer to date, and that Hub needs to fulfill its commitment. According to this former employee, "business is driven to specific carriers because of commitments made on contingent arrangements." Hub's vice-president of marketing, John Curran, was responsible for entering into such contingent arrangements with carriers such as Chubb, St. Paul Travelers, and Hartford, and ensuring that Hub maximized its Contingent Commission Agreements with the insurers. As Curran explained in an insurance industry journal entitled *Rough Notes* "[w]e work with insurance companies to develop a business plan that will help us both accomplish our objectives." According to the former Hub employee, "[i]f John Curran calls and says what have you got to give to Chubb – [some people] may place a piece of business with Chubb because John asked them to."

385. Indeed, when brokers at Hub failed to meet certain directives at the corporate level, they were let go by the company. For instance, Hub fired employees who refused to

jeopardize their relationships with a local client in order to fulfill Contingent Commission Agreements made at the corporate level.

**VII. GOVERNMENTAL INVESTIGATIONS  
RELATING TO DEFENDANTS' PRACTICES**

386. A very large number of state attorneys general, and federal and state regulators have commenced investigations concerning the Defendants' practices identified above. Settlement agreements or assurances of discontinuances have been entered into by the New York Attorney General, together with the Superintendent of Insurance of New York as well as various other state attorneys general including Connecticut and Minnesota, with three Broker Defendants: Marsh, Aon, and Willis. Spitzer, along with the Director of Illinois Division of Insurance and other state agencies similarly entered into a Stipulation and Consent Order with a fourth Broker Defendant - Defendant Arthur J. Gallagher & Co. Each settlement agreement or assurance of discontinuance agreed to a prohibition of receiving contingent compensation from insurers and required, among other things, that each Broker Defendant provide full disclosure of all forms of compensation received from insurers.

387. Additionally, subpoenas have been issued to almost every other defendant including, Ace, AIG, Aon, AXIS, BB&T, Brown & Brown, Chubb, CAN, Gallagher, General Re, Hartford, Hilb, Hub, Liberty Mutual, Marsh, St. Paul Travelers, Twin City Fire, USI, Wells Fargo, Willis and Zurich, NFP.

**A. Suspensions, Terminations or Resignations of Defendants' Employees**

388. Numerous employees of both the Broker Defendants and Insurer Defendants have either been fired or have resigned from their positions.

389. On October 20, 2004, Marsh suspended four employees whose names surfaced as a result of the investigations into the company's Contingent Commissions and bid-rigging

practices. The four employees include William Gilman, executive director of marketing at Marsh Global Broking and a managing director of Marsh; Greg Doherty, a senior vice president in Marsh Global Broking's excess casualty division; Edward McNenney, a brokerage executive; and Samantha Gilman, Mr. Gilman's daughter. William Gilman, Doherty, McNenney, and Glenn Boshardt, a Marsh executive, were ultimately dismissed from Marsh.

390. On October 25, 2004, Marsh's Chairman and Chief Executive Officer, Jeffrey Greenberg resigned. Michael G. Cherkasky replaced Mr. Greenberg as Chairman and Chief Executive Officer.

391. On November 8, 2004, Roger E. Egan, President and Chief Operating Officer of Marsh Inc., Marsh's risk and insurance services subsidiary, Christopher M. Treanor, Marsh Inc.'s Chairman and Chief Executive Officer of Global Placement; and William L. Rosoff, Senior Vice President and General Counsel of Marsh, were asked to step down from their positions.

392. On November 18, 2004, Marsh announced that five members of Marsh's Board of Directors -- Mathis Cabiallavetta, Peter Coster, Ray J. Groves, Charles A. Davis, and A.J.C. Smith -- were stepping down from the company.

393. Patricia Abrams, a Vice President at ACE who pleaded guilty to charges of attempting to restrain trade and competition on October 14, 2004 and admitted to submitting inflated bids to Marsh on ACE's behalf, was fired from the company after having been previously suspended. Geoffrey G. Gregory, the president of ACE's casualty risk unit in Philadelphia was also fired in early November. Also in November 2004, ACE announced that it suspended three unidentified employees, noting that the three worked on a team that did business principally with Marsh's Global Broking Unit. On January 4, 2004, ACE's CEO, Susan Rivera,

the recipient of an email from Mr. Gregory warning of possible anti-competitive practices, resigned from ACE.

394. On November 11, 2004, Hartford fired two of its Los Angeles underwriters in connection with governmental investigations into Hartford's bid-rigging practices.

395. On May 27, 2005, HRH announced that the company's president, Robert B. Lockhart, resigned as president and from the company's board of directors. Another HRH employee has been fired and one placed on leave, in connection with an internal investigation in response to queries from regulators that the company may have received Contingent Commissions.

**B. Certain Defendants Discontinue the Use of Contingent Commission Agreements**

396. As a result of the governmental investigations into Defendants' compensation practices, several Defendants including, *inter alia*, Marsh, Aon, Gallagher, Willis, Liberty Mutual, AIG and ACE have discontinued the use of Contingent Commission Agreements and instituted other reforms designed to avoid conflicts of interests in the brokerage industry. For example, as part of its settlement with Spitzer, Marsh agreed to a prohibition of receiving contingent compensation from insurance carriers. Marsh also agreed to provide clients with a comprehensive disclosure of all forms of compensation received from insurers and to adopt and implement company-wide, written standards of conduct for the placement of insurance.

322. Likewise, as part of their settlement agreement and/or assurances of discontinuance with various state attorney generals, Aon, Willis and Gallagher agreed to prohibition of accepting or requesting of any insured any Contingent Compensation.

397. Similarly, following the filing of the New York Attorney General Complaint against Marsh, ACE/INA posted a response to the following question by the National Association of Insurance Commissioners' "NAIC" inquiry into contingent commissions:

Q: What additional requirements or safeguards should be in place to prohibit a producer from placing its own financial or other interests ahead of its customer's interests in an insurance transaction?

A: Ban on contingent commissions, brokers should be required to elect compensation from the insured or insurer; not both; all standard commission should be disclosed by broker and should be included on the copy of the policy delivered to the insured.

*Available at [http://www.naic.org/committee\\_activities/executive/docs/Comace2-2.doc](http://www.naic.org/committee_activities/executive/docs/Comace2-2.doc). (last visited July 31, 2005).*

398. A Letter from Paul Mattera, Senior Vice President of Liberty Mutual, to NAIC Commissioner M. Diane Koken, dated March 9, 2005 regarding contingent commission is by far most telling of how a ban on contingent commissions is necessary to avoid conflicts of interests in the brokerage industry. The letter states the following, in relevant part:

Liberty Mutual believes that the cornerstone of good regulation and sound business practice is transparency in insurance transactions. Our customers deserve to know whether the producer they are working with represents them or us. All parties must be clear as to "who represents whom." Thus, we support the application of disclosure requirements to agents and brokers. The integrity of the entire transaction flows from a clear understanding of whose interests are represented by the producer.

...

#### Prohibition of Broker Contingent Commissions

While appropriate broker disclosure is in the customer's interest – and we strongly support it – disclosure alone is not enough. Brokers can be conflicted when they receive payment from both buyers and sellers. In fact, the concerns that give rise to the "best available insurer" requirements, discussed above, are ameliorated when contingent commissions are out of the buying and selling equation.

Liberty Mutual believes broker “contingent commissions” are inappropriate and should be prohibited. Brokers should be compensated only by a fee paid by the customer or by standard commission paid by the insurer as a percentage of the total cost of the policy purchased. While there is nothing inherently wrong with contingent commissions, PSAs and MSAs, when brokers are paid in a manner that can lead to a misalignment of broker interests, the value of contingent commissions is outweighed by the need to assure an open, unconflicted market. In these circumstances, disclosure alone is not an adequate remedy.

*Available at [http://www.naic.org/committee\\_activities/executive/docs/Comlibmut2.doc](http://www.naic.org/committee_activities/executive/docs/Comlibmut2.doc). (last visited July 31, 2005)*

399. Although some Defendants have discontinued the use of contingent commissions following the investigators by various state attorney generals and other regulatory agencies, many other Defendants continue to use Contingent Commissions. For example, BB&T and HRH recently disclosed that they will continue to accept Contingent Commissions. BB&T has stated the following:

We still have this under review, but we intend to play by the rules...If the rules remain the same – that profit-sharing agreements are legal – then we'll continue to accept them.

*Available at <http://www.sellingwithtechnology.com/newsletter%202005/articles%20021405/Insurance2.htm> (last visited July 31, 2005)*

400. BB&T has also stated, in a conference call, that not only would BB&T not discontinue Contingent Commissions in the wake of recent scandals, but that it stood ready to become a beneficiary of the issues that are going on in the insurance business” since Marsh was expected to lose market share.

401. Indeed, HRH recently stated that they will “not renounce[e] overrides or contingent commissions.” They stated that they will “stop accepting volume based contingent commissions but will continue to take profit-based contingent commissions from insurers.”

402. Similarly, Hub will continue to accept Contingent Commissions as it recently detailed on its official website:

Will Hub continue to accept contingents and volume overrides from insurers?

A: Yes, for now. We believe we are conducting our business fairly and do not see a need to implement a significant change in our business practices independent of any industry-wide changes. However, we must be sure, if we make any changes, that new practices are widely accepted and valued by customers. As we indicated earlier, our task force is working to address a variety of scenarios with respect to this issue. That being said, the situation is fluid - so we will keep you informed.

*Available at <http://www.us.hubinternational.com/dbw/index.cfm?fuseaction=content.ga> (last visited July 31, 2005)*

### **VIII. CONSPIRACY ALLEGATIONS**

403. Defendant Brokers and Insurers have engaged in a common course of conduct and conspiracy which creates a conflict of interest clearly at odds with the Defendants' representations regarding the services they will provide as well as the duties inherent in the relationship which exists between Class Members and Defendants

404. Although Defendants have created the illusion of a competitive market for insurance, the selection, pricing and placement of the insurance products at issue in this litigation were, in fact, the result of Defendants' collusion.

405. Broker Defendants and the Insurer Defendants have engaged in a conspiracy and common course of conduct to restrain trade in the market for commercial insurance and reinsurance. Broker Defendants and Insurance Defendants conspired to rig bids, allocate customers and to maintain the price of insurance products in these markets at supra-competitive levels.

406. The purpose and effect of the conspiracy is to increase compensation for the Broker Defendants as well as the premium revenues for the Insurer Defendants and to reduce or

eliminate competition for the insurance coverage business of the members of the class by, *inter alia*, allocating customers, dividing territories, bid-rigging and tying. As a result of the conspiracy, Insurer Defendants did not have to compete for insurance business on the basis of price or other terms and this lack of competition enabled them to charge premiums that were higher than they would have been absent the conspiracy. The Broker Defendants, in turn, profited from the conspiracy through the receipt of Contingent Commissions and Wholesale Payments.

407. The actions of the Defendants were all part of the same conspiracy to increase revenues and to suppress or eliminate competition. Each Defendant was aware of the general nature of this scheme and its role in facilitating the objectives of the conspiracy. Each enjoyed supra-competitive profits as a result of the conspiracy, to the detriment of plaintiffs and the other Class.

408. Each Defendant and co-conspirator has agreed to the overall objective of the conspiracy.

409. Each Defendant and co-conspirator has committed acts of fraud in furtherance of this conspiratorial objective.

410. In furtherance of the conspiracy, Defendants and co-conspirators have agreed to implement and use the same or similar devices and fraudulent tactics against their clients, including plaintiffs and other members of the Class.

411. The same pattern and cause of conduct and activity and similar facts, which evidence the existence of a conspiracy, exist among all Defendants and co-conspirators, including:

- (a) similar agreements and policies among the Broker Defendants and the Insurer Defendants regarding concealment of their conflicts of interest and wrongful conduct;
- (b) similar agreements between the Broker Defendants and their clients which include either no language or vague, misleading, and incomplete language purporting to disclose compensation, steering, and bid-rigging arrangements between and among the Broker Defendants and the Insurer Defendants;
- (c) similar agreements regarding Contingent Commissions and other payments between and among the Broker Defendants and the Insurer Defendants;
- (d) similar practices regarding the reporting of their arrangements;
- (e) similar agreements regarding Wholesale Payments between and among Defendants;
- (f) similar tactics for steering customers to the Insurer Defendants and for placement of the Insurer Defendants products.
- (g) similar tactics for coercing submission of false bids, client steering, allocation of markets and customers, and stabilizing, raising or maintaining premium prices above competitive levels;
- (h) similar tactics for boycotting or refusing to deal with insurers who refused to participate in the conspiracy.

412. Defendants would not have undertaken the practices alleged herein absent an agreement among all Defendants. Paying brokers significant additional commissions is not in the best individual interest of the Insurer Defendants. The Insurer Defendants would agree to pay such fees only with a corresponding agreement of increased premium revenue and the participation of other insurers.

413. This parallel conduct would not have occurred absent either an explicit or tacit agreement among the Defendants. It is not in the individual best interests of an Insurance Company to pay huge Contingent Commissions to the Brokers with which it does business. The Insurance companies would only agree to do so if they knew that these payments would be offset by the increased premiums they could charge on account of not having to compete for business and only if they knew that other insurance companies were likewise paying such commissions.

414. The conspiracy has been conducted, implemented and facilitated through various mechanisms including direct communications among Defendants, sharing of information between Defendants and movement of employees among Defendants as well as through other means such as industry trade groups such as the Council of Insurance Agents and Brokers ("the Council") and its predecessors the National Association of Insurance Brokers ("NAIB"), the National Association of Casualty and Surety Executives (NASCE) and the National Association of Casualty and Surety Agents ("NASCA") as well as the American Insurance Association ("AIA") and the Reinsurance Association of America ("RAA").

415. The Council, founded in 1913 to represent larger metropolitan agencies, represents the top tier of commercial insurance brokers in the United States in both property/casualty and the benefits sectors. Defendants are well-represented in the Council. The Council's Executive Committee includes representatives of the Broker Defendants including Marsh, Willis, Aon, Gallagher, Hilb, Brown & Brown, BB&T, Hub and USI. The Council's Officers and Board of Directors includes representatives of the Broker Defendants also.

416. The Council's roots have always been in larger commercial agents and brokers. In fact, only the top one percent of all agents and brokers qualify for membership. The Council's members place 80 percent – well over \$90 billion – of all U.S. insurance products and services

protecting business, industry, government and the public-at-large. In 2004, The Council's Board of Directors and officers included representatives of Broker Defendants Acordia, Aon, BB&T, Brown & Brown, Gallagher, HRH, Marsh, USI and Willis.

417. Professional networking is at the very heart of the Council and is a major part of who the Council is and what it does. The Council orchestrates the industry's most important market meetings. The Council's meetings "change the shape and scope and add to the bottom line of already successful brokerage firms."

418. The Council of Insurance Company Executives, a standing Committee of the Council, is comprised of more than 65 of the top commercial insurers. Collectively, CICE members are responsible for writing more than 75% of the nation's commercial business insurance premiums. The CICE was formed when the Council assumed the "managerial operations of its insurance association counterpart" -- the National Association of Casualty & Surety Executives. Prior to this time, the National Association of Casualty & Surety Executives and the Council (previously the National Association of Casualty & Surety Agents) had met annually and had worked cooperatively in addressing common problems. In 2004, the leadership of the CICE included members of Insurer Defendants ACE, Chubb and Zurich.

419. The Council of Insurance Company Executives co-hosts the annual Insurance Leadership Forum at the Greenbrier, an annual meeting that connects all the leaders of the commercial insurance marketplace – the CEOs of the top insurance carriers and the leading executives from the top one percent of agencies and brokerages. Considered the premier meeting of the commercial insurance marketplace, the event brings together all sectors of the market including primary carriers, reinsurers, top intermediaries and third party firms. For high-volume commercial insurance brokerages and for every major carrier, there is no better place to

take the pulse of the commercial insurance market-place – and build important business bonds – than “Greenbrier.”

420. Attendees include executives from the brokerage firms and virtually every leading commercial insurer and reinsurer. The Council boasts that this is the best opportunity in the industry for insurers, agents and brokers to meet and focus on where the industry is and where it is heading.

421. The meetings allow for small breakout conferences, ad hoc meetings and social interaction among all those attending. According to Council materials, Council members do more business at the Greenbrier meeting than at any other five-day stretch of the year. Any industry leader truly concerned with the workings of the industry’s production sector, with profitability, and with client service must attend.

422. Attendees are able to hold discussions and meetings that they would not otherwise have the ability to hold. The bottom line is that Council members go to the Greenbrier to have strategic conversations with insurers.

423. In addition to the industry meetings at the Greenbrier, the Council also facilitates many other forums including the National Insurance Leadership Symposium, chief financial officer workshops and conferences where CFO’s of the major brokerage firms focus on the fundamental and strategic issues facing their businesses, Executive Liaison Committees, email exchanges, market surveys, the sharing of operating results and financial analyses, insurance company sponsorships, peer-to-peer networking, as well as teleconferences between brokers and insurers. For 2004-2005, the Council scheduled at least 17 different meetings across the country for its members, groups within its ranks and/or insurance carrier representatives. The Council has also issued at least eight “Member Alerts” related to Contingent Commissions and related

lawsuits, including an October 17, 2005 member update on “Council strategy”, lawsuit summary and question and answer discussion.

424. The Council operates in a strategic alliance with the American Insurance Association (“AIA”) and the Reinsurance Association of America. (“RAA”). Together, these three associations lead the commercial insurance marketplace.

425. The American Insurance Association is the leading property-casualty insurance trade organization in the United States. The Reinsurance Association of America is the trade association of reinsurers and reinsurance brokers.

426. AIA and RAA have both acted as host sponsors for the Greenbrier conferences and have been members of the Council’s Leadership Circle, recognized industry leaders that underwrite the Council’s networking and professional development initiatives. The Council, AIA and RAA also co-sponsor the National Insurance Leadership Symposium.

427. There were other industry conferences where Defendants were present. At a 2003 Annual Executive Conference of the Property/Casualty Industry insurance company executives, including Insurer Defendants, agreed to hold the line on underwriting discipline and resist any temptation to prematurely soften property/casualty market prices. For example, James Schiro, CEO of Zurich Financial Services said “Let’s not get pulled into a soft market. We are not ready for a soft market and cannot afford one.... Let’s not get in a race for marketshare.” Oversight Hearing on the Insurance Brokerage Practices, Including Potential Conflicts of Interest and the Adequacy of the Current Regulatory Framework Before the Senate Committee on Governmental Affairs (Nov. 16, 2004) (statement of J. Robert Hunter, Director of Insurance) at 4. He added that “we need several more years of profitability” --a theme emphasized again and again by CEOs speaking at the meeting. Maurice Greenberg, chairman and CEO of AIG, added that “in a

risk business like ours, the pursuit of marketshare at the expense of earnings is not a great strategy.” *Id.* at 4. Following Mr. Greenberg’s speech, William Berkley, chairman and CEO of W.R. Berkley Corp. said during a discussion of capital strength that “the goal of any carrier should not just be to sell more insurance and get bigger, but to make more money on a risk-adjusted basis. That requires adequate pricing.” *Id.* at 4-5. Or, as Mr. Greenberg put it, “We absolutely need to hold the line on pricing and not give in to excessive competition.” *Id.* at 5. This mindset meant that insurers would support a system of protecting incumbents on placements obtained as a result of kickbacks and tie-ins, because the incumbencies were spread around to different insurers by the conspiring brokers and insurers in a way that ensured profits for all.

428. As a result of Defendants’ conspiracy, plaintiffs and other members of the Class have made payments for insurance and other “services” beyond what those payments would have been absent the conspiracy. In addition, plaintiffs and Class members have lost the opportunity to purchase insurance in a free and truly competitive marketplace.

429. In the alternative, the Broker Defendants and the Insurer Defendants are engaged in a number of separate but parallel conspiracies, each involving a Defendant Broker and the insurance companies with which each had Contingent Commission Agreements.

430. A minimum of six broker-centered conspiracies exist, including the following:

(a) A Marsh-centered conspiracy consisting of Marsh and the insurance companies with which Marsh had Contingent Commission Agreements;

(b) An Aon-centered conspiracy consisting of Aon and the insurance companies with which Aon had Contingent Commission Agreements;

- (c) A Willis-centered conspiracy consisting of Willis and the insurance companies with which Willis had Contingent Commission Agreements;
- (d) A Gallagher-centered conspiracy consisting of Gallagher and the insurance companies with which Gallagher had Contingent Commission Agreements;
- (e) A Wells Fargo-centered conspiracy consisting of Wells Fargo and the insurance companies with which Wells Fargo had Contingent Commission Agreements; and
- (f) A USI-centered conspiracy consisting of USI and the insurance companies with which USI had Contingent Commission Agreements.

431. The purpose and effect of each of these conspiracies is to increase compensation for the Broker Defendants as well as the premium revenues for the Insurer Defendants and to reduce or eliminate competition for the insurance coverage business of the members of the Class by, *inter alia*, allocating customers, dividing territories, bid-rigging and tying. As a result of the conspiracies, Insurer Defendants did not have to compete for insurance business on the basis of price or other terms, and this lack of competition enabled them to charge premiums that were higher than they would have been in the absence of the conspiracy.

432. Each Defendant and member of each such conspiracy, with knowledge and intent, has agreed to the overall objective of the conspiracy.

433. Each Defendant and member of each such conspiracy, with knowledge and intent, has committed acts of fraud in furtherance of this conspiratorial objective.

434. As a result of Defendants' conspiracy, plaintiffs and other members of the Class have made payments for insurance and other "services" beyond what those payments would have been absent each such conspiracy. In addition, plaintiffs and other Class members have lost the opportunity to purchase insurance in a free and truly competitive marketplace.

## IX. **RACKETEERING ALLEGATIONS**

435. Plaintiffs, Class members and Defendants are "persons" within the meaning of 18 U.S.C. §1961(3).

### **A. THE COMMERCIAL INSURANCE ENTERPRISE**

436. Based upon plaintiffs' current knowledge, the following persons constitute a group of persons and entities associated-in-fact, hereinafter referred to in this Complaint as "The Commercial Insurance Enterprise":

- (a) Defendants;
- (b) wholesale entities, whether affiliated with Defendants or not, that receive Wholesale Payments and transmit those payments in whole or in part to Defendants;
- (c) other insurers that pay Contingent Commissions, Wholesale Payments, and other kickbacks;
- (d) other brokers, intermediaries, agents and other insurance entities that received or have received undisclosed compensation;
- (e) other entities that engage or have engaged in steering practices and/or bid rigging;
- (f) other insurance brokerage and insurance industry groups, such as the Council of Insurance Agents and Brokers, the American Insurance Association and Reinsurance Association of America.

437. The Commercial Insurance Enterprise is an ongoing organization which engages in, and whose activities affect, interstate commerce.

438. Through the Commercial Insurance Enterprise, Defendants engage in consensual decision making regarding the implementation of their fraudulent scheme and function as a continuing unit for the common purpose of increasing compensation for the Broker Defendants

as well as the premium revenues for the Insurer Defendants and to reduce or eliminate competition for the insurance coverage business of the members of the class by, *inter alia*, allocating customers, dividing territories, bid-rigging and tying.

439. While Defendants participate in and are members of the Commercial Insurance Enterprise, they also have an existence separate and distinct from the enterprise.

440. To establish and maintain the system of Contingent Commissions and Wholesale Payments, while concealing the system and the inherent conflicts of interest it creates, Defendants were required to participate in an exercise to control the Commercial Insurance Enterprise.

441. Defendants have participated in the conduct of and have controlled and operated the affairs of the Commercial Insurance Enterprise in at the least the following ways:

- (a) by entering into Contingent Commission Agreements and Wholesale Payment arrangements with the expectation and understanding that both the brokers and insurers would recognize increased profits and that the insurers would have insurance business steered to them without having to compete for that business;
- (b) by developing and competing in an artificial competitive bidding process designed to create the appearance of competition where none existed;
- (c) by sharing and disseminating information;
- (d) by formalizing relationships among participants in the Commercial Insurance Enterprise for the payment of undisclosed compensation;
- (e) by uniformly recommending insurance products of the Insurer Defendants in order to maximize the value of Contingent Commissions and Wholesale Payments;

(f) by sharing management and employees between and among the Broker Defendants and the Insurer Defendants;

(g) by utilizing and supporting industry associations as vehicles for communication and the exchange and dissemination of information necessary to carry out Defendants' scheme;

(h) by submitting false bids or misleading information to customers regarding the existence and nature of compensation paid by insurers to the Broker Defendants; and

(i) by engaging in bid-rigging.

442. The Commercial Insurance Enterprise has an ascertainable structure separate and apart from the pattern of racketeering activity in which Defendants have engaged.

**B. THE BROKER-CENTERED COMMERCIAL INSURANCE ENTERPRISES**

443. Alternatively, each Defendant Broker and the insurers with which each had Contingent Commission Agreements constitute a group of persons and entities associated-in-fact, referred to collectively in this Complaint as the "Broker-Centered Commercial Insurance Enterprises." At a minimum, six such enterprises exist:

(a) Marsh and the insurers, including the Insurer Defendants, with which Marsh has Contingent Commission Agreements;

(b) Aon and the insurers, including the Insurer Defendants, with which Aon had Contingent Commission Agreements;

(c) Willis and the insurers, including the Insurer Defendants, with which Willis had Contingent Commission Agreements;

(d) Gallagher and the insurers, including the Insurer Defendants, with which Gallagher had Contingent Commission Agreements;

(e) Wells Fargo and the insurers, including the Insurer Defendants, with which Wells Fargo had Contingent Commission Agreements; and

(f) USI and the insurers, including the Insurer Defendants, with which USI had Contingent Commission Agreements.

444. Through each of Broker-Centered Commercial Insurance Enterprises, Defendants engage in consensual decision making regarding the implementation of their fraudulent scheme and function as a continuing unit for the common purpose of increasing compensation for the Broker Defendants as well as the premium revenues for the Insurer Defendants and to reduce or eliminate competition for the insurance coverage business of the members of the class by, *inter alia*, allocating customers, dividing territories, bid-rigging and tying.

445. While Defendants participate in and are members of the Broker-Centered Commercial Insurance Enterprises, they also have an existence separate and distinct from the enterprise.

446. To establish and maintain the system of Contingent Commissions and Wholesale Payments, while concealing the system and the inherent conflicts of interest it creates, Defendants were required to participate in the conduct of and to exercise control over the Broker-Centered Commercial Insurance Enterprises.

447. Defendants have participated in the conduct of and have controlled and operated the affairs of the Broker-Centered Commercial Insurance Enterprises in at least the following ways:

(a) by entering into Contingent Commission Agreements and Wholesale Payment arrangements with the expectation and understanding that both the brokers and insurers

would recognize increased profits and that the insurers would have insurance business steered to them without having to compete for that business;

- (b) by developing and competing in an artificial competitive bidding process designed to create the appearance of competition where none existed;
- (c) by sharing and disseminating information;
- (d) by formalizing relationships among participants in the Broker-Centered Commercial Insurance Enterprises for the payment of undisclosed compensation;
- (e) by uniformly recommending insurance products of the Insurer Defendants in order to maximize the value of Contingent Commissions and Wholesale Payments;
- (f) by sharing management and employees between and among the Broker Defendants and the Insurer Defendants;
- (g) by utilizing and supporting industry association as vehicles for communication and the exchange and dissemination of information necessary to carry out Defendants' scheme;
- (h) by submitting false bids or misleading information to customers regarding the existence and nature of compensation paid by insurers to the Broker Defendants; and
- (i) by engaging in bid-rigging.

448. Broker-Centered Commercial Insurance Enterprises have an ascertainable structure separate and apart from the pattern of racketeering activity in which Defendants have engaged.

### **C. PREDICATE ACTS**

449. Section 1961(1) of the Racketeer Influenced and Corrupt Organizations Act ("RICO") provides that "racketeering activity" includes any act indictable under 18 U.S.C. §1341 (relating to mail fraud) or 18 U.S.C. §1343 (relating to wire fraud). As set forth below,

Defendants have engaged in and continue to engage in conduct violating each of those laws to effectuate their scheme.

450. In addition, to make their scheme effective, each of the Defendants sought to and did aid and abet the others in violating the above laws within the meaning of 18 U.S.C. §2, which conduct is also indictable under 18 U.S.C. §§1341 and 1343.

451. To carry out or attempt to carry out their scheme to defraud or obtain money by means of false pretenses, representations or promises, Defendants, in violation of 18 U.S.C. §1341, placed in post offices and/or official depositories of the United States Postal Service matter and things to be delivered by the Postal Service, caused matter and things to be delivered by commercial interstate carrier, and received matter and things from the Postal Service or commercial interstate carriers, including but not limited to agreements, correspondence, policy materials, binders, fee schedules, payments from clients and insurers that constituted the fruits of Defendants' wrongful conduct, claims, responses to claims, and coverage letters.

452. To carry out or attempt to carry out their scheme to defraud or obtain money by means of false pretenses, representations or promises, Defendants, in violation of 18 U.S.C. §1343, transmitted and received by wire, matters and things including but not limited to agreements, policy materials, binders, fee schedules, payments from clients and insurers that constituted the fruits of Defendants' wrongful conduct, claims, responses to claims, and coverage letters.

453. The matters and things sent by Defendants via the Postal Service, commercial carrier, wire or other interstate electronic media include, among other things:

- (a) materials containing false and fraudulent misrepresentations that the Broker Defendants would represent their clients' interests in the placement of insurance on behalf of plaintiffs;
- (b) materials that concealed or failed to disclose the existence and effect of the Contingent Commissions, Wholesale Payments and other undisclosed compensation, including the conflict of interests that Defendants had created between their legal and contractual obligations to their clients and the economic disincentives to honor those obligations;
- (c) materials intended to induce clients to accept more expensive and lesser coverage from the Insurer Defendants than might be otherwise available in order to maximize premium revenue and to maximize Contingent Commissions, Wholesale Payments and other undisclosed compensation to the Broker Defendants;
- (d) materials intended to discourage clients from the aggressive pursuit of claims;
- (e) materials designed to encourage acceptance of new coverage or renewal of existing coverage;
- (f) materials designed to create the appearance of an active, open and free marketplace for pairmony coverage and reinsurance; and
- (g) invoices and payments related to Defendants' improper scheme.

454. Defendants' misrepresentations, acts of concealment and failures to disclose were knowing and intentional, and made for the purpose of deceiving plaintiffs and members of the Class and assuring Insurer Defendants of the placement of business and enabling Broker Defendants to collect Contingent Commissions and Wholesale Payments. Specifically these misrepresentations, acts of concealment, and failures to disclose include but are not limited to:

- (a) the Broker Defendants holding themselves out as trusted advisors that can help clients assess their insurance needs and locate the best available insurance while in fact participating in self dealing, conspiratorial activities aimed at maximizing profits at the expense of their clients;
- (b) the Broker Defendants' representations that they work for their clients and not the insurance companies;
- (c) the failure to disclose Defendants' conflicts of interest;
- (d) the failure to disclose that an integral part of the Broker Defendants' business philosophy is to promote the interest of insurance companies to maximize revenue from Contingent Commission Agreements. Therefore, the Broker Defendants steer business to favored insurance companies from whom they receive higher fees;
- (e) the failure to disclose the nature of the services the Broker Defendants provide in order to warrant their commissions;
- (f) the failure to disclose that the Broker Defendants are directing their clients to insurance companies based not on their merit, but rather on the web of kickbacks and Contingent Commissions and other undisclosed compensation they are able to structure; and
- (g) the contrivance, falsification and/or manipulation of insurance bids to create the illusion of a competitive bidding process.

455. Defendants either knew or recklessly disregarded the fact that the misrepresentations and omissions described above were material, and plaintiffs and members of the Class relied on the misrepresentations and omissions. Plaintiffs and the Class rely upon Defendants' misrepresentations and omissions by retaining and continuing to retain the Broker

Defendants and by purchasing Defendants' insurance products at higher rates than plaintiffs would have paid absent Defendants' conspiracy.

456. As a result, plaintiffs and members of the Class have been injured in their business or property by Defendants' overt acts of mail and wire fraud and each others' acts of mail and wire fraud in furtherance of the conspiracy.

**X. PATTERN OF RACKETEERING ACTIVITY**

457. Defendants have engaged in a "pattern of racketeering activity," as defined in 18 U.S.C. §1961(5), by committing at least two acts of racketeering activity (*i.e.*, indictable violations of 18 U.S.C. §§1341 and 1343 as described above) within the past ten years.

458. In fact, each Defendant has committed or aided and abetted in the commission of thousands of acts of racketeering activity.

459. Each act of racketeering activity was related, had a similar purpose, involved the same or similar participants and method of commission, had similar results, and impacted similar victims, including plaintiffs and members of the Class.

460. The multiple acts of racketeering activity, which Defendants committed and/or conspired to or aided and abetted in the commission of, were related to each other in furtherance of the scheme described above, amount to and pose a threat of continued racketeering activity, and therefore constitute a "pattern of racketeering activity" as described in 18 U.S.C. §1961(5).

**XI. RICO VIOLATIONS**

461. Section 1962(c) of RICO provides that "it shall be unlawful for any person employed by or associated with any enterprise engaged in, or the activities of which affect, interstate or foreign commerce, to conduct or participate, directly or indirectly, in the conduct of such enterprise's affairs through a pattern of racketeering activity ...."

462. Through the pattern of racketeering activity described above, Defendants have conducted or participated in the conduct of the affairs of the enterprises.

463. Section 1962(d) of RICO makes it unlawful "for any person to conspire to violate any of the provisions of subsection (a), (b), or (c) of this section."

464. Defendants' conspiracy to increase compensation for the Broker Defendants as well as the premium revenues for the Insurer Defendants and to reduce or eliminate competition for the insurance coverage business by abandoning their duties to plaintiffs and the Class, and to conceal their fraudulent scheme as described above accordingly violates 18 U.S.C. §1962(d).

## **XII. FRAUDULENT CONCEALMENT**

465. Defendants have affirmatively and fraudulently concealed their unlawful scheme, course of conduct and conspiracy from plaintiffs. In fact as part of the conspiracy, Defendants went to great lengths to create the appearance of a competitive market for insurance coverage, where no such competitive market existed.

466. Plaintiffs had no knowledge of Defendants' fraudulent scheme and could not have discovered that Defendants' representations were false or that Defendants had concealed information and materials until shortly before the filing of this Complaint.

467. Accordingly, the statute of limitations has been tolled with respect to any claims which plaintiffs have brought as a result of the unlawful and fraudulent conduct alleged herein.

## **XIII. THE NEED FOR DECLARATORY AND INJUNCTIVE RELIEF**

468. Defendants' fraudulent scheme to reduce or eliminate competition, earn higher premium revenues and profit from Contingent Commissions and profit from Wholesale Payments creates an ongoing problem that will continue to cause plaintiffs and members of the Class economic losses and threaten their ability to obtain appropriate insurance coverage at a fair price. A monetary judgment in this case will only compensate plaintiffs and members of the

Class for past losses. A monetary judgment will not restore competition, nor cure the inherent and irreconcilable conflict of interest created by the existence of the Contingent Commissions and Wholesale Payments.

469. No individual client of any of the Defendants has an adequate remedy, neither administrative nor at law, to recapture future losses associated with Defendants' fraudulent and conspiratorial conduct, breaches of contract and fiduciary duty, and other duties set forth above. The cost of pursuing such claims on an ongoing basis exceeds the amount at issue.

470. Even a class action such as is asserted in this case is a significant undertaking that cannot be pursued on a regular or ongoing basis.

471. Because of the need for multiple lawsuits to redress repeated and ongoing wrongs, Plaintiffs have no adequate remedy at law and would suffer irreparable harm in the absence of injunctive relief.

#### **XIV. CLASS ACTION ALLEGATIONS**

472. Plaintiffs bring this action pursuant to Fed. R. Civ. P. 23(b)(1)(A) and (B), (b)(2), and/or (b)(3), on behalf of a nationwide Class consisting of all persons who between August 26, 1994 and the date of Class certification engaged the services of any one of the Broker Defendants or any of their subsidiaries or affiliates to obtain advice with respect to the procurement or renewal of insurance, and who entered into or renewed a contract of insurance with one of the Insurer Defendants. Excluded from the Class are Defendants and their officers, affiliates, directors and employees.

473. All Class members have suffered injury to their business or property by reason of Defendants' unlawful conduct as alleged herein.

474. There are numerous questions of law and fact that are common to the claims of all class members as set forth above, including:

- (a) whether Defendants entered into a contract, combination or conspiracy to manipulate the price and other terms of insurance contract bids submitted to plaintiffs and Class members and to allocate the market for the sale of insurance;
- (b) whether Defendants' contract, combination or conspiracy had the purpose and effect of reducing and unreasonably restraining competition in the sale of insurance;
- (c) the identity of the participants to the contract, combination or conspiracy;
- (d) the duration and extent of the contract, combination or conspiracy alleged in the Complaint;
- (e) the mechanisms used to accomplish the contract, combination or conspiracy;
- (f) whether Defendants' conduct violated §1 of the Sherman Act;
- (g) the effect upon and the extent of injuries sustained by plaintiffs and Class members;
- (h) the appropriate type and/or measure of damages; and
- (i) whether injunctive relief is necessary to restrain future violations.
- (j) whether the Broker Defendants contracted to receive Contingent Commissions from insurers based on the volume of business Defendants placed with those insurers;
- (k) whether the Broker Defendants further arranged to receive Wholesale Payments from insurers indirectly through affiliated wholesale entities based on the business Defendants placed with those insurers;

- (l) whether the Contingent Commissions created conflicts of interests for the Broker Defendants that gave them a compelling disincentive to fulfill their legal and contractual duties to their clients;
- (m) whether the Wholesale Payments created conflicts of interests for the Broker Defendants that gave them a compelling disincentive to fulfill their legal and contractual duties to their clients;
- (n) whether the Broker Defendants directed their subsidiaries and affiliates to engage in the conduct alleged in this Complaint;
- (o) whether the Broker Defendants fraudulently concealed or failed to disclose the Contingent Commissions and/or their amount, extent, and impact upon the Broker Defendants' ability to fulfill their legal and contractual duties to their clients;
- (p) whether Defendants fraudulently concealed or failed to disclose the Wholesale Payments and/or their amount, extent, and impact upon the Broker Defendants' ability to fulfill their legal and contractual duties to their clients;
- (q) whether Defendants' conduct breached their fiduciary duties to their clients;
- (r) whether Defendants engaged in mail and/or wire fraud;
- (s) whether Defendants engaged in a pattern of racketeering activity;
- (t) whether the Enterprises alleged herein are enterprises within the meaning of 18 U.S.C. §1961(4);
- (u) whether Defendants conducted or participated in the conduct of the affairs of the Enterprises through a pattern of racketeering activity in violation of 18 U.S.C. §1962(c);

(v) whether Defendants conspired to commit violations of the racketeering laws in violation of 18 U.S.C. §1962(d);

(w) whether Defendants' overt and predicate acts in furtherance of a conspiracy and/or direct acts in violation of 18 U.S.C. §1962(a) and (c) proximately caused injury to plaintiffs' and the Class members' business or property;

(x) whether plaintiffs and the Class are entitled to injunctive, declaratory, and/or other equitable relief;

(y) whether plaintiffs and the Class are entitled to an award of attorneys' fees and expenses against Defendants;

(z) whether Defendants violated RICO and state laws;

(aa) whether Defendants fully disclosed the nature and extent of Contingent Commissions relating to the products and services.

475. All Class members have been damaged by the wrongful conduct of Defendants to the extent that, through the Contingent Commissions and Wholesale Payments, steering, bid-rigging and/or tying arrangements, Defendants have given themselves an incentive to distort the applicable marketplace for insurance products and services, increase premiums paid, fail to reduce such payments, impair coverage for clients, reduce client claims and/or cause clients to be placed with insurers of inferior financial quality or stability and acted on that incentive.

476. The Class is so numerous that joinder of its members is impracticable.

477. The exact number of Class members is unknown to plaintiffs at this time and can only be ascertained through appropriate discovery.

478. The Class is ascertainable in that the names and addresses of all Class members can be identified in business records maintained by the Defendants.

479. There are numerous questions of law and fact that are common to the claims of all Class members as set forth above, including:

- (a) whether the Broker Defendants contractually agreed to represent the best interests of their clients in connection with insurance matters;
- (b) whether the Broker Defendants represented and marketed themselves as representing the best interests of their clients in connection with insurance matters;
- (c) whether the Broker Defendants contracted to receive Contingent Commissions from insurers based on the volume of business Defendants placed with those insurers;
- (d) whether the Broker Defendants further arranged to receive Wholesale Payments from insurers indirectly through affiliated wholesale entities based on the business Defendants placed with those insurers;
- (e) whether the Contingent Commissions created conflicts of interests for the Broker Defendants that gave them a compelling disincentive to fulfill their legal and contractual duties to their clients;
- (f) whether the Wholesale Payments created conflicts of interests for the Broker Defendants that gave them a compelling disincentive to fulfill their legal and contractual duties to their clients;
- (g) whether the Broker Defendants directed their subsidiaries and affiliates to engage in the conduct alleged in this Complaint;
- (h) whether the Broker Defendants fraudulently concealed or failed to disclose the Contingent Commissions and/or their amount, extent, and impact upon the Broker Defendants' ability to fulfill their legal and contractual duties to their clients;

- (i) whether Defendants fraudulently concealed or failed to disclose the Wholesale Payments and/or their amount, extent, and impact upon the Broker Defendants' ability to fulfill their legal and contractual duties to their clients;
- (j) whether Defendants' conduct breached their legal and contractual duties to their clients;
- (k) whether Defendants engaged in mail and/or wire fraud;
- (l) whether Defendants engaged in a pattern of racketeering activity;
- (m) whether the Commercial Insurance Enterprise or the Commercial Insurance Broker Centered Enterprise is an enterprise within the meaning of 18 U.S.C. §1961(4);
- (n) whether Defendants conducted or participated in the conduct of the affairs of the BIE through a pattern of racketeering activity in violation of 18 U.S.C. §1962(c);
- (o) whether Defendants conspired to commit violations of the racketeering laws in violation of 18 U.S.C. §1962(d);
- (p) whether Defendants' overt and predicate acts in furtherance of a conspiracy and/or direct acts in violation of 18 U.S.C. §1962(a) and (c) proximately caused injury to plaintiffs' and the Class members' business or property;
- (q) whether plaintiffs and the Class are entitled to injunctive, declaratory, and/or other equitable relief;
- (r) whether plaintiffs and the Class are entitled to an award of attorneys' fees and expenses against Defendants;
- (s) whether the Broker Defendants steered their clients to the Insurer Defendants in return for Contingent Commissions and Wholesale Payments from the Insurer Defendants;

- (t) whether Defendants engaged in bid-rigging, involving the use of phony insurance quotes to plaintiffs and members of the Class;
- (u) whether the Insurer Defendants increased the premiums and/or reduced coverage and claim payments because of Contingent Commissions and Wholesale Payments;
- (v) whether the Insurer Defendants profited as a result of the increased premiums and/or reduced coverage and claims paid; and
- (w) whether the Insurer Defendants maintained or increased market share as a result of the unlawful activities described herein.

480. The claims of the representative plaintiffs are typical of those of the Class they represent.

481. Plaintiffs' antitrust claims are typical of the claims of Class members. All of the Class members, like plaintiffs, sustained antitrust injury as a result of Defendants' conspiracy, contract or combination in restraint of trade. Plaintiffs and Class members were damaged as a result of purchasing insurance directly from the Insurer Defendants or their co-conspirators at prices that were artificially inflated by the market allocation and bid-rigging scheme.

482. The claims of the representative plaintiffs and the Class members have a common origin and share a common basis. Their claims originate from the same illegal, fraudulent conspiracy on the part of Defendants and Defendants' acts in furtherance of that conspiracy, including Defendants' own fraudulent conduct, as well as conduct by Defendants that aided and abetted the fraudulent conduct of others.

483. As such, plaintiffs have been the victim of one or more of the illegal practices of one or more of the Defendants set forth above, including the false representations that Defendants would act in the best interest of plaintiffs in the procurement of insurance for

plaintiffs, concealing and failing to disclose the existence, extent and effect of the Contingent Commissions and the Wholesale Payments, the conflict of interests that Defendants created for themselves through the receipt of those Contingent Commissions and Wholesale Payments, steering and bid-rigging.

484. The named plaintiffs state claims for which relief may be granted that are typical of those of the absent Class members. If brought and prosecuted individually, the claims of each Class member would require proof of the same material and substantive facts, and seek the same relief.

485. The claims of the named plaintiffs are sufficiently aligned with the interests of the absent members of the Class to ensure that the universal claims of the Class will be prosecuted with diligence and care by plaintiffs as representative of the Class.

486. The representative plaintiffs will fairly and adequately protect the interests of the Class and has no interests adverse to or which directly and irrevocably conflict with the interests of other members of the Class.

487. The representative plaintiffs are willing and prepared to serve the Court and proposed Class in a representative capacity with all of the obligations and duties material thereto.

488. The interests of the named plaintiffs are co-extensive with and not antagonistic to those of the absent Class members.

489. The named plaintiffs have retained the services of counsel who are experienced in complex insurance and antitrust class action litigation, will adequately prosecute this action, and will assert, protect and otherwise represent the named plaintiffs and all absent Class members.

490. Class certification is appropriate under Fed. R. Civ. P. 23(b)(1)(A) and 23(b)(1)(B). The prosecution of separate actions by individual members of the Class would

create a risk of adjudications with respect to individual members of the Class that would, as a practical matter, be dispositive of the interests of other members of the Class who are not parties to the action or could substantially impair or impede their ability to protect their interests.

491. The prosecution of separate actions by individual Class members would create a risk of inconsistent or varying adjudications with respect to individual members of the Class, which would establish incompatible standards of conduct for the parties opposing the Class. Such incompatible standards of conduct and varying adjudications, on what would necessarily be the same essential facts, proof and legal theories, would also create and allow the existence of inconsistent and incompatible rights within the Class.

492. Class certification is appropriate under Fed. R. Civ. P. 23(b)(2) in that Defendants have acted or refused to act on grounds generally applicable to the Class, making final declaratory or injunctive relief appropriate.

493. Class certification is appropriate under Fed. R. Civ. P. 23(b)(3) in that the questions of law and fact that are common to members of the Class predominate over any questions affecting only individual members.

494. Moreover, a class action is superior to other methods for the fair and efficient adjudication of the controversies raised in this Complaint in that:

- (a) individual claims by the Class members will be impracticable as the costs of pursuit would far exceed what any one plaintiff or Class member has at stake;
- (b) as a result, very little litigation has been commenced over the controversies alleged in this Complaint and individual members are unlikely to have interest in prosecuting and controlling separate individual actions;

- (c) the concentration of litigation of these claims in one forum will achieve efficiency and promote judicial economy; and
- (d) the proposed class action is manageable.

**FIRST CLAIM FOR RELIEF**

**(Conspiracy to Violate 18 U.S.C. §1962(d) by Conspiring to  
Violate 18 U.S.C. §1962(c)  
All Plaintiffs Against all Defendants)**

495. Plaintiffs repeat and reallege the allegations contained above as if fully stated herein.

496. This cause of action is brought pursuant to 18 U.S.C. §1964(c)

497. As set forth above, in violation of 18 U.S.C. §1962(d), Defendants have conspired to violate 18 U.S.C. §1962(c).

498. As a direct and proximate result, plaintiffs and members of the Class have been injured in their business or property by the predicate acts constituting the pattern of racketeering activity. Specifically, plaintiffs and members of the Class have been injured by, among other things, paying excessive premiums for insurance and other "services" than they would have in the absence of the conspiracy.

499. Accordingly, Defendants are liable to plaintiffs and the Class for three times their actual damages as proven at trial plus interest and attorneys' fees.

**ALTERNATIVE FIRST CLAIM FOR RELIEF**

**(Conspiracy to Violate 18 U.S.C. §1962(d) by Conspiring to  
Violate 18 U.S.C. §1962(c) Against All Defendants involved  
in Broker-Centered Conspiracies)**

500. Plaintiffs repeat and reallege the allegations contained above as if fully stated herein.

501. This cause of action is brought pursuant to 18 U.S.C. §1964(c), for violations of 18 U.S.C. §1962(d) by the following plaintiffs against the following Defendants:

- (a) Marsh's customers against the Defendants involved in the Marsh -centered conspiracy;
- (b) Aon's customers against the Defendants involved in the Aon-centered conspiracy;
- (c) Willis's customers against the Defendants involved in the Willis-centered conspiracy;
- (d) Gallagher's customers against the Defendants involved in the Gallagher-centered conspiracy;
- (e) Wells Fargo's customers against the Defendants involved in the Wells Fargo-centered conspiracy; and
- (f) USI's customers against the Defendants involved in the USI-centered conspiracy.

502. As set forth above, in violation of 18 U.S.C. §1962(d), Defendants in each Commercial Insurance Broker-Centered Conspiracy have conspired to violate 18 U.S.C. §1962(c).

503. As a direct and proximate result, plaintiffs and members of the Class have been injured in their business or property by the predicate acts constituting the pattern of racketeering activity. Specifically, plaintiffs and members of the Class have been injured by, among other things, paying excessive premiums for insurance and other "services" than they would have in the absence of the conspiracy.

504. Accordingly, Defendants in each of the Commercial Insurance Broker-Centered Enterprises are liable to plaintiffs and the Class for three times their actual damages as proven at trial plus interest and attorneys' fees.

**SECOND CLAIM FOR RELIEF**

**(Violation of 18 U.S.C. §1962(c)  
All Plaintiffs Against all Defendants)**

505. Plaintiffs repeat and reallege the allegations contained above as if fully stated herein.

506. This cause of action is brought pursuant to 18 U.S.C. §1964(c), for violations of 18 U.S.C. §1962(c).

507. As set forth above, in violation of 1962(c), Defendants have conducted or participated in the conduct of the affairs of the Commercial Insurance Enterprise through a pattern of racketeering activity.

508. As a direct and proximate result, plaintiffs and members of the Class have been injured in their business or property by the predicate acts constituting the pattern of racketeering activity. Specifically, plaintiffs and members of the Class have been injured in their business or property by, among other things, paying more for insurance and other "services" than they would have paid absent Defendants' illegal conduct.

509. Accordingly, Defendants are liable to plaintiffs and the Class for three times their actual damages as proven at trial, plus interest and attorneys' fees.

**ALTERNATIVE SECOND CLAIM FOR RELIEF**

**(Violation of 18 U.S.C. §1962(c) Against all Defendants in the Commercial Insurance Broker-Centered Enterprises)**

510. Plaintiffs repeat and reallege the allegations contained above as if fully stated herein.

511. This cause of action is brought pursuant to 18 U.S.C. §1964(c), for violations of 18 U.S.C. §1962(c) by the following plaintiffs against the following Defendants:

- (a) Marsh's customers against Defendants associated-in-fact in the Marsh-centered Enterprise;
- (b) Aon's customers against Defendants associated-in-fact in the Aon-centered Enterprise;
- (c) Willis's customers against Defendants associated-in-fact in the Willis-centered Enterprise;
- (d) Gallagher's customers against Defendants associated-in-fact in the Gallagher-centered Enterprise;
- (e) Wells Fargo's customers against Defendants associated-in-fact in the Wells Fargo-centered Enterprise; and
- (f) USI's customers against Defendants associated-in-fact in the USI-centered Enterprise.

512. As set forth above, in violation of 1962(c), Defendants in each of the Commercial Insurance Broker-Centered Enterprises have conducted or participated in the conduct of the affairs of the Enterprises through a pattern of racketeering activity.

513. As a direct and proximate result, plaintiffs and members of the Class have been injured in their business or property by the predicate acts constituting the pattern of racketeering activity. Specifically, plaintiffs and members of the Class have been injured in their business or property by, among other things, paying more for insurance and other "services" than they would have absent Defendants' illegal conduct.

514. Accordingly, Defendants in each of the Commercial Insurance Broker-Centered Enterprises are liable to plaintiffs and the Class for three times their actual damages as proven at trial, plus interest and attorneys' fees.

**THIRD CLAIM FOR RELIEF**

**(Injunctive and Declaratory Relief under RICO by All Plaintiffs against all Defendants)**

515. Plaintiffs repeat and reallege the allegations contained above as if fully stated herein.

516. This claim arises under 18 U.S.C. §1964(a), which authorizes this Court to enjoin violations of 18 U.S.C. §1962, and under 28 U.S.C. §2201, which authorizes associated declaratory relief.

517. As set forth in plaintiffs' First and Second Claims for Relief and in this Amended Complaint, Defendants have violated 18 U.S.C. §§1962(c) and (d) on a continuing basis and unless enjoined, will continue to do so in the future.

518. As set forth above, plaintiffs have no adequate remedy at law to prevent future violations of 18 U.S.C. §§1962(c) and (d) in the absence of injunctive and declaratory relief.

519. Accordingly, plaintiffs are entitled to declaratory relief declaring the illegal and conspiratorial conduct alleged herein to be in violation of 18 U.S.C. §§1962(c) and (d), and injunctive relief enjoining Defendants from further violations of 18 U.S.C. §§1962(c) and (d).

**ALTERNATIVE THIRD CLAIM FOR RELIEF**

**(Injunctive and Declaratory Relief under RICO against Defendants in the Commercial Insurance Broker-Centered Enterprises)**

520. Plaintiffs repeat and reallege the allegations contained above as if fully stated herein.

521. This claim arises under 18 U.S.C. §1964(a), which authorizes this Court to enjoin violations of 18 U.S.C. §1962, and under 28 U.S.C. §2201, which authorizes associated declaratory relief.

522. As set forth in plaintiffs' First and Second Claims for Relief and in this Amended Complaint, Defendants in the Commercial Insurance Broker-Centered Enterprises and Commercial Insurance Broker-Centered Conspiracies have violated 18 U.S.C. §§1962(c) and (d) on a continuing basis and unless enjoined, will continue to do so in the future.

523. As set forth above, plaintiffs have no adequate remedy at law to prevent future violations of 18 U.S.C. §§1962(c) and (d) in the absence of injunctive and declaratory relief.

524. Accordingly, the following plaintiffs are entitled to declaratory relief declaring the illegal and conspiratorial conduct alleged herein to be in violation of 18 U.S.C. §§1962(c) and (d), and injunctive relief enjoining the following Defendants from further violations of 18 U.S.C. §§1962(c) and (d):

- (a) Marsh's customers against Defendants associated-in-fact in the Marsh-centered Enterprise and involved in the Marsh-centered conspiracy;
- (b) Aon's customers against Defendants associated-in-fact in the Aon-centered Enterprise and involved in the Aon-centered conspiracy;
- (c) Willis's customers against Defendants associated-in-fact in the Willis-centered Enterprise and involved in the Willis-centered conspiracy;
- (d) Gallagher's customers against Defendants associated-in-fact in the Gallagher-centered Enterprise and involved in the Gallagher-centered conspiracy;
- (e) Wells Fargo's customers against Defendants associated-in-fact in the Wells Fargo-centered Enterprise and involved in the Wells-Fargo centered conspiracy; and

(f) USI's customers against Defendants associated-in-fact in the USI-centered Enterprise and involved in the USI-centered conspiracy.

**FOURTH CLAIM FOR RELIEF**

**(Violation of Section 1 of the Sherman Act Against all Defendants)**

525. Plaintiffs repeat and reallege the allegations contained above as if fully stated herein.

526. Defendants and their co-conspirators have engaged in unlawful contracts, combination or conspiracies in restraint of interstate trade and commerce in violation of section 1 of the Sherman Act, 15 U.S.C. §1.

527. Specifically, Defendants have entered into agreements the purpose and effect of which were to suppress or eliminate competition, and to raise, raise, maintain or stabilize prices for insurance products in the United States at artificially high levels.

528. Each of the Defendants has engaged in one or more overt acts in furtherance of the unlawful contract, combination or conspiracy. Defendants implemented the unlawful scheme by the following acts, among others:

- Agreeing to steer business to Insurer Defendants in exchange for undisclosed fees, kickbacks and other payments from the Insurer Defendants;
- Agreeing, through the use of collusive, fictitious and inflated bid prices and other terms of sale, to manipulate bids for insurance contracts;
- Agreeing to engage in activities that give the appearance of competition where none existed;
- Agreeing to allocate insurance customers among the Insurer Defendants, denying such customers – such as plaintiffs and other members of the Class – the benefits of free and open competition; and
- Agreeing on the prices and the other terms to be submitted in collusive, fictitious and inflated bids for contracts for insurance;

529. Defendants' activities as described above do not constitute the business of insurance regulated under state law, as they do not have the effect of transferring or spreading policyholder risk, nor are they an integral part of the policyholder relationship between insurer and insured. Moreover, the acts of the Broker Defendants in establishing and enforcing Contingent Commission Agreements in the insurance industry, constitutes coercion within the meaning of the McCarran-Ferguson Act. In addition, by engaging in the bid-rigging scheme described above, the Insurer Defendants, in essence, participated in an illegal boycott of certain customers in order to obtain or protect their incumbent status with respect to a wholly different book of business.

530. Defendants' unlawful conspiracy constitutes a per se violation of section 1 of the Sherman Act, 15 U.S.C. §1. Alternatively, their conduct violates the Sherman Act under a rule of reason analysis.

531. Various persons, not named as Defendants, participated as co-conspirators in the violations alleged, and performed acts and made statements in furtherance of that conspiracy.

532. The aforesaid combination and conspiracy had the following effects, among others:

- prices paid by plaintiffs and Class members for insurance were, raised, maintained or stabilized at artificially high, supra-competitive levels; and
- plaintiffs and other members of the Class were deprived of the benefits of free and open competition in the purchase of insurance.

533. As a direct and proximate result of the contracts, combinations or conspiracies alleged in this Amended Complaint, plaintiffs and other members of the Class were injured in their business or property in that they purchased insurance at higher prices and on terms less favorable than would have been available in a competitive market.

**FIFTH CLAIM FOR RELIEF**

**(Violation of Section 1 of the Sherman Act Against Defendant Participants in the Commercial Insurance Broker-Centered Conspiracies)**

534. Plaintiffs repeat and reallege the allegations contained above as if fully stated herein.

535. This claim is brought by the following plaintiffs against the following Defendants:

- (a) Marsh customers against the participants in the Marsh-centered broker conspiracy;
- (b) Aon customers against the participants in the Aon-centered broker conspiracy;
- (c) Willis customers against the participants in the Willis-centered broker conspiracy;
- (d) Gallagher customers against the participants in the Gallagher-centered broker conspiracy;
- (e) Wells-Fargo customers against the participants in the Wells-Fargo centered broker conspiracy; and
- (f) USI customers against the participants in the USI centered-broker conspiracy.

536. Each Defendant in the broker-centered conspiracies has, with their co-conspirators, engaged in unlawful contracts, combination or conspiracies in restraint of interstate trade and commerce in violation of section 1 of the Sherman Act, 15 U.S.C. § 1.

537. Specifically, these Defendants have entered into agreements with their co-conspirators, the purpose and effect of which were to suppress or eliminate competition, and to

raise, maintain or stabilize prices for insurance products in the United States at artificially high levels.

538. Each of these Defendants has engaged in one or more overt acts in furtherance of the unlawful contract, combination or conspiracy. Defendants implemented the unlawful scheme by the following acts, among others:

- Agreeing to steer business to the Insurer defendant participants in the conspiracy in exchange for undisclosed fees kickbacks and other payments from the Insurer Defendants;
- Agreeing, though the use of collusive, fictitious and inflated bid prices and other terms of sale, to manipulate bids for insurance contracts;
- Agreeing to engage in activities that give the appearance of competition where none existed;
- Agreeing to allocate insurance customers among the conspiring Insurer Defendants, denying such customers – such as plaintiffs and other members of the Class – the benefits of free and open competition; and
- Agreeing on the prices and the other terms to be submitted in collusive, fictitious and inflated bids for contracts for insurance;

539. Defendants' activities as described above do not constitute the business of insurance regulated under state law, as they do not have the effect of transferring or spreading policyholder risk, nor are they an integral part of the policyholder relationship between insurer and insured. Moreover, the acts of the Broker Defendants in establishing and enforcing Contingent Commission Agreements in the insurance industry, constitutes coercion within the meaning of the McCarran-Ferguson Act. In addition, by engaging in the bid-rigging scheme described above, the Insurer Defendants, in essence, participated in an illegal boycott of certain customers in order to obtain or protect their incumbent status with respect to a wholly different book of business.

540. Defendants' unlawful conspiracy constitutes a *per se* violation of section 1 of the Sherman Act, 15 U.S.C. § 1. Alternatively, their conduct violates the Sherman Act under a rule of reason analysis.

541. Various persons, not named as defendants, participated as co-conspirators in the Broker-centered conspiracies, and performed acts and made statements in furtherance of that conspiracy.

542. The aforesaid combinations and conspiracies each had the following effects, among others:

- price competition among the Insurer Defendants and their co-conspirators for insurance was restrained and suppressed;
- prices paid by plaintiffs and Class members for insurance were raised, maintained or stabilized at artificially high, supra-competitive levels; and
- plaintiffs and other members of the Class were deprived of the benefits of free and open competition in the purchase of insurance.

543. As a direct and proximate result of the Commercial Insurance Broker-Centered contracts, combinations and conspiracies alleged in this Amended Complaint, plaintiffs and other members of the Class were injured in their business or property in that they purchased insurance at higher prices and on terms less favorable than would have been available in a competitive market.

#### **SIXTH CLAIM FOR RELIEF**

##### **(State Antitrust Laws against all Defendants)**

544. Plaintiffs incorporate by reference the allegations above as if fully set forth herein.

545. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Alaska Stat. §§45.50.562 et seq.

546. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Arizona Revised Stat. §§44-1401 et seq.

547. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Arkansas Stat. Ann. §§4-75-309 et seq. and Arkansas Stat. Ann. §§4-75-201 et seq.

548. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Cal. Bus. & Prof. Code §§16700 et seq., §§16720 et seq., and Cal. Bus. & Prof. Code §§17000 et seq.

549. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Colorado Rev. Stat. §§6-4-101 et seq.

550. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Connecticut Gen. Stat. §§35-26 et seq.

551. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of D.C. Code Ann. §§28-4503 et seq.

552. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Delaware Code Ann. tit. 6, §§2103 et seq.

553. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Florida Stat. §§501.201 et seq.

554. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Georgia Code Ann. §§16-10-22 et seq. and Georgia Code Ann. §§13-8-2 et seq.

555. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Hawaii Rev. Stat. §§480-1 et seq.

556. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Idaho Code §§48-101 et seq.

557. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of 740 Illinois Comp. Stat. §§10/1 et seq.

558. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Indiana Code Ann. §§24-1-2-1 et seq.

559. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Iowa Code §§553.1 et seq.

560. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Kansas Stat. Ann. §§50-101 et seq.

561. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Kentucky Rev. Stat. §§367.175 et seq., and relief can be granted in accordance with Kentucky Rev. Stat. §446.070.

562. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Louisiana Rev. Stat. §§51:137 et seq.

563. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Maine Rev. Stat. Ann. 10, §§1101 et seq.

564. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Maryland Code Ann. Title 11, §§11-201 et seq.

565. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Massachusetts Ann. Laws ch. 92 §§1 et seq.

566. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Michigan Comp. Laws. Ann. §§445.773 et seq.

567. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Minnesota Stat. §§325D.52 et seq.

568. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Mississippi Code Ann. §§75-21-1 et seq.

569. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Missouri Stat. Ann. §§416.011 et seq.

570. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Montana Code Ann. §§30-14-101 et seq.

571. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Nebraska Rev. Stat. §§59-801 et seq.

572. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Nev. Rev. Stat. Ann. §§598A et seq.

573. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of New Hampshire Rev. Stat. Ann. §§356:1 et seq.

574. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of New Jersey Stat. Ann. §§56:9-1 et seq.

575. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of New Mexico Stat. Ann. §§57-1-1 et seq.

576. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of N.Y. Gen. Bus. Law §340 et seq., and N.Y. Ins. Law § 2316(a).

577. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Kansas Stat. Ann. §§50-101 et seq.

578. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of North Carolina Gen. Stat.. §§75-1 et seq.

579. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of North Dakota Cent. Code §§51-08.1-01 et seq.

580. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Ohio Rev. Code §§1331.01 et seq.

581. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Oklahoma Stat. tit. 79 §§203(A) et seq.

582. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Oregon Rev. Stat. §§646.705 et seq.

583. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Rhode Island Gen. Laws §§6-36-1 et seq.

584. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of South Carolina. Code §§39-3-10 et seq.

585. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of South Dakota Codified Laws Ann. §§37-1 et seq.

586. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Tennessee Code Ann. §§47-25-101 et seq.

587. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Texas Bus. & Com. Code §§15.01 et seq.

588. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Utah Code Ann. §§76-10-911 et seq.

589. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Vermont Stat. Ann. 9 §§2453 et seq.

590. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Virginia Code §§59-1-9.2 et seq.

591. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Washington Rev. Code §§19.86.010 et seq.

592. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of West Virginia §§47-18-1 et seq.

593. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Wisconsin Stat. §§133.01 et seq.

594. By reason of the foregoing, Defendants have entered into agreements in restraint of trade in violation of Wyoming Stat. §§40-4-101 et seq.

#### **SEVENTH CLAIM FOR RELIEF**

##### **(Breach of Fiduciary Duty Against the Broker Defendants on behalf of their Customers)**

595. Plaintiffs repeat and reallege the allegations contained above as if fully stated herein.

596. Each Broker defendant was a fiduciary to its own client plaintiffs. Because of this, the plaintiffs placed confidence and trust in their Brokers, authorized them to exercise discretionary functions for their benefit, and relied on their superior expertise in risk management and the procurement of insurance.

597. The Broker Defendants accepted and solicited that confidence and trust as described above.

598. As fiduciaries of plaintiffs and members of the Class, the Broker Defendants were obligated to discharge their duties solely in the interests of their plaintiff clients, and specifically to find the best available coverage at the best price, exercising good faith and fair dealing, full and fair disclosure, care and loyalty to the interests of their client plaintiffs.

599. Defendants have breached those duties by acting in their own pecuniary interests in disregard of the interests of their client plaintiffs as set forth above.

600. Accordingly, Defendants are liable for breach of fiduciary duty to their client plaintiffs, and are liable for the damages suffered by plaintiffs in an amount to be proved at trial.

601. Plaintiffs and members of the Class are further entitled to an accounting by Defendants with respect to all Contingent Commissions, Wholesale Payments and other improper payments received by Defendants.

#### **EIGHTH CLAIM FOR RELIEF**

##### **(Aiding and Abetting Breach of Fiduciary Duty Against Insurer Defendants)**

602. Plaintiffs repeat and reallege the allegations contained above as if fully stated herein.

603. As alleged above, a fiduciary relationship existed between each Broker and its Plaintiff clients.

604. The Broker Defendants breached this fiduciary duty by acting in their own pecuniary interests and in disregard of the interests of their client plaintiffs as set forth above.

605. The Insurer Defendants knowingly participated in that breach by, among other things, engaging in the fraudulent and conspiratorial conduct described above.

606. Plaintiffs have suffered damages proximately caused by the Insurer Defendants' participation in the Broker Defendants' breach.

607. Accordingly, the Insurer Defendants are liable to plaintiffs for damages in an amount to be proven at trial.

**NINTH CLAIM FOR RELIEF**

**(Unjust Enrichment Against all Defendants)**

608. Plaintiffs incorporate by reference the allegations above as if fully set forth herein.

609. Defendants have benefited from their unlawful acts by receiving excessive premium revenue and enormous Contingent Commissions and Wholesale Payments. These payments have been received by Defendants at plaintiffs' expense, under circumstances where it would be inequitable for Defendants to be permitted to retain the benefit.

610. Plaintiffs and members of the Class are entitled to the establishment of a constructive trust consisting of the benefit conferred upon Defendants in the form of their excessive premium revenue and contingent commission and wholesale payments from which plaintiffs and the other Class members may make claims on a pro rata basis for restitution. .

**WHEREFORE**, plaintiffs, demand judgment against Defendants as follows:

- (a) Certification of the Class pursuant to Rule 23 of the Federal Rules of Civil Procedure, certifying plaintiff as the representative of the Class, and designating its counsel as counsel for the Class;
- (b) A declaration that Defendants have committed the violations alleged herein;
- (c) On its First Claim for Relief, against Defendants jointly and severally in an amount equal to treble the amount of damages suffered by plaintiffs and members of the Class as proven at trial plus interest and attorneys' fees and expenses. On the Alternative First Claim for Relief against the Defendants in each Commercial Insurance Broker Centered Conspiracy

jointly and severally in an amount equal to treble the amount of damages suffered by plaintiffs and members of the Class as proven at trial plus interest and attorneys' fees and expenses;

(d) On its Second Claim for Relief, against Defendants jointly and severally in an amount equal to treble the amount of damages suffered by plaintiffs and members of the Class as proven at trial plus interest and attorneys' fees and expenses. On the Alternative Second Claim for Relief against the Defendants in each Commercial Insurance Broker Centered Enterprise jointly and severally in an amount equal to treble the amount of damages suffered by plaintiffs and members of the Class as proven at trial plus interest and attorneys' fees and expenses;

(e) On its Third Claim for Relief, for a declaratory judgment declaring the anticompetitive and conspiratorial conduct alleged herein to be in violation of 18 U.S.C. §§1962(c) and (d) and injunctive relief enjoining Defendants from further violations of 18 U.S.C. §§1962(c) and (d). On the Alternative Third Claim for Relief against the Defendants in each Commercial Insurance Broker Centered Conspiracy and Enterprise for a declaratory judgment declaring the anticompetitive and conspiratorial conduct alleged herein to be in violation of 18 U.S.C. §§1962(c) and (d) and injunctive relief enjoining Defendants from further violations of 18 U.S.C. §§1962(c) and (d);

(f) On its Fourth Claim for Relief against Defendants jointly and severally in an amount equal to treble the amount of damages suffered by plaintiffs and members of the Class as proven at trial plus interest and attorneys' fees and expenses;

(g) On its Fifth Claim for Relief, against Defendant participants in the Commercial Insurance Broker-Centered Conspiracies jointly and severally in an amount equal to

treble the amount of damages suffered by plaintiffs and members of the Class as proven at trial plus interest and attorneys' fees and expenses;

(h) On its Sixth Claim for Relief, against the Defendants jointly and severally a judgment, for damages sustained by plaintiffs and members of the Class, and for any additional damages, penalties and other monetary relief provided by applicable law, including treble damages plus interest and attorneys' fees and expenses;

(i) On its Seventh Claim for Relief, against the Broker Defendants jointly and severally in the amount of damages suffered by plaintiffs and members of the Class as proven at trial plus interest;

(j) On its Eighth Claim for Relief, against Insurer Defendants jointly and severally, in the amount of damages suffered by plaintiffs and members of the Class as proven at trial plus interest;

(k) On its Ninth Claim for Relief, against Defendants jointly and severally, for disgorgement of Defendants' unjust enrichment and/or imposing a constructive trust upon Defendants' ill-gotten monies, freezing Defendants' assets, and requiring Defendants to pay restitution to plaintiffs and the Class and to restore to all funds acquired by means of any act or practice declared by this Court to be unlawful, deceptive, fraudulent or unfair, and/or a violation of laws, statutes or regulations;

(l) An injunction preventing Defendants from engaging in future anticompetitive practices;

(m) Costs of this action, including reasonable attorneys fees and expenses; and

(n) Any such other and further relief as this Court deems just and proper.

**JURY DEMAND**

Plaintiffs demand a trial by jury on all claims so triable as a matter of right.

Dated: August 15, 2005

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## EXHIBIT J

COMMONWEALTH OF MASSACHUSETTS

ESSEX, ss.

SUPERIOR COURT  
DEPARTMENT OF THE  
TRIAL COURT

BENSLEY CONSTRUCTION, INC., on its own behalf and on behalf of all others similarly situated,	)
Plaintiff,	)
v.	) No. ESCV2005-00277
MARSH & MCLENNAN COMPANIES, INC., MARSH, INC., ACE USA, ACE INA, AMERICAN INTERNATIONAL GROUP, AMERICAN RE- INSURANCE COMPANY, ARTHUR J. GALLAGHER & CO., HILB ROGAL & HOBBS, COMPANY, WILLIS GROUP HOLDINGS, LTD., WILLIS NORTH AMERICA, INC., WILLIS GROUP, LTD., UNIVERSAL LIFE RESOURCES, UNIVERSAL LIFE RESOURCES, INC. (d/b/a ULR INSURANCE SERVICES, INC.), THE CHUBB CORPORATION, USI HOLDINGS, INC., METLIFE, INC., PRUDENTIAL FINANCIAL, INC., UNUMPROVIDENT CORPORATION, THE ST. PAUL TRAVELERS COMPANIES, INC., ZURICH AMERICAN INSURANCE COMPANY, LIBERTY MUTUAL GROUP INC., LIBERTY MUTUAL INSURANCE COMPANY, LIBERTY MUTUAL FIRE INSURANCE COMPANY, EMPLOYERS INSURANCE COMPANY OF WAUSAU and ST. JAMES INSURANCE COMPANY LTD.,	) FIRST AMENDED CLASS ACTION COMPLAINT
Defendants.	)

Plaintiff, Bensley Construction, Inc., ("Plaintiff") by and through its undersigned attorneys, brings this class action on behalf of itself and all others similarly situated for compensatory and statutory damages under applicable State law.

**NATURE OF THE ACTION**

1. This is a class action for damages and injunctive relief brought under the laws of Massachusetts.

2. As alleged herein, the Defendants, which include insurance brokers (the "Broker Defendants," defined below) and insurance companies (the "Insurer Defendants," defined below) have engaged in a systematic breach of fiduciary duty, fraud, conspiracy, and course of unfair and deceptive conduct in violation of Massachusetts law by which they have reduced competition among insurance brokers and insurance carriers and caused Plaintiff and the other members of the Class (defined below) to pay more for Insurance Products (defined below).

3. The Defendants have engaged in this illegal conduct concerning Insurance Products so that all Defendants could benefit from undisclosed commission and other secret fee agreements among themselves. Pursuant to these agreements, which Defendants variously refer to with terms such as market service agreements, override agreements, or communication fee agreements, (hereafter "Contingent Commission Agreements"), the Insurer Defendants have paid additional compensation to the Broker Defendants based on such factors as the volume of insurance that the Broker Defendants place with particular Insurer Defendants, the renewal of that business, and the profitability of that business. The Broker Defendants benefit from the Contingent Commission Agreements by reaping additional, undisclosed commissions and other revenue from the Insurer Defendants. The Insurer Defendants benefit from the Contingent Commission Agreements by ensuring that their products are purchased from the Broker

Defendants' clients at above-market or artificially-inflated rates, at less favorable terms, and/or with less or no competition. The Insurer Defendants have paid hundreds of millions of dollars to the Broker Defendants pursuant to the Contingent Commission Agreements as illegal kickbacks.

4. The unlawful arrangements described herein have injured Plaintiff and the Class and have created a direct conflict of interest between the Broker Defendants and their clients, Plaintiff and the Class. Insurance brokers work for their clients, act on their clients' behalf, and are their clients' fiduciaries. Through their marketing and brokerage scheme, the Broker Defendants hold themselves out to the public as independent, experienced, and trusted insurance brokers who are experts in the analysis, procurement and renewal of insurance products. They also hold themselves out as zealous and loyal advocates for their clients who will represent their clients' best interests in obtaining insurance products on their behalf.

5. The Broker Defendants are bound to abide by their fiduciary obligations and duties of loyalty to their clients, including Plaintiff and the Class, to exercise good faith in performing their services, and to act in accordance with their clients' best interests. The Broker Defendants accordingly owe their clients a duty to obtain for them the best insurance in terms of coverage and price. The Broker Defendants also owe their clients a duty of candor and full disclosure, and therefore must disclose to their clients the sources and amounts of all income received from any transactions involving them.

6. Due to their expertise and promises of fiduciary advice and services, Plaintiff and the Class engaged the services of Broker Defendants, unaware that their brokers, the Broker Defendants, entered into the undisclosed Contingent Commission Agreements with the Insurer Defendants, and furthermore, that the Broker Defendants were engaging in this illegal conduct with specific Insurer Defendants to further Defendants' own financial interests.

7. The Contingent Commission Agreements destroy any objectivity that the Broker Defendants have in advising and servicing their clients and constitute a breach of the Broker Defendants' fiduciary and other duties to their clients. The Broker Defendants have failed to adequately disclose to their clients the existence and/or terms of the Contingent Fee Agreements, or the fees that they receive pursuant to those agreements. While purporting to provide independent and fiduciary services to Plaintiff and the Class, the Broker Defendants have violated their duties to them, deceived them, willfully acted against their interests, and wrongfully enriched themselves at the expense of Plaintiffs and the Class.

8. The Insurer Defendants are bound to abide by their fiduciary obligations and duties of loyalty to their clients, including Plaintiff and the Class. As fiduciaries of Plaintiff and members of the Class, Insurer Defendants were obligated to discharge their duties solely in the interests of Plaintiff and members of the Class, and specifically to provide insurance through a fair bidding process, exercising good faith and fair dealing, full and fair disclosure, and care and loyalty to the interests of Plaintiff and members of the Class. The Insurer Defendants have breached those duties by participating in a conspiracy with each other and with the Broker Defendants in order to obtain additional business through the undisclosed Contingent Commission Agreements described herein, in disregard of the interests of the Plaintiff and members of the Class.

9. In connection with the Contingent Commission Agreements, certain of the Defendants have also engaged in a bid-rigging and customer allocation scheme by which they have allocated customers among themselves to maximize their respective revenues and other benefits under the Contingent Commission Agreements. As part of this scheme, certain of the Insurer Defendants submit fictitious bids to certain of the Broker Defendants to ensure that a pre-

determined Insurer Defendant will be selected as the winning bidder and thereby obtain the business of the Insurance Broker Defendant's client. In this manner, these Defendants intentionally create the false appearance of an open and competitive bid selection process to deceive the Broker Defendants' clients into the belief that true market competition had occurred.

10. As set forth in detail herein, Plaintiff and the Class have been the victims in a widespread and pervasive fraudulent scheme in which the Defendants have reaped literally billions of dollars at their expense. All of the Defendants benefit at the expense of the Class. The Broker Defendants maximize their commissions and revenues resulting from increased premiums under the Contingent Commission Agreements by ensuring that their clients purchase insurance products only from those carriers with which the Broker Defendants have Contingent Commission Agreements, and, further, that their clients' policies are renewed with those particular insurers. The Insurer Defendants in turn are able to sell their insurance products at less competitive rates and terms than would otherwise be dictated by a free market, while increasing the volume and profitability of their business and protecting themselves from competition.

11. Further evidencing the pervasiveness of the scheme alleged is the fact that it has attracted massive government attention, including an investigation by the Massachusetts Attorney General. As described in detail below, several state Attorneys General and departments of insurance have launched formal investigations and/or filed actions against one or more of the Defendants. These investigations have resulted in fines or settlements totaling in the hundreds of millions of dollars. Numerous officers of employees of the Defendants have been forced to resign, and *at least ten employees or officers of the Defendants have already pled guilty to criminal charges* in connection with the very conduct described herein. As observed

by California insurance commissioner John Garamendi, in the midst of launching an investigation into several of the Defendants named herein, among others: "All across America a scandal is erupting. The insurance industry has been involved in ripping off consumers in a new way."

#### PARTIES

12. Plaintiff and proposed class representative, Bensley Construction, Inc. is a Massachusetts corporation with principal place of business in Massachusetts. Plaintiff purchased Insurance Products within Massachusetts, including a Massachusetts Business policy from ACE USA on July 26, 2004. Plaintiff paid an annual premium of \$26,871. Defendant ACE USA transacts business in the Commonwealth of Massachusetts and is a subsidiary of ACE INA, the U.S. based division of the ACE Group of Companies. During the Class Period, ACE engaged in illegal and undisclosed Contingent Commission Agreements, including with regard to Plaintiff and other members of the Class.

13. Plaintiff also purchased Insurance Products during the Class Period through Defendant Zurich, including a commercial general liability policy. During the Class Period, Zurich entered into illegal Contingent Commission Agreements within the Commonwealth of Massachusetts. Two senior underwriters of Zurich have recently plead guilty to criminal charges in connection with the conduct alleged herein

#### BROKER DEFENDANTS

14. Defendant Marsh & McLennan Companies, Inc. ("MMC") is a Delaware corporation with its principal place of business in New York County, New York, and at all times relevant hereto conducted business in the Commonwealth of Massachusetts. Defendant Marsh Inc. (together with MMC, "Marsh") is a Delaware corporation and is a wholly owned subsidiary

of MMC, with its principal place of business in New York County, New York, at all times relevant hereto conducted business in the Commonwealth of Massachusetts, and maintains an office in Boston, Massachusetts. Throughout the Class Period, Marsh, as described in detail below, engaged in illegal and unethical Contingent Commission Agreements and/or participated in bid-rigging with various insurers, including within the Commonwealth of Massachusetts. The Contingent Commission Agreements described herein constituted more than half of Marsh's \$1.5 billion in earnings in 2003. Marsh has been investigated and sued by several state attorneys general, and has agreed to pay \$850 million to settle a lawsuit filed against it by the New York Attorney General in connection with the conduct alleged herein. In addition, three Marsh employees have pled guilty to criminal charges in connection with the Contingent Commission Agreements and other conduct alleged.

15. Defendant Hilb Rogal & Hobbs Company ("HRH") is a Virginia corporation with principal place of business at 4951 Lake Brook Drive, Suite 500, Glen Allen, Virginia 23060, and at all times relevant hereto conducted business in the Commonwealth of Massachusetts. According to HRH's Internet web site, it is the seventh largest insurance brokerage firm in the United States, with over 120 offices throughout the nation, including offices in Boston, Lowell and Wilmington, Massachusetts. Throughout the Class Period, HRH engaged in illegal and unethical Contingent Commission Agreements and/or participated in bid-rigging with various insurers, including within the Commonwealth of Massachusetts. HRH's contingent commission revenue was at least in the hundreds of millions of dollars during the Class Period, including \$37.3 million in the first quarter of 2005 alone. HRH has been subpoenaed by at least 10 state insurance regulators, including those in Massachusetts, Connecticut, Florida, and North Carolina, following Spitzer's investigation of contingent commissions and alleged bid-rigging

among the largest brokers. HRH perpetrated and participated in a massive scheme to manipulate the market for commercial insurance.

16. Defendant Willis Group Holdings Limited ("Willis") is a Bermuda corporation with principal place of business at Ten Trinity Square, London EC3P 3AX, England. Willis maintains offices throughout the United States, at all times relevant hereto conducted business in the Commonwealth of Massachusetts, and maintains an office in Boston, Massachusetts. According to its filings with the SEC, Willis and its subsidiaries provide management consulting and insurance brokerage services, both directly and indirectly through its associates. Throughout the Class Period, Willis engaged in illegal and unethical Contingent Commission Agreements and/or participated in bid-rigging with various insurers, including within the Commonwealth of Massachusetts. Willis' contingent commission revenue was at least in the hundreds of millions of dollars during the Class Period, including \$80 million in 2003 and \$21 million in the first quarter of 2004 alone. Willis has received requests for documents and information pertaining to its undisclosed compensation practices from at least 19 states and the District of Columbia. Willis has also announced that it has reached agreements with the Attorney General of New York and the Attorney General of Minnesota to resolve issues raised by those offices' pending investigations into Willis' contingent commissions, and has paid a total of \$51 million to resolve those claims. In addition, in May 2005, Willis announced it had set aside an additional \$20 million to resolve further potential legal claims.

17. Defendant Arthur J. Gallagher & Co. ("AJG") is a Delaware corporation with principal place of business at Two Pierce Place, Itasca, Illinois 60143, at all times relevant hereto conducted business in the Commonwealth of Massachusetts, and maintains offices in Boston and Braintree, Massachusetts. According to its Internet web site, AJG is the world's fourth largest

insurance brokerage and risk management services firm. AJG's principal activity is the negotiation and placement of insurance for its clients. AJG operates through a network of more than 250 sales and service offices located throughout the United States, including within Massachusetts. Throughout the Class Period, AJG engaged in illegal and unethical Contingent Commission Agreements and/or participated in bid-rigging with various insurers, including within the Commonwealth of Massachusetts. AJG's contingent commission revenue was at least in the hundreds of millions of dollars during the Class Period. According to Securities and Exchange Commission filings, AJG's contingent commissions were \$39.5 million in 2004, \$32.6 million in 2003, \$25.2 million in 2002, and \$20.7 million in the first quarter of 2005. In addition to a probe by the New York state Attorney General, a mix of 14 other state attorneys general and state departments of insurance have issued subpoenas to AJG or initiated investigations relating to the company's handling of contingent commissions and other business practices. AJG has announced that it has set aside \$35 million to settle certain of these investigations.

18. Defendant USI Holdings, Inc. ("USI") is a Delaware corporation with principal place of business at 555 Pleasantville Road, Suite 160 South Briarcliff Manor, NY 10510, and at all times relevant hereto conducted business in the Commonwealth of Massachusetts, and maintains offices in Leominster and Woburn, Massachusetts. According to its Internet web site, USI is the 9th largest insurance brokerage firm in the United States, with operations in 19 states, including Massachusetts. Throughout the Class Period, USI engaged in illegal and unethical Contingent Commission Agreements and/or participated in bid-rigging with various insurers, including within the Commonwealth of Massachusetts. USI's contingent commission revenue was at least in the hundreds of millions of dollars during the Class Period, including \$18 million in the first quarter of 2005 alone. According to its report on SEC form 10-Q for the quarter

ending September 30, 2004, USI's revenues from contingent commissions were approximately \$17.0 million and \$16.1 million for the nine months ended September 30, 2004 and 2003, respectively. USI has received subpoenas from, among others, the Attorneys General of the States of New York and Connecticut requesting documents and seeking information as part of an industry-wide investigation of the conduct alleged herein.

19. Defendant Universal Life Resources ("ULR") is a California Limited Partnership and Defendant ULR Insurance Services, Inc. ("ULR Insurance") is a California corporation, both with principal place of business at 12264 El Camino Real, Suite 303, San Diego, California, and at all times relevant hereto conducting business in the Commonwealth of Massachusetts. Universal Life Resources promotes itself as a national group life, accident and disability consulting company that provides broker services to its clients, the insured. ULR Insurance is the general partner of Universal Life Resources and it is the successor-in-interest of Universal Life Resources Insurance Services, Inc. and Universal Life Resources, Inc. ULR Insurance is authorized to sell insurance on behalf of Metropolitan Life Insurance Company, Prudential Insurance Company of America, Life Insurance Company of North America, Connecticut General Life Insurance Company, Provident Life and Accident Insurance Company, and UnumProvident Life Insurance Company of America. Throughout the Class Period, the ULR defendants engaged in illegal and unethical Contingent Commission Agreements and/or participated in bid-rigging with various insurers, including within the Commonwealth of Massachusetts. In November 2004, the New York State Insurance Department issued citations to ULR Insurance, ULR and other related entities as part of the Department's ongoing investigation with New York State Attorney General Eliot Spitzer's office into Contingent

Commission Agreements. The ULR entities were charged with steering business illegally to insurers who paid fees that were not disclosed to the corporations that retained them.

**INSURER DEFENDANTS**

20. Defendant The St. Paul Travelers Companies, Inc. ("St. Paul Travelers") is a Minnesota corporation with principal place of business at 385 Washington Street, St. Paul, MN 55102, at all times relevant hereto conducted business in the Commonwealth of Massachusetts, and maintains an office in Middleboro, Massachusetts. The St. Paul Companies, Inc. ("The St. Paul") and Travelers Property Casualty Corp. ("Travelers") merged to form St. Paul Travelers on April 1, 2004. St. Paul Travelers provides commercial property-casualty insurance, personal property-casualty insurance and asset management services nationwide, including within Massachusetts. Throughout the Class Period, St. Paul Travelers entered into illegal and unethical Contingent Commission Agreements and/or participated in bid-rigging with various insurance brokers, including within the Commonwealth of Massachusetts. St. Paul Travelers was named in an internal Willis communication recently made public as one of the insurers receiving an unfair competitive advantage due to its Contingent Commission Agreement with Willis.

21. Defendant Zurich American Insurance Company ("Zurich") is a New York corporation with principal place of business at 1400 American Lane, Schaumburg, IL 60196, at all times relevant hereto conducted business in the Commonwealth of Massachusetts, and maintains offices in Massachusetts. Zurich is a subsidiary of Zurich Financial Services, an insurance-based financial services provider headquartered in Zurich, Switzerland. Zurich describes itself as "a leading commercial property-casualty insurance provider serving the global corporate, large corporate, middle market, small business . . . specialties and programs sectors."

Throughout the Class Period, Zurich entered into illegal and unethical Contingent Commission Agreements and/or participated in bid-rigging with various insurance brokers, including within the Commonwealth of Massachusetts. In fact, two senior underwriters from Zurich have pleaded guilty to criminal charges in connection with the conduct alleged herein.

22. Defendant Liberty Mutual Group Inc. is a Massachusetts corporation with principal place of business at 175 Berkeley St., Boston, MA 02117. Liberty Mutual Group, Inc. sells insurance in the United States through four direct subsidiaries, Liberty Mutual Insurance Company, Liberty Mutual Fire Insurance Company, Employers Insurance Company of Wausau and St. James Insurance Company Ltd. (collectively, "Liberty"). Liberty describes itself as "the eighth largest property and casualty insurer in the United States." Throughout the Class Period, Liberty entered into illegal and unethical Contingent Commission Agreements and/or participated in bid-rigging with various insurance brokers, including within the Commonwealth of Massachusetts. Liberty was named in an internal Willis communication recently made public as one of the insurers receiving an unfair competitive advantage due to its Contingent Commission Agreement with Willis. Liberty also entered into a Contingent Commission Agreement with AON Corporation, the world's largest reinsurance broker, largest captive insurance company manager, and second largest insurance brokerage firm, which has been sued by, among others, the New York Attorney General for its participation in the contingent commission scandal. Liberty was also subpoenaed by the Connecticut and New York Attorneys General in their investigations of contingent commission practices in the insurance industry, and the Massachusetts Attorney General has also begun an investigation into Liberty's Contingent Commission Agreements.

23. Defendant MetLife, Inc. ("MetLife") is a publicly-held company, incorporated in the State of Delaware and headquartered in the State of New York, and at all times relevant hereto conducted business in the Commonwealth of Massachusetts. MetLife designs, develops, markets and sells insurance products for individuals and business clients throughout the United States. For purposes of this Complaint, MetLife includes its subsidiary, Metropolitan Life Insurance Company ("Metropolitan Life"), as well as other subsidiaries, affiliates, partnerships, joint ventures, divisions, business units and affiliated entities that are authorized to sell insurance in the United States. During the Class Period, MetLife, along with its subsidiaries and affiliates, engaged in illegal and unethical Contingent Commission Agreements and/or participated in bid-rigging, including within the Commonwealth of Massachusetts. In 2003 alone, MetLife paid approximately \$25 million in contingent commissions. MetLife has received several subpoenas from the New York A.G.'s office seeking information regarding its compensation agreements with brokers, and has also received formal requests from other state authorities, including the Massachusetts and Connecticut A.G.'s offices, seeking information regarding its Contingent Commission Agreements and bid-rigging activities. MetLife was also identified in a suit by the New York Attorney General as one insurer that paid contingent commissions to Defendant ULR.

24. Defendant Prudential Financial, Inc. ("Prudential") is a publicly-held company incorporated in the State of New Jersey and which conducts substantial business throughout the United States, and at all times relevant hereto conducted business in the Commonwealth of Massachusetts. Prudential designs, develops, markets and sells insurance products for individuals and business clients. For purposes of this Complaint, Prudential includes its subsidiary, The Prudential Insurance Company of America ("Prudential Insurance"), as well as its other subsidiaries, affiliates, partnerships, joint ventures, divisions, business units and

affiliated entities that are authorized to sell insurance in the United States. During the Class Period, Prudential, along with its subsidiaries and affiliates, engaged in illegal, unethical and undisclosed Contingent Commission Agreements and/or participated in bid-rigging, including within the Commonwealth of Massachusetts. Prudential has or had Contingent Commission Agreements with at least 150 brokers, including Broker Defendant ULR. Prudential was identified as an insurer participating in the conduct alleged herein in lawsuits brought by the Attorney General of New York and the California Insurance Commissioner. Prudential was named as a defendant in the California Insurance Commissioner's suit.

25. Defendant UnumProvident Corporation ("UnumProvident") is a publicly-traded company incorporated in Delaware and headquartered in Tennessee which is the leading provider of a group long-term, short-term and individual disability income products in the world. UnumProvident is registered to do business in Commonwealth of Massachusetts, maintains an office in Boston, Massachusetts, and maintains a registered agent at 101 Federal Street, Boston, Massachusetts 02110. For purposes of this Complaint, UnumProvident includes its subsidiaries, UnumProvident Life Insurance Company of America and Provident Life and Accident Insurance Company, as well as other subsidiaries, affiliates, partnerships, joint ventures, divisions, business units and affiliated entities that are authorized to sell insurance and conduct business in Massachusetts. During the Class Period, UnumProvident, along with its subsidiaries and affiliates, engaged in illegal, unethical and undisclosed Contingent Commission Agreements and/or participated in bid-rigging, including within the Commonwealth of Massachusetts. In June 2004, UnumProvident received a subpoena from the Office of the New York Attorney General requesting documents and information relating to compensation agreements between insurance brokers and the Company and its subsidiaries. In addition, on October 26, 2004,

UnumProvident received a subpoena from the Office of the Attorney General of the State of Connecticut requesting, *inter alia*, information regarding compensation agreements with brokers.

On October 25, 2004, UnumProvident also received a letter from the Massachusetts Division of Insurance seeking similar information.

26. Defendant ACE USA, ("ACE") is a subsidiary of ACE INA, the U.S.-based division of the ACE Group of Companies which provides insurance and reinsurance for a diverse group of clients around the world, and at all times relevant hereto conducted business in the Commonwealth of Massachusetts. ACE Limited, which has over \$49 billion in assets, is the Bermuda-based holding company of the ACE Group of Companies which had a written \$14.6 billion in 2003 gross premiums. ACE, which includes ACE's operations in Canada, is organized into the following business units: ACE Accident & Health, ACE Casualty Risk, ACE Professional Risk, ACE Risk Management, ACE Select Markets, ACE Specialty Products, ACE US International, and ESIS, Inc. During the Class Period, ACE, along with its subsidiaries and affiliates, engaged in illegal, unethical and undisclosed Contingent Commission Agreements and/or participated in bid-rigging, including within the Commonwealth of Massachusetts. ACE has received at least 43 separate subpoenas and requests for information from various state and federal sources for information related to ongoing investigations into the conduct alleged herein, including an inquiry from the Attorney General of Massachusetts. In addition, an Assistant Vice President in ACE's excess casualty division has pled guilty to criminal charges based on the conduct alleged herein. ACE has also dismissed or suspended at least five other employees based on the same or similar conduct. In addition, ACE's chief executive officer, Susan Rivera, who had led ACE USA since May 2002 and directed all aspects of ACE INA's North American commercial insurance operations, has resigned.

27. Defendant American International Group (“AIG”) is a Delaware corporation with its principal place of business located at 70 Pine Street, New York, New York, 10270, at all times relevant hereto conducted business in the Commonwealth of Massachusetts, and maintains offices in Boston, Massachusetts. AIG is the world’s leading international insurance and financial services organization, with operations in more than 130 countries and jurisdictions. AIG member companies serve commercial, institutional and individual customers through the most extensive worldwide property-casualty and life insurance networks of any insurer. In the United States, AIG companies are the largest underwriters of commercial and industrial insurance and AIG American General is a top-ranked life insurer. AIG’s global businesses also include retirement services, financial services and asset management. During the Class Period, AIG, along with its subsidiaries and affiliates, engaged in illegal, unethical and undisclosed Contingent Commission Agreements and/or participated in bid-rigging, including within the Commonwealth of Massachusetts. In addition, four AIG employees have pled guilty to criminal charges in connection with the conduct alleged herein.

28. Defendant The Chubb Corporation (“Chubb”) is a New Jersey corporation with its principal place of business located at 15 Mountain View Road, Warren, New Jersey 07059, at all times relevant hereto conducted business in the Commonwealth of Massachusetts, and maintains an office in Boston, Massachusetts. Chubb is a holding company for a family of property and casualty insurance companies known informally as the Chubb Group of Insurance Companies (the P&C Group). The P&C Group is divided into three business units. Chubb Commercial Insurance offers a range of commercial customer insurance products, including coverage for multiple peril, casualty, workers' compensation and property and marine. Chubb Specialty Insurance offers specialized executive protection and professional liability products for

privately and publicly owned companies, financial institutions, professional firms and healthcare organizations. Chubb Specialty Insurance also includes the Company's surety and accident businesses, as well as its reinsurance assumed business. Chubb Personal Insurance offers products for individuals with fine homes and possessions who require more coverage choices and higher limits than standard insurance policies. Chubb serves property and casualty customers from more than 130 offices in 29 countries and 32 states. During the Class Period, Chubb, along with its subsidiaries and affiliates, engaged in illegal, unethical and undisclosed Contingent Commission Agreements and/or participated in bid-rigging, including within the Commonwealth of Massachusetts. Chubb was named in an internal Willis communication recently made public as one of the insurers receiving an unfair competitive advantage due to its Contingent Commission Agreement with Willis.

29. Defendant American Re-Insurance Company ("ARC") is a wholly owned subsidiary of the German-based Munich Reinsurance Company, and does business through its Munich-American Risk Partners division ("Munich"). Munich's principal place of business is located at 685 College Road East, Princeton, New Jersey, 08543, and at all times relevant hereto conducted business in the Commonwealth of Massachusetts. ARC is licensed in all 51 U.S. jurisdictions and operates in the U.S. and elsewhere to provide reinsurance capacity to a wide variety of clients, and maintains an office in Boston, Massachusetts. Munich offers a broad range of insurance and reinsurance products including but not limited to: casualty, property, workers' compensation, professional liability, management and corporate liability, and healthcare. During the Class Period, ARC and Munich engaged in illegal, unethical and undisclosed Contingent Commission Agreements and/or participated in bid-rigging, including within the Commonwealth of Massachusetts.

30. At all material times, upon information and belief, each Defendant authorized and/or acted by and through its officers, employees, agents, servants, and/or representatives, including those actively engaged in the management of Defendants' business or affairs.

31. Subject to the definition of "Insurance Products" below, at all material times, every reference made in this Complaint to any corporate Defendant includes predecessors, successors, parents, subsidiary, affiliates, and divisions of the corporation for the corresponding time period.

32. For the purposes of this Complaint, MARSH, AJG, WILLIS, USI, HRH and ULR are referred to collectively as "Broker Defendants."

33. AIG, ACE, ARC, Metlife, Chubb, Unumprovident, St. Paul Travelers, Zurich, Prudential and Liberty are referred to collectively as "Insurer Defendants."

34. For the purposes of this Complaint, the Insurer Defendants and the Broker Defendants will be referred to collectively as "Defendants."

35. Plaintiff sues the Broker Defendants both individually and as representatives of a class comprised of all insurance brokers and agents that, during the Class Period, engaged in the illegal and unethical Contingent Commission Agreements described herein with the Insurer Defendants.

36. Plaintiff sues the Insurer Defendants both individually and as representatives of a class comprised of all insurance companies that, during the Class Period, engaged in illegal and unethical Contingent Commission Agreements described herein with various insurance brokers.

37. Plaintiff does not know the exact number of members of each Defendant Class, because such information is in the exclusive control of Defendants. Due to the nature of the

trade and commerce involved, the Defendant class members are sufficiently numerous and geographically dispersed throughout the United States.

38. Questions of law and fact common to the members of the Insurer Defendant Class and the Insurance Broker Defendant Class predominate over questions, if any, that may affect only individual members of those classes, including legal and factual issues relating to liability and damages.

39. The claims brought against the Insurer Defendants and the Broker Defendants are typical of the claims brought against the members of the classes they represent.

40. The Insurer Defendants and the Broker Defendants are adequate representatives of the classes they represent, as they have no interests that are adverse to, or in conflict with, other members of those classes.

41. The prosecution of separate actions against each member of the Defendant Classes would create a risk of inconsistent or varying adjudications, establishing incompatible standards of conduct for Defendants.

42. Class action treatment is also superior to other methods available for the fair and efficient adjudication of this controversy, and Plaintiff knows of no difficulty to be encountered by litigating this action against the Insurer Defendants and the Broker Defendants on a classwide basis.

#### DEFINITIONS

43. For the purposes of this Complaint, the term "Insurance Products" consists of commercial general liability insurance, property and casualty insurance, excess property and casualty or liability insurance, health insurance, surplus lines reinsurance, personal life and accident insurance, and homeowners and automobile insurance and reinsurance, but excludes

variable life insurance policies, variable annuities, or any other insurance product that could be characterized as a “covered security” under the Securities Litigation Uniform Standards Act of 1998 (“SLUSA”), 15 U.S.C. §§ 77(p) and 78(bb)(f). Also excluded from this definition of Insurance Products is any insurance policy or coverage provided as part of an employee benefit plan or which is otherwise subject to or actionable under the Employee Retirement Income Security Act (“ERISA”), 29 U.S.C. §§ 1001 et seq.

44. For purposes of this Complaint, “Contingent Commission Agreement” refers to an agreement whereby insurers pay sums to insurance brokerage companies to obtain business from the latter. The precise terms of these agreements, or the names used by the individual insurers or brokers are within the exclusive possession of the Defendants, but they commonly require the insurance company to pay the broker based on one or more of the following: (a) how much business a broker places with the insurer; (b) how many of the brokers’ clients renew policies with the insurer; and (c) the profitability of the business placed by the broker.

**JURISDICTION & VENUE**

45. Jurisdiction over each Defendant exists and is proper in the Commonwealth of Massachusetts.

46. At all material times, without limiting the generality of the foregoing, jurisdiction exists over each Defendant (directly or through agents who at the time were acting with actual and/or apparent authority and within the scope of such authority) in each of the following respects. Defendants:

- a. Transacted business in the Commonwealth of Massachusetts;
- b. Contracted to supply and/or obtain services and/or goods and Insurance Products in the Commonwealth of Massachusetts;

- c. Intentionally availed themselves of the benefits of doing business in the Commonwealth of Massachusetts;
- d. Produced, promoted, sold, marketed and/or distributed their Insurance Products and/or services in this Commonwealth and, thereby, have purposefully profited from their access to this Commonwealth's markets;
- e. Caused tortious damage by acts or omissions in the Commonwealth of Massachusetts;
- f. Caused tortious damage in the Commonwealth of Massachusetts by acts or omissions committed outside Massachusetts while: (i) regularly doing or soliciting business in this Commonwealth concerning their Insurance Products; and/or, (ii) engaging in other persistent courses of conduct within Massachusetts; and/or, (iii) deriving substantial revenue from goods used or services rendered in Massachusetts;
- g. Committed acts and omissions which Defendants knew would cause injury (and, in fact, did cause injury) in the Commonwealth of Massachusetts to Plaintiff and members of the Class (as defined herein) while: (i) regularly doing or soliciting business in Massachusetts; and/or, (ii) engaging in other persistent courses of conduct within Massachusetts; and/or (iii) deriving substantial revenue from goods used or services rendered in Massachusetts concerning Defendants' Insurance Products;
- h. Conspired with others who did have the requisite minimum contacts with Massachusetts; and/or
- i. Otherwise had the requisite minimum contacts with Massachusetts, such that under the circumstances it is fair and reasonable to require Defendants to come to this Court to defend this action.

47. Neither the Plaintiff nor any member of the Class has suffered damages exceeding \$74,999.00 each, even when trebled. In no event will Plaintiff or any member of the Class accept damages in excess of \$74,999.00. Further, attorneys' fees on a pro-rata basis will not exceed \$74,999.00 for each class member.

48. Plaintiff states, and intends to state, a cause of action solely under the laws of Massachusetts and specifically denies any attempt to state a cause of action under the laws of the United States of America, including, without limitation, the Sherman Antitrust Act, 15 U.S.C. §

1, the Securities Act of 1933, 15 U.S.C. §§ 77a, the Securities Exchange Act of 1934, 15 U.S.C. §§ 78a et seq., SLUSA, or ERISA.

49. Venue is proper in this County because Defendants regularly transact business in this County, including the brokerage, sales and service of Insurance Products, and/or maintain offices or authorized agents in this County.

**ADDITIONAL ALLEGATIONS OF WRONGDOING**

**BACKGROUND**

50. There are three types of entities in the insurance market: (i) clients; (ii) brokers and independent agents (collectively, "brokers"); and (iii) insurance companies. If the market were operating fairly and efficiently, the roles of these entities would be as follows: Brokers are hired by clients to advise them as to coverage needs and to find insurance companies offering that coverage. Brokers, acting in the best interest of the client, are to obtain price quotes, present the quotes to the client, and make recommendations to the client based on price and other factors. Insurance companies submit quotes to the brokers, who in turn pass the quotes along to the client with a recommendation. If selected by the client, the insurer enters into a contract to provide insurance for that client's risk.

51. In this structure, the client makes two types of payments: (1) it pays its broker an advisory fee or a commission for locating the best insurer; and (2) it pays the chosen insurance company premiums for the coverage itself.

52. In addition to the first commission payment described above, pursuant to the Contingent Commission Agreement scheme described herein and unbeknownst to Plaintiff and the other members of the Class, the Broker Defendants would receive a second payment from the Insurer Defendants. These agreements generally require the Insurer Defendant to pay the

Insurance Broker Defendant based on one or more of the following: (1) how much business the broker places with the insurance company; (2) how many of the broker's clients renew policies with the insurance company; and (3) the profitability of the business placed by the broker.

53. During the 1990s, Defendants designed and executed a business plan under which the Insurer Defendants agreed to pay the Broker Defendants "contingent commissions" to steer them business and shield them from competition.

54. These Contingent Commission Agreements created improper incentives for Defendants, as the contingent commission payments to the Broker Defendants determined to whom business would be directed.

55. This business plan, as practiced by Defendants, was phenomenally profitable for both the Broker Defendants and the Insurer Defendants. This profit margin, however, comes at the expense of Plaintiff and the other members of the Class, and the marketplace for insurance, which Defendants have corrupted by distorting and elevating the price of insurance for every policyholder. Hundreds of millions of dollars of the Insurance Broker and Insurer Defendants' profits have, at all times relevant hereto, been derived from the illegal activities described herein.

**THE BROKER DEFENDANTS FALSELY AND DECEPTIVELY PROMOTE A "FIDUCIARY RELATIONSHIP" BETWEEN BROKERS AND CLIENTS**

56. The Broker Defendants claim that they work for their client, not for the insurance companies. Each Broker Defendant owes a strict fiduciary duty to its clients, including Plaintiff and the Class.

57. However, through the Contingent Commission Agreements, the Broker Defendants have actually promoted the interests of insurance companies over the interests of their clients, and have otherwise breached their fiduciary duties to their clients.

58. The Contingent Commission Agreements create perverse incentives for the Broker Defendants. For example, when Broker Defendants steer business to the favored insurance companies, i.e. the Insurer Defendants, those insurance companies, in turn, pay the Broker Defendants higher fees. In addition, when Broker Defendants help favored insurance companies (Insurer Defendants) retain their existing business at renewal time, those insurance companies pay Broker Defendants higher fees. Those insurance companies also pay Broker Defendants higher fees when Broker Defendants steer more profitable business (policies with low claims ratios) to favored Insurer Defendants.

59. Most importantly, when the clients pay higher premiums, volume and profitability rise -- again increasing the Broker Defendants' fees. Broker Defendants, therefore, do not, as they routinely contend, put their client's best interests first, nor are these Broker Defendants truly their clients' advocate. To the contrary, Broker Defendants have represented their own interests and those of their favored Insurer Defendants. Both the Insurer Defendants and Broker Defendants profit because of their common interest to maximize premiums, which is created by the Contingent Commission Agreements.

60. In addition, Broker Defendants have repeatedly provided clients with false and inflated quotes. They frequently designate a winner, and then solicit inflated bids from other insurance companies, who provide such bids, knowing that later they themselves will have a turn to get business without meaningful competition. A choice made by a client under these circumstances has been made under false pretenses created by both Broker Defendants and the complicit Insurer Defendants.

61. As further set forth below, steering business to Insurer Defendants with whom they have Contingent Commission Agreements is fundamental to the Broker Defendants' business plan.

**THE INSURER DEFENDANTS PARTICIPATED IN  
KICKBACK SCHEMES WITH BROKER DEFENDANTS**

62. The Insurer Defendants have participated in the illegal and massive conspiracy described herein. These Insurer Defendants have paid hundreds of millions of dollars for Broker Defendants to steer business their way, and otherwise engage in a breach of fiduciary duty to Plaintiff and Class Members.

63. At times, the Insurer Defendants have gone even further, colluding with Broker Defendants to rig bids and submit false quotes to unwitting clients throughout the United States.

64. At all material times, these Insurer Defendants had opportunities to refrain from engaging in the unlawful conduct alleged herein. However, at no time did they report the Broker Defendants to federal, state, or local law enforcement agencies or financial services and insurance regulatory agencies. Instead, the Insurer Defendants engaged in the collusion described herein, costing their clients hundreds of millions, if not billions, of dollars.

**ALL BROKER AND INSURER DEFENDANTS ENGAGED IN  
UNLAWFUL USE OF UNDISCLOSED CONTINGENT COMMISSION AGREEMENTS**

65. The practice of using undisclosed Contingent Commission Agreements was widespread throughout the insurance industry throughout the Class Period. The practice was the product of an unlawful conspiracy between the Insurer Defendants and the Broker Defendants. Any single Broker Defendant could not continue to utilize these arrangements unless it knew and had the understanding that its competing brokers were likewise using them and that insurers

were acquiescing in and cooperating with their use. Individual insurers likewise agreed to these arrangements with the knowledge and understanding that other competing insurers agreed to them as well.

66. Though ongoing for many years, the practice reached a new level beginning in the mid 1990s, due partly to the efforts of William Gilman ("Gilman"), a Managing Director at Marsh and the Executive Marketing Director of Marsh Global Broking ("MGB"). Gilman helped to further the system at the heart of the scandal – channeling business to insurance companies that paid the biggest commissions to Marsh, rather than to insurers willing to provide the lowest quotes. In the early 1990s, in order to satisfy MMC's demand for greater profits, Marsh began to increasingly emphasize Contingent Commission Agreements, also referred to by Marsh as Market Service Agreements, ("MSAs"), that required insurers to pay Marsh fees based on the volume of business referred.

67. In the late 1990s, Marsh began internally rating the insurance companies with whom it dealt based on how much they paid Marsh pursuant to their contingent commission agreements. Managers were instructed by Marsh executives to steer clients to those insurance companies with which Marsh had the most profitable Contingent Commission Agreements. Marsh executives issued these instructions even though they knew that the Insurer Defendants with the more favorable Contingent Commission Agreements would have an unfair competitive advantage over other insurers.

68. The other Broker Defendants also participated in escalating the use of Contingent Commission Agreements, and the practices complained of herein are widespread and the resultant breaches of fiduciary duty extend throughout the insurance industry. The New York Attorney General's office stated, after filing an action against Broker Defendant Marsh:

[t]he actions against the brokerage firm, Marsh & McLennan Companies, and the two executives stem from a widening investigation of fraud and anti-competitive practices in the insurance industry. Evidence revealed in today's lawsuit also implicates other major insurance carriers . . . The insurance industry needs to take a long, hard look at itself . . . If the practices identified in our suit are as widespread as they appear to be, then the industry's fundamental business model needs major corrective action and reform. There is simply no responsible argument for a system that rigs bids, stifles competition and cheats customers. . ."

69. In testimony given before the U.S. Senate's Governmental Affairs Committee on November 16, 2004, New York Attorney General ("A.G.") Elliott Spitzer ("Spitzer") further confirmed that "contingent commissions have affected practically every line of insurance business" including reinsurance.

70. Contingent commissions comprise 5 percent of revenues and 15 percent of earnings for publicly traded brokers. It has been estimated that in 2003 alone, industry-wide property/casualty contingent commissions totaled \$4.2 billion.

71. This contingent commission system gave the incentive to the Broker Defendants to direct their clients to insurers that would necessarily increase the compensation of the Broker Defendants and their agents and profits, at the expense of clients, who were deprived of fair price competition for insurance products. Yet, none of these practices were fully and accurately described to clients and most were secret and never disclosed at all, even though the Broker Defendants had a fiduciary obligation to do so. When individual employees of the Broker or Insurer Defendants raised concerns about the ethical consequences of the Contingent Commission Agreements, they were ignored.

72. Thus, while the Broker Defendants portrayed themselves as "advocates" for their clients who acted in their clients' best interest, by virtue of the practices described herein, they

repeatedly and consistently acted against the best interests of their clients in order to maximize their own profits through unfair and unlawful competitive acts.

73. The Broker Defendants have explicitly told insurance companies that Contingent Commission Agreements more favorable to the Broker Defendants would result in the Broker Defendants selling more of that insurer's policies. Consequently, the Insurer Defendants realize they can increase sales by agreeing to pay a higher contingent commission rate to the Broker Defendants. Broker Defendants also threaten to cut insurers out if they did not agree to a high enough contingent commission rate. In addition, the Broker Defendants have also made a practice of transferring existing clients to insurers willing to pay a higher contingent commission rate.

74. Often, the Contingent Commission Agreements provide that the Broker Defendant would receive a bonus for renewals of existing coverage, which increased if the renewal rate among all of the Broker's clients was above a particular percentage.

75. At times, the Insurer Defendants also colluded with the Broker Defendants to rig bids and submit false quotes to unwitting clients throughout the United States, in furtherance of the conspiracy by the Broker Defendants and Insurer Defendants to allocate customers and utilize Contingent Commission Agreements on an industry-wide basis.

76. Although the Broker Defendants had a fiduciary duty to field independent bids from various insurers, so that the client could have the choice of their best premium rate, in a bid-rigging situation, the Broker Defendant would solicit a single bid from one Insurer it wished to designate as the "winner." The Broker Defendant would then solicit artificially high bids from other Insurers, so that it would appear that the client was receiving a good deal. In other situations, the Broker Defendant would solicit an artificially-inflated opening bid so the Broker

Defendant would appear to have provided a valuable service when it later solicited a lower bid from another Insurer. The Insurer Defendants cooperated in this practice by submitting false bids, with the promise of having the Broker Defendant steer a different client in its direction.

#### **THE INVESTIGATIONS AND PROSECUTIONS BY GOVERNMENT AGENCIES**

77. The conduct described herein has attracted massive government attention, further evidencing the industry-wide breadth of Defendants' scheme. State A.G.'s and insurance departments nationwide have launched investigations into the undisclosed Contingent Commission Agreements, bid-rigging, and other conduct described herein, demonstrating the industry-wide character of the scheme alleged. These investigations and the resulting lawsuits have resulted in the payment of hundreds of millions of dollars in fines or settlements paid by the Broker and Insurer Defendants.

78. Government entities in Massachusetts, New York, Minnesota, California, Connecticut, Delaware, Florida, Illinois, New Jersey, Pennsylvania and other states have launched investigations into insurers and insurance brokers. Specifically:

a. Massachusetts Attorney General Thomas Reilly has launched an investigation into insurers in the state to examine the contingent commissions that they pay insurance brokers for new business. Massachusetts is actively investigating the contingent commissions paid in the state, and is targeting insurance brokers who advise businesses on all forms of insurance, such as health, life and disability insurance.

b. The Massachusetts Division of Insurance has issued market-conduct examination letters to 11 domestic insurance groups and 21 insurance companies, similarly looking into price-fixing and bid-rigging allegations. This probe focuses primarily on property/casualty insurers, as well as on life and health insurers.

c. In 2004, New York Attorney General Elliot Spitzer began an investigation into the use of contingent commission arrangements, and has since brought actions against several of the Defendants named herein for their contingent commission and bid-rigging practices.

d. Connecticut A.G. Richard Blumenthal has issued subpoenas to 42 of the nation's largest insurers and insurance brokers pursuant to his own investigation of the practices described herein

e. At least 25 insurers that do business in Florida, including Insurer Defendants MetLife Inc and UnumProvident, have received subpoenas from state regulators investigating improper broker-compensation arrangements. The subpoenas, which seek documents and answers to interrogatories, were issued by the Florida Department of Financial Services and the Florida Office of Insurance Regulation.

f. On November 18, 2004, California's Department of Insurance initiated a lawsuit in state court under California's insurance laws against ULR, MetLife, UnumProvident and others for fraudulent practices similar to those described herein.

79. The Defendants named herein have been specifically targeted by governmental authorities pursuant to these, and other, investigations. For example, Insurer Defendant ACE has revealed that it has received 43 separate subpoenas and requests for information from various state and federal sources for information related to ongoing investigations into the conduct alleged herein. This includes inquiries from the A.G.'s of Massachusetts, Connecticut, the District of Columbia, Florida, Minnesota, New York, Ohio, Pennsylvania, Texas and West Virginia. In addition, it includes inquiries from insurance departments and other regulatory authorities in California, Florida, Illinois, Maryland, Michigan, Minnesota, New York, North Carolina, Pennsylvania and Texas.

80. On October 14, 2004, Spitzer filed a lawsuit against Broker Defendant Marsh in New York state court, alleging that "[s]ince at least the late 1990s, Marsh has designed and executed a business plan under which insurance companies have agreed to pay Marsh more than a billion dollars in so-called 'contingent commissions' to steer them business and shield them from competition." Spitzer's complaint alleged, *inter alia*, violations of New York's laws prohibiting antitrust violations and fraudulent business practices. Marsh has since agreed to pay \$850 million to settle a lawsuit filed against it by the New York Attorney General in connection

with the conduct alleged herein. Marsh has also been investigated and sued by several other state attorneys general.

81. On November 12, 2004, the New York A.G.'s office also filed a lawsuit against Defendant ULR, Douglas P. Cox ("Cox") (President and CEO of ULR) and a company (Benefits Commerce) of which Cox is the sole shareholder based on allegations similar to those raised herein.

82. Broker Defendant Willis has received requests for documents and information pertaining to its undisclosed compensation practices from at least 19 states and the District of Columbia. On April 8th, 2005, Defendant Willis announced that it had agreed to pay a total of \$51 million to resolve claims brought against it by the Attorney General of New York and the Attorney General of Minnesota resulting from Willis' contingent commission practices. In addition, in May 2005, Willis announced it had set aside an additional \$20 million to resolve further potential legal claims.

83. Insurer Defendant MetLife has admitted that it has received several subpoenas from the New York A.G.'s office seeking information regarding certain compensation agreements between insurance brokers and MetLife. Metlife has also received formal requests from other state authorities, including the Massachusetts and Connecticut A.G.'s offices, seeking information regarding its Contingent Commission Agreements and bid-rigging activities.

84. On October 19, 2004, Defendant UnumProvident announced that the New York A.G.'s office had served subpoenas upon it, seeking information as to both its use of contingent commission agreements and "information regarding its quoting process." UnumProvident's unlawful conduct was further detailed in a complaint filed against it by the New York A.G.'s office on November 12, 2004.

85. In March 2005, AON Corporation, the world's largest reinsurance broker, largest captive insurance company manager, and second largest insurance brokerage firm, announced that it had settled a suit filed by Spitzer and other state A.G.'s, alleging the same conduct alleged herein, for a total of \$190 million. AON Corporation's contingent commission revenue was at least in the hundreds of millions of dollars during the Class Period, and amounted to approximately \$200 million in 2003, \$35 million in the first quarter of 2004, and \$12 million in the first quarter of 2005.

86. Defendant AJG has also been the subject of numerous government investigations with regard to contingent commissions. In addition to a probe by Spitzer, a mix of 14 other state attorneys general and state departments of insurance have issued subpoenas to AJG or initiated investigations relating to the company's handling of contingent commissions and other business practices. AJG has announced that it has set aside \$35 million to settle these investigations. AJG also admitted in a Form 10-K filed on February 9, 2004 that "AJG may also receive contingent commissions which are based on the estimated profit the underwriting insurance company earns and/or the overall volume of business placed by AJG in a given period of time. Occasionally, AJG shares commissions with other brokers who have participated with AJG." Thus, AJG has publicly conceded that it has horizontal agreements with other brokers to share contingent commissions.

87. Broker Defendant USI has also disclosed that it received a subpoena, requesting documents and seeking other information, from Spitzer's office related to his probe of undisclosed contingent commissions.

88. Broker Defendant HRH has been subpoenaed by at least 10 state insurance regulators, including those in Massachusetts, Connecticut, Florida, and North Carolina,

following Spitzer's investigation of contingent commissions and alleged bid-rigging among the largest brokers.

89. Insurer Defendant UnumProvident has been subpoenaed and asked to produce documents regarding its commission practices by the A.G.'s offices or insurance departments of several states, including Massachusetts, New York and Maine.

90. Insurer Defendant Chubb is also one of many insurance companies subpoenaed by state A.G.'s recently for information related to contingent commissions. Chubb was named in an internal Willis communication recently made public through a government investigation as one of the insurers receiving an unfair competitive advantage due to its Contingent Commission Agreement with Willis.

**DEFENDANTS' OFFICERS AND EMPLOYEES HAVE  
PLED GUILTY TO CRIMINAL CONDUCT, OR BEEN FIRED  
OR SUSPENDED BASED ON THE CONDUCT DESCRIBED HEREIN**

91. Pursuant to the numerous government investigations described above, several of the Defendants' employees and high-level officers have pled guilty to criminal charges stemming from their participation in the contingent commission and bid-rigging scheme alleged herein.

92. Four AIG employees have plead guilty to criminal charges:

a. On October 14, 2004, Karen Radke, Senior VP of Excess Casualty, pled guilty to one count of "scheming to defraud."

b. That same day, Jean-Baptist Pateossian, a manager in the National Accounts unit, also pled guilty to one count of "scheming to defraud."

c. On February 15, 2005, a guilty plea was entered for John Mohs, a Vice President at AIG subsidiary American Home Assurance Company, for a felony count of first degree "scheming to defraud," which carries a maximum sentence of 18 months to four years in state prison;

d. Also on February 15, 2005, a guilty plea was entered for Carlos Coello, an Underwriter at American Home Assurance Company, for one count of second degree "scheming to defraud."

93. Three Marsh employees have pled guilty to criminal charges:

a. On February 6, 2005, the New York A.G.'s office announced that Robert Stearns ("Stearns"), a Vice-President at Marsh, had pleaded guilty to felony criminal charges of fraud in connection with the rigging of bids for insurance business. AIG, ACE, and Zurich were among the insurers identified in Stearns' felony plea.

b. On February 15, 2005, a guilty plea was entered for Joshua Belway, Managing Director in Marsh's Excess Casualty division, for a felony count of first degree "scheming to defraud" in connection with the conduct alleged herein.

c. On February 24, 2005, a guilty plea was entered for Kathryn Winter, a Marsh broker and managing director, in the New York Supreme Court for New York County. The offense carries a maximum sentence of 16 months to four years in state prison.

94. In November 2004, two senior underwriters in Zurich's specialty excess casualty division, John Keenan and Edward Coughlin, also plead guilty to criminal charges for violations of New York's Donnelly Act, which prohibits agreements in unreasonable restraint of trade and competition.

95. On October 15, 2004, Patricia Abrams ("Abrams"), an Assistant Vice-President in Defendant ACE's Excess Casualty division, plead guilty to committing improper practices. Between 2002 and 2004 Abrams conspired with Marsh to submit false bids.

96. In addition to the criminal charges and guilty pleas, Defendants have also forced resignations and suspended several employees, including high-level officers, thus confirming that the wrongdoing alleged herein was pervasive and occurred at the highest levels of these companies. For example, on October 15, 2004, Jeffery W. Greenberg, Marsh's former Chairman and CEO, announced that Ray Groves ("Groves"), Chairman and CEO of MMC, would be

replaced by Michael Cherlasky ("Cherlasky"), formerly head of Marsh Kroll, MMC's risk consulting subsidiary.

97. Subsequently, Jeffrey Greenberg abruptly resigned as Chairman and CEO of MMC on October 25, 2004, and was replaced by Cherlasky.

98. Marsh also dismissed Gilman and three other Marsh executives: Edward McNenney, Gregory Doherty and Glenn Bosshardt. A fifth executive, Gilman's daughter, Samantha Gilman, has been suspended but is still in Marsh's employ.

99. In addition, on November 8, 2004 Marsh announced that Roger E. Egan, President and Chief Operating Officer of Marsh, Christopher M. Treanor, Marsh's Chairman and Chief Executive Officer of Global Placement, and William L. Rossoff, Senior Vice-President and General Counsel of MMC, were resigning.

100. On November 18, 2004 five members of Marsh's Board of Directors: Ivlathis Cabiallavetta; Peter Coster; Groves; Charles A. Davis; and A.J.C. Smith, stepped down, ostensibly so that the company could thereafter adhere to best corporate governance practices.

101. On January 7, 2005 a new position of "Chief Compliance Officer" was created at Marsh, to be filled by Senior Vice-President E. Scott Gilbert.

102. ACE announced on November 4, 2004, that it was dismissing two employees, Abrams and Geoffrey Gregory, President of ACE Casualty Risk, for their involvement in improper activities relating to the submission of improper bids. Three other employees who worked in ACE Casualty Risk were also suspended. In addition, ACE USA's chief executive officer, Susan Rivera, who had led ACE USA since May 2002 and directed all aspects of ACE INA's North American commercial insurance operations, has resigned.

**EFFECTS OF DEFENDANTS' UNLAWFUL CONDUCT**

103. Defendants' conduct had the purpose or effect, or the tendency or capacity, unreasonably to restrain trade and to injure competition and purchasers throughout the United States, including Massachusetts, by, among other things:

- a. Limiting the number of insurers competing to sell insurance to persons seeking such insurance;
- b. Allocating the market for the sale of insurance; and
- c. Using inflated bids, prices and other terms of sale with respect to insurance to mask the absence of free and open competition by insurers for the sale of such insurance.

104. As a direct result of this illegal conduct, competition in the sale of insurance in Massachusetts and elsewhere was substantially reduced and otherwise unlawfully restrained, and Plaintiff and Class Members were injured.

105. In addition, Defendants, by failing to disclose material information about their business conduct and activities to Plaintiff and Class members, violated Massachusetts law.

106. Further, Defendants' actions as set forth above were gross, wanton, and willful; were aimed at the public generally; and involved a high degree of moral culpability.

**FRAUDULENT CONCEALMENT**

107. Throughout the relevant period, Defendants affirmatively and fraudulently concealed their unlawful conduct from Plaintiff and the Class.

108. Plaintiff and the members of the Class did not discover, and could not discover through the exercise of reasonable diligence, that Defendants were violating the law as alleged herein until shortly before this litigation was commenced.

109. As a result of Defendants' fraudulent concealment, Plaintiff and the Class assert the tolling of any applicable statute of limitations affecting the rights of action of Plaintiff and the members of the Class.

110. Plaintiff exercised due diligence to learn of its legal rights, and, despite the exercise of due diligence, did not discover and could not have discovered the antitrust violations alleged above until after October 14, 2004, when New York Attorney General's Office filed a Complaint outlining these allegations in the Supreme Court of New York.

**INJURY TO PLAINTIFF AND CLASS MEMBERS**

111. During the period covered by this Complaint, Plaintiff and members of the Class purchased substantial amounts of insurance products from the Defendants.

112. As a direct result of the Defendants' misconduct set forth herein, Plaintiff and members of the Class paid substantially more for Insurance Products than they would have paid in the absence of Defendants' actions.

113. By reason of the alleged violations of Defendants' actions, Plaintiff and members of the Class have been injured in their business and property and have suffered damages in an amount to be determined.

114. The Defendants' actions will continue absent an injunction. Plaintiff and members of the Class are likely to buy Insurance Products in the future and will be repeatedly injured unless the continuation of this misconduct is enjoined.

**CLASS ACTION ALLEGATIONS**

115. Plaintiff brings this action pursuant to Mass. R. Civ. P. 23, on behalf of all members of the following Class:

All persons or entities residing in Massachusetts that purchased Insurance Products in the Commonwealth of Massachusetts during the period from January 1, 1994 through the present, where the price of those Insurance Products was inflated as a result of the Contingent Commission Agreements between members of the Broker Defendant class and the Insurer Defendant class, or where the purchase of the Insurance Product was subject to a Contingent Commission Agreement.

116. Excluded from the Class are all Defendants, their officers, subsidiaries and affiliates, and all government entities.

#### **Numerosity**

117. Plaintiff does not know the exact number of class members, because such information is in the exclusive control of Defendants. Due to the nature of the trade and commerce involved, however, Plaintiff believes that the class members are sufficiently numerous and geographically dispersed.

#### **Common Questions of Law & Fact**

118. Questions of law and fact common to the members of the Class predominate over questions, if any, that may affect only individual members including legal and factual issues relating to liability and damages.

119. Among the questions of law and fact common to the Class are the following:

- a. Whether Defendants and their co-conspirators combined, conspired, or contracted to do anti-competitive acts, including entering into Contingent Commission Agreements, and/or price-fixing, rigging bids, and customer allocation;
- b. When and how this conspiracy, combination, or contract was formed;
- c. The identity of any other parties not named in this Complaint who participated in the conspiracy;
- d. Whether legal, pro-competitive reasons exist for Defendants' actions;
- e. Whether the Class suffered and continues to suffer damages from the Defendants' actions;

f. The appropriate measure of damages sustained by Plaintiff and other members of the class;

g. Whether Defendants fraudulently concealed the existence of the violations alleged herein; and

h. Whether Defendants were and continue to be unjustly enriched to the detriment of the Class.

#### **Typicality**

120. The alleged combination and conspiracy consisted of an agreement, understanding, and concert of action among Defendants and co-conspirators to fix prices for insurance products and services and to coordinate bid prices for sales and services related to Insurance Products in Massachusetts.

121. Plaintiff's claims are typical of the claims of other Class members because it was injured in the same manner by Defendants' unlawful and anticompetitive practices complained of herein.

#### **Adequacy of Representation**

122. Plaintiff will fairly and adequately protect the interests of the Class. Plaintiff has retained counsel who are competent and experienced in the prosecution of antitrust and class action litigation. Plaintiff has no interests that are adverse to, or in conflict with, other members of the Class.

#### **Superiority of Class Action**

123. The prosecution of separate actions by individual members of the Class would create a risk of inconsistent or varying adjudications, establishing incompatible standards of conduct for Defendants.

124. Class action treatment is superior to other methods available for the fair and efficient adjudication of this controversy, in that, among other things, such treatment will permit a large number of similarly situated persons to prosecute their common claims in a single forum simultaneously, efficiently, and without the unnecessary duplication of effort and expense that numerous individual actions would engender. Class treatment will also permit the adjudication of claims by many class members who could not afford individually to litigate these claims.

125. Plaintiff knows of no difficulty to be encountered by litigating this action that would preclude its maintenance as a class action.

**COUNT ONE**  
**BREACH OF FIDUCIARY DUTY**  
**INSURER DEFENDANTS**

126. Plaintiff, on behalf of himself and the Class, incorporates the above paragraphs herein.

127. Because Insurer Defendants were fiduciaries of Plaintiff and members of the Class, Plaintiffs and members of the Class placed confidence and trust in the Insurer Defendants, authorized the Insurer Defendants to exercise discretionary functions for their benefit, and relied upon the Insurer Defendants' superior expertise in risk management and insurance.

128. Insurer Defendants accepted and solicited that confidence described above.

129. As fiduciaries of Plaintiff and members of the Class, Insurer Defendants were obligated to discharge their duties solely in the interests of Plaintiff and members of the Class, and specifically to provide insurance through a fair bidding process, exercising good faith and fair dealing, full and fair disclosure, and care and loyalty to the interests of Plaintiff and members of the Class.

130. Insurer Defendants have breached those duties by participating in a conspiracy with each other and with the Broker Defendants in order to obtain additional business through the undisclosed Contingent Commission Agreements described herein, in disregard of the interests of the Plaintiff and members of the Class.

131. As a result of Insurer Defendants' conduct, Plaintiff and members of the Class have suffered damages.

132. Insurer Defendants are accordingly liable for breach of fiduciary duty to Plaintiff and members of the Class for the damages suffered in an amount to be proven at trial.

133. Neither Plaintiff nor any member of the Class has suffered damages exceeding \$74,999.00 each, even when trebled. In no event will Plaintiff or any member of the Class accept damages in excess of \$74,999.00. Further, attorneys' fees on a pro-rata basis will not exceed \$74,999.00 for each class member.

**COUNT TWO**  
**BREACH OF FIDUCIARY DUTY**  
**BROKER DEFENDANTS**

134. Plaintiff, on behalf of himself and the Class, incorporates the above paragraphs herein.

135. The Broker Defendants knowingly and willingly assumed a fiduciary responsibility to their clients, including Plaintiff and Class members. As brokers for Plaintiff and Class members, the Broker Defendants acted as representatives, agents, and fiduciaries. Plaintiff and Class members reasonably relied on the Broker Defendants to inform them of any compensation the Broker Defendants would receive for their services and what expenses Plaintiff and Class members would incur. Plaintiff and Class members placed trust and

confidence in the Broker Defendants to deal fairly and employ due diligence in obtaining Insurance Products for Plaintiffs and Class members.

136. As brokers for Plaintiff and Class members, acting as their representative, agent, and fiduciary, the Broker Defendants had a duty to disclose material facts to Plaintiff and Class members that were relevant to the parties' relationships. The Broker Defendants were obligated to disclose to Plaintiff and Class members the existence of the Contingent Commission Agreements, or other payments made by insurance companies (e.g. Insurer Defendants) which were material facts relating to and affecting the subject matter of the parties' relationships and the procurement of Insurance Products.

137. As brokers for Plaintiff and Class members, the Broker Defendants are bound to abide by their fiduciary obligations and duties of loyalty to their clients, including Plaintiff and the Class, to exercise good faith in performing their services, and to act in accordance with their clients' best interests. The Broker Defendants accordingly owe their clients a duty to obtain for them the best insurance in terms of coverage and price, regardless of any additional commissions the Insurer Defendants may have been willing to pay them.

138. As brokers for Plaintiff and Class members, acting as their representative, agent, and fiduciary, the Broker Defendants had a duty to remit to Plaintiff and Class members any undisclosed profit the Broker Defendants collected in connection with or because of the procurement of Insurance Products on behalf of Plaintiff and Class members.

139. The Broker Defendants breached their fiduciary duties owed to Plaintiff and Class members, including the duties of good faith, loyalty, and trust, the duty to disclose material facts and the duty to remit undisclosed profits by, *inter alia*, the following:

- a. Entering into undisclosed Contingent Commission Agreements with the Insurer Defendant, thereby knowingly creating an obvious conflict of interest;
- b. Secretly profiting at the expense of Plaintiff and Class members;
- c. Failing to disclose to Plaintiff and Class members the existence of the Contingent Commission Agreements, and/or other alleged agreements with insurance companies/Insurer Defendants; and
- d. Failing to remit to Plaintiff and Class members the undisclosed profits collection in connection with or because of the procurement of Insurance Products on behalf of Plaintiff and Class members.

140. As a result of the Broker Defendants' conduct, Plaintiff and members of the Class have suffered damages.

141. The Broker Defendants are accordingly liable for breach of fiduciary duty to Plaintiff and members of the Class for the damages suffered in an amount to be proven at trial.

142. Neither Plaintiff nor any member of the Class has suffered damages exceeding \$74,999.00 each, even when trebled. In no event will Plaintiff or any member of the Class accept damages in excess of \$74,999.00. Further, attorneys' fees on a pro-rata basis will not exceed \$74,999.00 for each class member.

**COUNT THREE**  
**UNJUST ENRICHMENT**

143. Plaintiff, on behalf of himself and the Class, incorporates the above paragraphs herein.

144. Defendants have knowingly accepted and benefitted from the overcharges they have been able to levy for insurance products and services resulting from the acts alleged herein and the overpayments by Plaintiff and the Class.

145. As a direct and proximate result of the Defendants' acts and practices, Defendants have been and are continuing to be unjustly enriched at the expense of and to the detriment of the Plaintiff and members of the Class.

146. Plaintiff and the Class have conferred upon the Defendants an economic benefit in the nature of revenues resulting from unlawful overcharges, to the economic detriment of Plaintiff and the Class.

147. The economic benefit of overcharges obtained by Contingent Commission Agreements, bid rigging, price-fixing, and customer allocation is a direct and proximate cause of Defendants' anticompetitive behavior restricting competition.

148. The benefit held by Defendants rightfully belongs to Plaintiff and the Class, as Plaintiff and the Class have paid supra-competitive sums during the Class Period for the Insurance Products.

149. It would be inequitable for Defendants to be permitted to retain any of the proceeds of the conspiracy.

150. Defendants' profits from the illegal actions described herein warrant disgorgement and refunding it to Plaintiff and the Class.

**COUNT FOUR**  
**AIDING AND ABETTING BREACH OF FIDUCIARY DUTY**

151. Plaintiff, on behalf of himself and the Class, incorporates the above paragraphs herein.

152. Both the Insurer Defendants and the Broker Defendants knowingly and willingly assumed a fiduciary responsibility to their clients, including Plaintiff and Class members. Each

Defendant class knowingly and intentionally aided and abetted the other's breaches of fiduciary duty by, *inter alia*:

- a. Entering into undisclosed Contingent Commission Agreements, thereby knowingly creating an obvious conflict of interest between Plaintiff and the Class and each Defendant Class;
- b. The Insurer Defendants' submission of false bids in furtherance of bid-rigging or customer allocation agreements;
- c. Failing to disclose to Plaintiff and Class members the existence of the Contingent Commission Agreements, bid-rigging, and/or customer allocation agreements described herein.

153. As a result of the Defendants' conduct, Plaintiff and members of the Class have suffered damages.

154. The Defendants are accordingly liable for aiding and abetting a breach of fiduciary duty to Plaintiff and members of the Class, for the damages suffered in an amount to be proven at trial.

155. Neither Plaintiff nor any member of the Class has suffered damages exceeding \$74,999.00 each, even when trebled. In no event will Plaintiff or any member of the Class accept damages in excess of \$74,999.00. Further, attorneys' fees on a pro-rata basis will not exceed \$74,999.00 for each class member.

**COUNT FIVE**  
**BREACH OF CONTRACT**

156. Plaintiff, on behalf of himself and the Class, incorporates the above paragraphs herein.

157. The Broker Defendants formed an agreement with class members to perform insurance brokerage services on their behalf, and to obtain for them the best insurance in terms of coverage and price, regardless of any additional commissions the Insurer Defendants may

have been willing to pay. The Insurer Defendants formed an agreement with class members to provide insurance through a fair bidding process, while exercising full and fair disclosure, and care and loyalty to the interests of Plaintiff and members of the Class.

158. Defendants' agreements with class members constituted enforceable contracts.

159. Defendants breached their contracts with Plaintiff and all Class members through the conduct alleged herein, including, *inter alia*:

a. Entering into undisclosed Contingent Commission Agreements, thereby knowingly creating an obvious conflict of interest between Plaintiff and the Class and each Defendant Class;

b. Engaging in bid-rigging and/or entering into customer allocation agreements;

c. Failing to disclose to Plaintiff and Class members the existence of the Contingent Commission Agreements, bid-rigging, and/or customer allocation agreements described herein.

160. Defendants' breaches of their contracts with Plaintiff and the other members of the Class were material.

161. As a result of the Defendants' conduct, Plaintiff and members of the Class have suffered damages.

162. Defendants are accordingly liable for breach of contract, for the damages suffered in an amount to be proven at trial.

163. Neither Plaintiff nor any member of the Class has suffered damages exceeding \$74,999.00 each, even when trebled. In no event will Plaintiff or any member of the Class accept damages in excess of \$74,999.00. Further, attorneys' fees on a pro-rata basis will not exceed \$74,999.00 for each class member.

**COUNT SIX**  
**BREACH OF COVENANT OF GOOD FAITH AND FAIR DEALING**

164. Plaintiff, on behalf of himself and the Class, incorporates the above paragraphs herein.

165. The Insurer Defendants and Broker Defendants had an implied contractual duty to perform their obligations in good faith.

166. Defendants breached this covenant of good faith and fair dealing in the performance of their contracts with Plaintiff and all Class members through the conduct described herein, including, *inter alia*:

- a. Entering into undisclosed Contingent Commission Agreements, thereby knowingly creating an obvious conflict of interest between Plaintiff and the Class and each Defendant Class;
- b. Engaging in bid-rigging and/or entering into customer allocation agreements;
- c. Failing to disclose to Plaintiff and Class members the existence of the Contingent Commission Agreements, bid-rigging, and/or customer allocation agreements described herein.

167. Defendants' breaches of the covenant of good faith and fair dealing were material.

168. As a result of the Defendants' conduct, Plaintiff and members of the Class have suffered damages.

169. The Defendants are accordingly liable for breach of the covenant of good faith and fair dealing, for the damages suffered in an amount to be proven at trial.

170. Neither Plaintiff nor any member of the Class has suffered damages exceeding \$74,999.00 each, even when trebled. In no event will Plaintiff or any member of the Class

accept damages in excess of \$74,999.00. Further, attorneys' fees on a pro-rata basis will not exceed \$74,999.00 for each class member.

**PRAYER FOR RELIEF**

**WHEREFORE**, Plaintiff and the Class pray for judgment as follows:

- A. Certifying the Class and the Defendant Classes pursuant to Mass. R. Civ. P. 23, certifying Plaintiff as the representative of the Class, and designating its counsel as counsel for the Class;
- B. Granting Plaintiff and the Class all damages as permitted by law;
- C. Granting Plaintiff's and the Class' costs of prosecuting this action; and
- D. Granting such other relief as this Court may deem just and proper.

**DEMAND FOR JURY TRIAL**

Plaintiff hereby demands a trial by jury of all issues so triable as a matter of right.

DATED: May 16, 2005

*Kenneth G. Gilman / DJH*  
Kenneth G. Gilman (BBO #192760)  
Douglas J. Hoffman (BBO #640472)  
GILMAN AND PASTOR, LLP  
60 State Street, 37<sup>th</sup> Floor  
Boston, MA 02109  
Telephone: (617) 742-9700  
Facsimile: (617) 742-9701

Attorneys for Plaintiff and Proposed Class  
Representative BENSLEY CONSTRUCTION,  
INC.

## EXHIBIT K

**Duane Morris\***

**FIRM and AFFILIATE OFFICES**

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[www.duanemorris.com](http://www.duanemorris.com)

June 17, 2005

Mr. Michael J. Beck  
Clerk of the Panel  
Judicial Panel on Multidistrict Litigation  
Thurgood Marshall Federal Judiciary Building  
Room G-255, North Lobby  
One Columbus Circle, N.E.  
Washington, DC 20002

**Re:** Notice of Bensley Construction, Inc. v. Marsh & McLennan Companies, Inc., et al.,  
C.A. No.: 05-11249-GAO (D Mass.) as a Tag-Along Action to MDL No. 1663  
In re Insurance Brokerage Antitrust Litigation

Dear Mr. Beck:

We are counsel to MetLife, Inc. in the captioned MDL and Bensley litigations.

Pursuant to Rule 7.5(e) of the rules of the Judicial Panel on Multidistrict Litigation (the "Panel"), we submit this letter on behalf of MetLife, Inc., which is a defendant in Bensley Construction, Inc. v. Marsh & McLennan Companies, Inc., et al., Civil Action No. 05-11249-GAO, pending in the United States District Court for the District of Massachusetts ("Bensley"). We are writing to notify you that Bensley is a tag-along action to MDL No. 1663, In re Insurance Brokerage Antitrust Litigation ("MDL 1663").

Bensley involves common questions of fact and law with other actions previously transferred in MDL 1663 and is therefore a tag-along action within the meaning of Rule 1.1 of the Rules of the Panel. We enclose a copy of the Bensley original Class Action Complaint and First Amended Class Action Complaint, which were filed in Massachusetts Superior Court and removed to United States District Court. Much like the actions previously transferred by the Panel, Bensley alleges that defendants have unlawfully "reduced competition among insurance brokers and insurance carriers and caused Plaintiffs and the other members of the Class . . . to pay more for Insurance Products . . ." (Bensley First Amended Complaint ¶2. Bensley alleges that this was done through a conspiracy to "allocat[e] the market" by "steer[ing]" customers (id. ¶¶103(b) & 62) by means of "undisclosed Contingent Commission Agreements" (id. ¶65), and in some instances "colluding . . . to rig bids and submit false quotes" (id. ¶63). These are substantively the same allegations that prompted the Panel to transfer the actions in MDL 1663.

Duane Morris

Mr. Michael J. Beck  
Clerk of the Panel  
Judicial Panel on Multidistrict Litigation

June 17, 2005  
Page 2

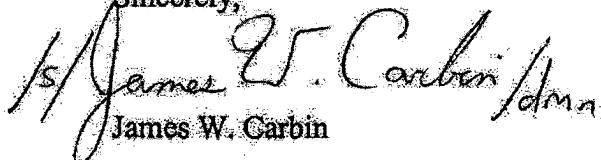
See MDL 1663 Transfer Order, Feb. 17, 2005 ("All [transferred] actions are purported class actions involving allegations that common defendants and/or their alleged co-conspirators have engaged in a combination and conspiracy to affect the sale of insurance . . . by rigging bids and allocating customers"); see also, e.g. Opticare Health Sys. v. Marsh & McLennan Cos., Inc., et al., C.A. No. 1:04-6954 (S.D.N.Y.), Complaint ¶1 (transferred to MDL 1663 on Feb. 17, 2005; alleging "steer[ing]" involving "contingent commission" agreements and "bid-rigging," both allegedly resulting in sale of insurance at "above-market rates").

The allegations of Bensley are also closely similar to those in Palm Tree Computers, Inc., et al. v. ACE USA, et al., No. 6:05-422 (M.D. Fla.) ("Palm Tree"), which was conditionally transferred to the District of New Jersey by Conditional Transfer Order No. 3 in MDL 1663. The same law firm represents plaintiffs in both Bensley and Palm Tree, the allegations of the original Complaint in Bensley are nearly identical to those of Palm Tree, Bensley was filed the day after Palm Tree was filed, and many of the same entities are named as defendants.

The discovery in this tag-along case will be very similar to that in the MDL.

For these reasons, we request the Panel transfer Bensley to the District of New Jersey for assignment to the Honorable Faith S. Hochberg for coordinated or consolidated pretrial proceedings as part of MDL 1663. Thank you for your attention to this matter. Please contact the undersigned if you require any additional information.

Sincerely,

  
James W. Carbin

JWC:dmn

Cc: All counsel on the attached list.  
Encl.

## EXHIBIT L

Duane Morris\**FIRM and AFFILIATE OFFICES*

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[www.duanemorris.com](http://www.duanemorris.com)

August 26, 2005

**VIA FEDERAL EXPRESS**

Mr. Michael J. Beck  
Clerk of the Panel  
Judicial Panel on Multidistrict Litigation  
Thurgood Marshall Federal Judiciary Building  
Room G-255, North Lobby  
One Columbus Circle, N.E.  
Washington, DC 20002

**Re:** Notice of Bensley Construction, Inc. v. Marsh & McLennan Companies, Inc., et al.,  
C.A. No.: 05-11249-GAO (D.Mass.) as a Tag-Along Action to MDL No. 1663  
In re Insurance Brokerage Antitrust Litigation

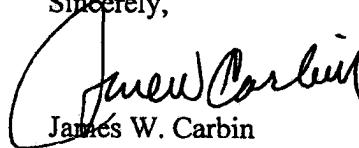
Dear Mr. Beck:

We are counsel to MetLife, Inc. in the above-referenced MDL and Bensley litigations.

We hereby resubmit another copy of our letter, dated June 17, 2005, notifying you that Bensley Construction, Inc. v. Marsh & McLennan Companies, Inc., et al., Civil Action No. 05-11249-GAO (D.Mass) is a tag-along action to MDL No. 1663, In re Insurance Antitrust Litigation.

Thank you for your attention to this matter. If you have any questions, please call me.

Sincerely,

  
James W. Carbin

JWCmaw  
cc: Daniel Winslow, Esq.  
Joshua Vitullo, Esq.

## EXHIBIT M

UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF MISSOURI  
EASTERN DIVISION

EMERSON ELECTRIC CO., )  
vs. )  
Plaintiff, )  
vs. )  
MARSH USA, INC., MARSH & McCLENNAN )  
COMPANIES, INC., MARSH, INC. and )  
JOSEPH E. LAMPEN, )  
Defendants. )  
No. 4:05CV455-SNL

## **ORDER**

On July 27, 2005 this Court stayed further proceedings in this case until August 15, 2005, in order to give the panel on Multi-District Litigation time to decide whether the request should or should not be granted that this case be a tag-along in current multi-district litigation involving these defendants.

On August 2, 2005 the Judicial Panel on Multi-District Litigation entered a conditional transfer order (CTO-4) in which this case would be a part of docket number 1663, "In Re Insurance Brokerage Anti-Trust Litigation."

The conditional transfer order provided that any party could file Notice of Opposition within a 15-day period.

**IT IS THEREFORE ORDERED** that this case is **STAYED** until further order of the Court, or until the Judicial Panel on Multi-District Litigation would issue further orders in this matter should there be opposition to the conditional transfer order.

Dated this 16th day of August, 2005.

st, 2005.  
Stephen T. Linsbauer

**SENIOR UNITED STATES DISTRICT JUDGE**

## EXHIBIT N

UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF MISSOURI  
EASTERN DIVISION

SLAY INDUSTRIES and SLAY )  
TRANSPORTATION CO., INC., )  
                              )  
Plaintiffs,                )  
                              )  
vs.                        )                           Case No. 4:05CV964 CDP  
                              )  
                              )  
MARSH USA, INC., et al., )  
                              )  
                              )  
Defendants.                )

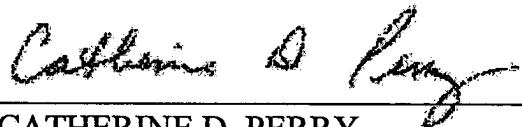
**MEMORANDUM AND ORDER**

This matter is before me on defendants' motion to dismiss, or in the alternative, to stay the present action pending a ruling from the Federal Judicial Panel on Multi-district Litigation on the defendants' request for a transfer. Defendants maintain that this action shares common questions of fact with other cases that the MDL Panel has previously transferred and consolidated in the United States District Court for the District of New Jersey. On June 29, 2005, defendants filed their Notice of Tag-Along Action with the MDL Panel requesting an order transferring this case to the District of New Jersey for coordination and consolidation with these previously transferred actions. The MDL Panel has yet to rule on the defendants' request, but should in the near future. In the interests of judicial economy, I will wait to rule on the current matters before me until the MDL

Panel has decided that this action will, or will not, be transferred to the District of New Jersey.

Accordingly,

**IT IS HEREBY ORDERED** that this matter is stayed until the Federal Judicial Panel on Multi-district Litigation has issued a final ruling on defendants' Notice of Tag-Along. The Court will then address current matters before it.



Catherine D. Perry  
CATHERINE D. PERRY  
UNITED STATES DISTRICT JUDGE

Dated this 1st day of August, 2005.

## EXHIBIT O

RECEIVED  
IN LAKE CHARLES, LA

SEP 19 2005

PAM

ROBERT H. SHEMWELL, CLERK  
WESTERN DISTRICT OF LOUISIANA

UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF LOUISIANA  
LAKE CHARLES DIVISION

**CAMERON OFFSHORE BOATS, INC. : DOCKET NO. 05 CV 0608**

**VS. : JUDGE MINALDI**

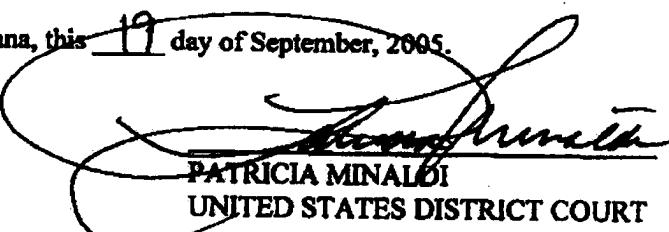
**MARSH USA, INC.; MARSH &  
MCLENNAN COMPANIES, INC.,  
NAVIGATORS INSURANCE  
SERVICES OF TEXAS, INC; NEW  
YORK MARINE AND GENERAL  
INSURANCE COMPANY; MUTUAL  
MARINE OFFICE, INC.**

**ORDER**

Having determined that plaintiff's Second Amended Complaint sufficiently sets forth the claims for fraud against the defendants, IT IS ORDERED that the Rule 12(b)(6) Motion filed by defendant Navigators Insurance Services of Texas, Inc. be DENIED.

IT IS FURTHER ORDERED, that the Motions to Stay filed by plaintiff Cameron Offshore Boats, Inc. and defendant, Marsh USA, Inc. and Marsh & McLennan Companies, Inc be GRANTED pending transfer by the Judicial Panel on Multi-District Litigation Panel.

Lake Charles, Louisiana, this 19 day of September, 2005.

  
PATRICIA MINALDI  
UNITED STATES DISTRICT COURT